Checklists and illustrative financial statements for state and local governmental units: a financial reporting practice aid, June 2005 edition

American Institute of Certified Public Accountants. Accounting and Auditing Publications

Venita M. Wood

Robert Durak
CHECKLISTS
AND ILLUSTRATIVE
FINANCIAL STATEMENTS
FOR STATE AND LOCAL
GOVERNMENTS

A Financial Accounting and
Reporting Practice Aid

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Checklists and Illustrative Financial Statements
for State and Local Governments has not been
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American Institute of Certified Public Accountants
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FSP Section 13,000

Checklists and Illustrative Financial Statements for State and Local Governments

Introduction

.01 This publication includes the following information, extracted from sections 13,000 through 13,400 of the Financial Statement Preparation Manual (FSP):

- Financial Statements and Notes Checklist (FSP section 13,100)—This checklist can be used by preparers of governmental financial statements prepared in conformity with generally accepted accounting principles (GAAP) and by practitioners who audit, review, or compile those financial statements as they evaluate the adequacy of disclosures made in the basic financial statements, notes to the financial statements, and required supplementary information (RSI).

- Auditors' Reports Checklist (FSP section 13,200)—This checklist can be used by auditors in reporting on audits of financial statements in accordance with generally accepted auditing standards (GAAS).

- Auditors' Reports on Audits Performed Under Government Auditing Standards and OMB Circular A-133 Checklist (FSP section 13,300)—This checklist can be used by auditors in reporting on financial audits of financial statements in accordance with the Government Accountability Office's (GAO's) Government Auditing Standards (also referred to as the Yellow Book), issued by the Comptroller General of the United States, and on audits performed under the Single Audit Act Amendments of 1996 and Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.

- References to Illustrative Financial Statements (FSP section 13,400)—This section refers users to the various Governmental Accounting Standards Board (GASB) publications that illustrate the basic financial statements, notes to the financial statements, and RSI.

.02 These checklists consider relevant standards through those in the following listing. Users should modify the checklists, as appropriate, for subsequent standards. In determining the applicability of a standard, its effective date also should be considered.

- Financial Accounting Standards Board (FASB) Statement of Financial Accounting Standards (SFAS) No. 154, Accounting Changes and Error Corrections—a replacement of APB Opinion No. 20 and FASB Statement No. 3, and Revised FASB Statements issued through May 2005, including:
  - FASB Statement No. 123 (revised 2004), Share-Based Payment
  - FASB Interpretation (FASBI) No. 47, Accounting for Conditional Asset Retirement Obligations—an interpretation of FASB Statement No. 143
  - Governmental Accounting Standards Board (GASB) Statement No. 47, Accounting for Termination Benefits
State and Local Governments

- GASB Interpretation (GASBI) No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements
- GASB Technical Bulletin (GTB) 04-2, Recognition of Pension and Other Postemployment Benefit Expenditures/Expense and Liabilities by Cost-Sharing Employers
- GASB staff’s Comprehensive Implementation Guide—2004
- 2003 revision to Government Auditing Standards
- OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, as revised on June 27, 2003
- AICPA Statement on Auditing Standards (SAS) No. 101, Auditing Fair Value Measurements and Disclosures
- Auditing Interpretation No. 1 of SAS No. 50, Reports on the Application of Accounting Principles, as amended, titled “Requirement to Consult With the Continuing Accountant”
- AICPA Statement of Position (SOP) 04-1, Auditing the Statement of Social Insurance
- AICPA Audit and Accounting Guide State and Local Governments (with conforming changes as of May 1, 2005)
- AICPA Audit Guide Government Auditing Standards and Circular A-133 Audits (with conforming changes as of May 1, 2005)

03 The AICPA Accounting and Auditing Publications Staff has prepared these checklists as practice aids for preparers and auditors to use for the financial statements of and federal financial assistance received by state and local governments. The Audit and Accounting Guide State and Local Governments defines those entities that are state and local governments. This publication is an Other Auditing Publication as defined in SAS No. 95, Generally Accepted Auditing Standards (AICPA, Professional Standards, vol. 1, AU sec. 150), as amended. Other Auditing Publications have no authoritative status; however, they may help the auditor understand and apply SASs.

- The financial statements and notes checklist includes disclosures—whether in the basic financial statements, the notes to the financial statements, or RSI—that preparers and auditors should consider in governmental financial statements prepared in accordance with GAAP.1 The provisions of accounting and financial reporting standards, including disclosure provisions, need not be applied to immaterial items. The checklist does not include recognition and measurement issues relating to preparing governmental financial statements. It also does not address additional disclosures applicable only to supplementary information other than RSI that accompanies a government’s basic financial statements (for example, in a Comprehensive Annual Financial Report [CAFR]).2 Specialized disclosure requirements for governmental health care organizations and public entity risk pools contained in the Audit and Accounting Guides Health Care Organizations and Property and Liability Insurance Companies, or disclosures required by pronouncements that

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1 SAS No. 69, The Meaning of Present Fairly in Conformity With Generally Accepted Accounting Principles (AICPA, Professional Standards, vol. 1, AU sec. 411.12 and .13), as amended, contains the hierarchy of GAAP for state and local governments. This publication is Other Accounting Literature under that hierarchy.

2 These checklists reflect the disclosure requirements related to the governmental financial reporting model promulgated by GASB Statement No. 34, Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments. The provisions of GASB Statement No. 34 became effective in three phases. The last implementation phase was for financial statements for periods beginning after June 15, 2003. GASB Statements No. 34, paragraphs 142 through 166, present the Statement’s effective date and transition provisions, including delayed effective date provisions for the retroactive reporting of certain general infrastructure assets.

FSP §13,000.03
are deemed remote for governmental financial statements. The items (including Appendix A) in
the checklist that are derived solely from private-sector standards (such as those promulgated by
the FASB and the Accounting Principles Board [APB]) may have limited applicability for govern-
mental financial statements. To determine the applicability of private-sector pronouncements to
governmental financial statements, see SAS No. 69, The Meaning of Present Fairly in Conformity With
Generally Accepted Accounting Principles (AICPA, Professional Standards, vol. 1, AU sec. 411), as
amended, and GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and
Other Governmental Entities That Use Proprietary Fund Accounting, as amended by GASB Statements
No. 29, The Use of Not-for-Profit Accounting and Financial Reporting Principles by Governmental Entities,
and No. 34, Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local
Governments.

- The auditors’ report checklist addresses those requirements most likely to be encountered when
reporting on GAAS audits of governmental financial statements prepared in conformity with GAAP.
It does not include reporting requirements relating to other matters, such as agreed-upon procedures.

.04 Additional guidance concerning governmental financial reporting is provided in the AICPA Practice
Aids, Understanding and Implementing GASB’s New Financial Reporting Model, A Question and Answer Guide for
Preparers and Auditors of State and Local Governmental Financial Statements—Revised Edition (product no. 022516) and Applying OCBOA in State and Local Governmental Financial Statements (product no. 003314). Practical guidance concerning the AICPA Audit and Accounting Guide State and Local Governments is in the AICPA Practice Aid Auditing Governmental Financial Statements: Programs and Other Practice Aids (product no. 006602).

.05 These checklists sometimes uses the term financial position statements in a generic manner to refer to
one or more of the following—the government-wide statement of net assets, the governmental funds balance
sheet, the proprietary funds statement of fund net assets or balance sheet, and the fiduciary funds statement
of fiduciary net assets. These checklists also sometimes uses the term activity statements in a generic manner
referring to one or more of the following—the government-wide statement of activities; the governmental
funds statement of revenues, expenditures, and changes in fund balances; the proprietary funds statement
of revenues, expenses, and changes in fund net assets or fund equity; and the fiduciary funds statement of
changes in fiduciary net assets.

.06 These checklists contain references to authoritative accounting and auditing standards using the
following abbreviations and acronyms:

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
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<tbody>
<tr>
<td>GASB</td>
<td>Governmental Accounting Standards Board</td>
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<td>GASBI</td>
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<td>GASB Cod. Sec.</td>
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<td>GTB</td>
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<td>NCGA</td>
<td>National Council on Governmental Accounting Statement</td>
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<td>APB</td>
<td>Accounting Principles Board Opinion</td>
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The checklists provide spaces for checking off or initialing each item to indicate that it has been considered. Users should check or initial—

- **Yes**—If the item is required and has been made appropriately.
- **No**—If the item is required but not made.
- **N/A**—If the item is not required.

Users may find it helpful to include references to the location in the financial report where each item marked “Yes” can be found. It also may be helpful to include on the checklists or elsewhere the reasons that items marked “N/A” do not apply. It is important that any items in the financial statements and notes checklist marked “No” be considered in the auditor’s report on the financial statements. A “No” response to a required disclosure that is material may warrant the issuance of a qualified or adverse opinion on the financial statements of the affected opinion unit3 or an explanatory paragraph on RSI. For each item with a “No” response, users should consider noting why the disclosure was not made (for example, because the item was not considered material to the financial statements of the affected opinion unit) and the effect on the auditor’s report.

The use of these or any other checklists requires the exercise of individual professional judgment and should be used by, or under the supervision of, persons having adequate technical training and proficiency in the application of GAAP, GAAS, and other applicable standards and requirements. These checklists are not substitutes for original authoritative standards and requirements. Users of these checklists are urged to refer directly to applicable standards and requirements when appropriate. The checklists are not all-inclusive and are not intended to present minimum requirements. Users of the checklists are encouraged to tailor them as required to meet specific circumstances of each particular engagement. Users who have further questions may call the AICPA Technical Hotline at 1-888-777-7077.

Note: This publication was extracted from sections 13,000 through 13,400 of the AICPA Financial Statement Preparation Manual (FSP).

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3 See the discussion of opinion units in Chapters 4 and 14 of the Audit and Accounting Guide State and Local Governments.
FSP Section 13,100

Financial Statements and Notes Checklist

.01 This checklist can be used by preparers of governmental financial statements prepared in conformity with generally accepted accounting principles (GAAP) and by practitioners who audit, review, or compile those financial statements as they evaluate the adequacy of disclosures. This checklist is organized into the sections listed below. Carefully review the topics listed and consider whether they represent potential disclosure items for the government. Place a checkmark by those topics or sections considered applicable. Place an N/A by those sections considered not applicable; those sections need not be completed. For example, if the entity does not use the modified approach for infrastructure assets, place an N/A by item C, “Modified Approach for Eligible Infrastructure Assets” in the section titled “Required Supplementary Information.”

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  B. Derivatives __________
  C. Escheat Property __________
  D. Governmental External Investment Pools __________
  E. Landfill Closure and Postclosure Care Costs __________
  F. Leases __________
  G. Noninterest-Bearing Receivables and Payables __________
  H. Employee Benefit Plans (Including Pension Plans and Postemployment Healthcare Plans)—Stand-Alone Plan Reporting __________
  I. Employee Benefit Plans (Including Pension Plans and Postemployment Healthcare Plans)—Sponsor and Employer Reporting __________
  J. Pensions—Employer Reporting __________
  K. Postemployment Benefits Other Than Pensions—Employer Reporting __________
  L. Public Entity Risk Pools __________
  M. Risk Financing and Related Financing Issues—Entities Other Than Risk Pools __________
  N. Special Assessments __________

- Required Supplementary Information
  A. Management’s Discussion and Analysis __________
  B. Budgetary Comparison Schedules __________
  C. Modified Approach for Eligible Infrastructure Assets __________
  D. Pension Plans (Defined Benefit) and Postemployment Healthcare Plans __________
  E. Pensions—Employer Reporting __________
  F. Public Entity Risk Pools __________

- Appendix A: Applying Post-November 30, 1989 FASB and AICPA Pronouncements to Enterprise Funds and Business-Type Activities __________

- Appendix B: GASB 43, GASB 45, and GASB 47 __________

.02 Checklist questionnaire:

Yes  No  N/A

I. General Reporting

A. Overview

1. Does the entity’s financial report consist of, at a minimum, a management’s discussion and analysis (MD&A), basic financial statements (including the notes thereto), and applicable required supplementary information (RSI) other than MD&A? __________ __________ __________
2. Except for certain entities as discussed in Questions 3 through 5 below, do the entity's basic financial statements present both government-wide financial statements (GWFS) and fund financial statements? [GASB 34, par. 6 (GASB Cod. Sec. 2200.102)]

3. If the entity is a special-purpose government engaged in a single governmental program, has it chosen to combine the fund financial statements and the GWFS using a columnar format that reconciles individual line items of fund financial data to government-wide data in a separate column on the face of the financial statements rather than at the bottom of the statements or in an accompanying schedule? (Alternatively, a single-program government may present separate government-wide and fund financial statements and may present its government-wide statement of activities using a different format—for example, by presenting a single column that reports expenses first followed by revenues (by major sources), with the resulting net revenue (expense) followed by contributions to permanent and term endowments, special and extraordinary items, transfers, and beginning and ending net assets.) [GASB 34, pars. 136 and 137 (GASB Cod. Sp20.105 and .106)]

4. If the entity is a special-purpose government engaged only in business-type activities, does it present only the financial statements required for enterprise funds? (Note that entities that reported as of June 30, 1999, using SOP 78-10, Accounting Principles and Reporting Practices for Certain Nonprofit Organizations, or Industry Audit Guide Audits of Voluntary Health and Welfare Organizations, but that do not meet the criteria for reporting using enterprise funds may nevertheless choose to report as special-purpose governments engaged only in business-type activities.) [GASB 29, par. 5, as amended by GASB 34, par. 147 (GASB Cod. Sec. Sp20.111); GASB 34, par. 138 (GASB Cod. Sec. Sp20.107)]

5. If the entity is a special-purpose government engaged only in fiduciary activities, does it present only the financial statements required for fiduciary funds? [GASB 34, par. 139 (GASB Cod. Sp20.108)]

6. Is each financial statement properly titled? [Generally Accepted]

7. Is each page of the basic financial statements referenced to the notes to the financial statements (and to the summary of significant accounting policies, if presented as a stand-alone summary)? [NCGAI 6, par. 8, as amended by GASB 34, par. 6 (GASB Cod. Sec. 2300.110)]

B. Comparative Financial Information

1. If comparative financial statements are presented, are the notes and other disclosures included in the financial statement of the preceding year(s) repeated, or at least referred to, to the extent that they continue to be of significance? [ARB 43, Ch. 2A, par. 2 (AC F43.102)]

2. If changes occurred in the manner of or basis for presenting corresponding items for two or more periods, are appropriate explanations of the changes disclosed? [ARB 43, Ch. 2A, par. 3 (AC F43.103)]
3. If prior-period financial information is presented in a partial or summarized manner and does not include the minimum information required by GAAP, is the nature of the prior-period information described by the use of appropriate titles on the face of the financial statements and in a note to the financial statements? [AAG-SLV, par. 2.51]

C. Accounting Changes

1. Is the implementation of any new GASB standard reported as provided in the transition section of the standard? [Generally Accepted]

2. Are changes in accounting principles, addressed in APB 20, Accounting Changes, as amended, reported as restatements of beginning net assets/fund equity, not as a separately identified cumulative effect in the current-period statement of activities or proprietary fund statement of revenues, expenses, and changes in fund net assets? [GASB 34, fn. 13 (GASB Cod. Sec. 1600, fn. 3)]

3. For an accounting change, does disclosure in the period of the change include:
   a. Nature of the change?
   b. Justification for the change and a clear explanation of why the newly adopted principle is preferable?
   c. Amount of the change? [APB 20, pars. 17, 19, 28, and 35 (AC A06.113, .115, and .124, and AC A35.113)]

4. Are changes in the entity’s policy for determining which items are treated as cash equivalents in the statement of cash flows reported by restating financial statements for earlier years presented for comparative purposes? [GASB 9, par. 11 (GASB Cod. Sec. 2450.108)]

5. Are the effects of changes in accounting estimates disclosed? [APB 20, pars. 31–33 (AC A06.130–.132)]
   a. Is a change to depreciation from the modified approach for eligible infrastructure assets (and visa versa) reported as a change in accounting estimate? [GASB 34, fn. 21 (GASB Cod. Sec. 1400, fn. 8); GASB 37, par. 8 (GASB Cod. Sec. 1400, fn. 7)]

6. For accounting changes that are corrections of errors in previously issued financial statements, is the nature and effect on current-period amounts disclosed? [APB 20, par. 37 (AC A35.105)]

* Although SFAS 154 will supersede APB 20 (effective for accounting changes and corrections of errors made in fiscal years beginning after December 15, 2005), it will not supersede APB 20 for a governmental entity’s funds and activities (a) that are required to apply private-sector pronouncements issued on or before November 30, 1989, and (b) that do not choose to apply all FASB Statements and Interpretations issued after November 30, 1989, except for those that conflict with or contradict GASB pronouncements. If a government applies post-November 30, 1989 FASB pronouncements, the GASB Internet site (www.gasb.org) includes a nonauthoritative chart that provides guidance on the applicability of those pronouncements. See also Appendix A of FSP section 13,100.
D. Prior-Period Adjustments

1. For prior-period adjustments:
   a. For single-period statements, does the disclosure indicate the effects of such restatement on net assets/fund equity at the beginning of the period and on the results of operations of the immediately preceding period?

2. If the prior-period adjustments pertain to historical summaries of financial data, are the adjustments reflected therein with appropriate disclosure?

3. If the current-period financial statements will have to be restated in the future because a GASB or FASB pronouncement will require retroactive application of its provisions by prior period adjustment, are the impending change in principle and the resulting restatement disclosed if they are considered essential data?

4. For an adjustment of an extraordinary item reported in a prior period:
   a. Is the adjustment classified separately as an extraordinary item in the current period?
   b. Are the nature, year of origin, and amount of the item disclosed?

II. Government-Wide Financial Statements

A. Overview

1. Do the GWFS:
   a. Consist of a statement of net assets and a statement of activities?
   b. Display information about the reporting government as a whole, including the primary government and its component units, except for the fiduciary funds of the primary government and component units that are fiduciary in nature?
   c. Include the activity and balances of blended component units that are reported in the governmental and proprietary funds as if they were part of the primary government?
   d. Use separate rows and columns to distinguish between the total primary government and its discretely presented component units and between the governmental and business-type activities of the primary government?
### B. Statement of Net Assets

1. **Does the statement report all financial and capital resources?**

2. **Is the statement presented either in a format that displays assets less liabilities equal net assets (encouraged) or uses the traditional balance sheet format (assets equal liabilities plus net assets)?**

3. **Are assets and liabilities presented either in order of their relative liquidity (encouraged) or classified between current and long-term (including presentation of restricted assets) using the provisions of Chapter 3 of ARB 43, Restatement and Revision of Accounting Research Bulletins and GASB 34, paragraph 99?**

   a. **If making a liquidity presentation, are liabilities whose average maturities are greater than one year reported in two components—the amount due within one year and the amount due in more than one year?**

4. **Concerning internal balances:**

   a. **Are amounts reported in the funds as interfund receivables and payables (including amounts owing between the primary government and blended component units) eliminated in the governmental and business-type activities columns of the statement of net assets, except for the net residual amounts due between governmental and business-type activities, which should be presented as internal balances?**

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**FSP §13,100.02**

<table>
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<th></th>
<th>Yes</th>
<th>No</th>
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<tr>
<td>e. Present a total column for the primary government?</td>
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<tr>
<td>[GASB 34, par. 14 (GASB Cod. Sec. 2200.112)]</td>
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<tr>
<td>f. Include one or more columns to display the combined data of the discretely presented component units, located to the right of the total column of the primary government and using a descriptive column heading?</td>
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<tr>
<td>[GASB 14, par. 44 (GASB Cod. Sec. 2600.107)]</td>
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<tr>
<td>(1) Are the legally separate, tax-exempt organizations that are reported as component units because they meet the criteria of GASB 39, par. 5 (GASB Cod. Sec. 2100.140), included as discretely presented component units?</td>
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<tr>
<td>[GASB 39, par. 7 (GASB Cod. Sec. 2600.105)]</td>
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<tr>
<td>2. Is the reporting for governmental and business-type activities based on all applicable GASB pronouncements, as well as FASB Statements and Interpretations, APB Opinions, and ARBs issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements?</td>
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<tr>
<td>[GASB 34, par. 17 (GASB Cod. Sec. 1600.104)]</td>
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<td>3. Is the use of all noncontradictory, nonconflicting FASB Statements and Interpretations issued after November 30, 1989, for business-type activities based on the application of those pronouncements in the underlying enterprise funds?</td>
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<tr>
<td>[GASB 34, par. 17 (GASB Cod. Sec. 1600.104); Q&amp;A, item 7.30]</td>
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Financial Statements and Notes Checklist

b. Are amounts reported in the funds as receivable from or payable to fiduciary funds included in the statement of net assets as receivable from and payable to external parties (consistent with the nature of fiduciary funds), rather than as internal balances? ___ ___ ___

c. Are all internal balances eliminated in the total primary government column?
   [GASB 34, par. 58 (GASB Cod. Secs. 1800.103 and 2200.143); GASB 34, par. 61 (GASB Cod. Secs. 1800.106 and 2200.146)] ___ ___ ___

5. Are amounts payable and receivable between the primary government and its discretely presented component units or between those components reported on a separate line?
   [GASB 34, par. 61 (GASB Cod. Secs. 1800.106 and 2200.146)] ___ ___ ___

6. Are internal service fund asset and liability balances that are not eliminated in the statement of net assets reported in the governmental activities column unless enterprise funds are the predominant or only participants in an internal service fund? (If enterprise funds are the predominant or only participants in an internal service fund, in which case, that internal service fund’s residual assets and liabilities should be reported within the business-type activities column.)
   [GASB 34, par. 62 (GASB Cod. Secs. 1800.107 and 2200.147)] ___ ___ ___

7. Is the difference between assets and liabilities reported as “net assets”? [GASB 34, par. 30 (GASB Cod. Sec. 2200.115)] ___ ___ ___

8. Are net assets displayed in three components—invested in capital assets, net of related debt; restricted (distinguishing between major categories of restrictions); and unrestricted?
   [GASB 34, par. 32 (GASB Cod. Secs. 1800.132 and 2200.117)] ___ ___ ___

   a. When permanent endowments or permanent fund principal amounts are included, is “restricted net assets” displayed in two additional components—expendable and nonexpendable?
   [GASB 34, par. 35 (GASB Cod. Secs. 1800.135 and 2200.120)] ___ ___ ___

9. Are designations of net assets not reported on the face of the statement?
   [GASB 34, par. 37 (GASB Cod. Secs. 1800.137 and 2200.122)] ___ ___ ___

C. Statement of Activities

1. Does the statement present activities accounted for in governmental funds by function and activities accounted for in enterprise funds by different identifiable activities? (Hereinafter, this checklist uses the term function to refer to the minimum required level of detail for both governmental and business-type activities in the statement of activities.)
   [GASB 37, par. 10 (GASB Cod. Secs. 1800.123 and 2200.124)] ___ ___ ___

2. Is the statement presented in a format that presents expenses before program revenues, thereby reporting the net (expense) revenue of its individual functions?
   [GASB 34, par. 38 (GASB Cod. Sec. 2200.123)] ___ ___ ___

3. Are general revenues, contributions to term and permanent endowments, contributions to permanent fund principal, special items, extraordinary items, and transfers reported separately after the total
net expenses of the government’s functions, ultimately arriving at the “change in net assets” for the period?
[GASB 34, par. 38 (GASB Cod. Secs. 2200.123); GASB 34, par. 52 (GASB Cod. Secs. 1800.127 and 2200.137); GASB 34, par. 53 (GASB Cod. Secs. 1800.128 and 2200.138); GASB 34, par. 55 (GASB Cod. Secs. 1800.129 and 2200.140)]

4. Are all expenses reported by function, except for those that are special or extraordinary items?
[GASB 34, par. 56 (GASB Cod. Secs. 1800.130 and 2200.141)]

5. At a minimum, does the entity report direct expenses for each function?
[GASB 34, par. 41 (GASB Cod. Secs. 1800.125 and 2200.126)]

6. If the entity allocates some or all of its indirect expenses among functions, are direct and indirect expenses presented in separate columns?
[GASB 34, par. 42 (GASB Cod. Sec. 2200.127)]

7. Except as provided in GASB 34, par. 46, is interest on general long-term liabilities reported as a separate line item that clearly indicates that it excludes direct interest expenses, if any, reported in other functions, with the amount excluded disclosed in the notes or presented on the face of the statement?
[GASB 34, par. 46 (GASB Cod. Sec. 2200.131)]

8. Are program revenues separately reported in three categories—charges for services; program-specific operating grants and contributions; and program-specific capital grants and contributions?
[GASB 34, par. 48 (GASB Cod. Secs. 1800.126 and 2200.133)]

9. Are all taxes, which are general revenues, reported by type of tax?
[GASB 34, par. 52 (GASB Cod. Secs. 1800.127 and 2200.137)]

10. Concerning internal activity:

a. Are resource flows between the primary government and blended component units reclassified as internal activity?
[GASB 34, par. 61 (GASB Cod. Secs. 1800.106 and 2200.146); GTB 04-1, pars. 22 and 23 (GASB Cod. Sec. T50.601)]

b. Are eliminations made in the statement of activities to remove the “doubling-up” effect of internal service fund activity and similar internal events that are, in effect, allocations of overhead expenses from one function to another or within the same function?
[GASB 34, par. 59 (GASB Cod. Secs. 1800.104 and 2200.144)]

c. Is the effect of interfund services provided and used between functions not eliminated in the statement of activities?
[GASB 34, par. 60 (GASB Cod. Secs. 1800.105 and 2200.145)]

11. Are resource flows (except those that affect the statement of net assets only, such as loans and repayments) between a primary government and its discretely presented component units reported as if they were external transactions—that is, as revenues and expenses?
[GASB 34, par. 61 (GASB Cod. Secs. 1800.106 and 2200.146); GTB 04-1, pars. 22 and 23 (GASB Cod. Sec. T50.601)]
III. Fund Financial Statements

A. Overview

1. Does the entity report governmental, proprietary, and fiduciary funds to the extent that it has activities that meet the criteria for using those funds?
   [GASB 34, par. 63 (GASB Cod. Sec. 1300.102)]

2. Are separate financial statements presented for the three fund categories—governmental, proprietary, and fiduciary—aft the government-wide financial statements?
   [GASB 34, pars. 6b(2) and 74 (GASB Cod. Sec. 2200.102b(2) and .148)]

B. Governmental Funds

1. Is the general fund used to account for all financial resources except those required to be reported in another fund?
   [NCGA 1, par. 26 (GASB Cod. Sec. 1300.104)]
   a. Are resources that are provided for administrative costs and fees of a state’s unemployment programs accounted for in the general fund unless legal requirements exist that require the resources be reported in another fund?
      [NCGAI 9, par. 9 (GASB Cod. Sec. U50.101)]

   b. If an employer government reports using more than one fund and a single fund is used to report on-behalf payments for fringe benefits and salaries, is that fund the general fund unless the on-behalf payments relate entirely to another fund?
      [GASB 24, par. 11 and fn. 8 (GASB Cod. Sec. N50.133 and fn. 19)]

2. Does the entity report only one general fund?
   [NCGAI 9, par. 10 (GASB Cod. Sec. 1300.116)]

3. Is the primary government’s general fund the only general fund for the reporting entity?
   [GASB 14, par. 54 (GASB Cod. Secs. 1300.116 and 2600.114)]

4. Are special revenues funds used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditure for specified purposes? (Resources restricted to expenditure for purposes normally financed from the general fund may be accounted for through the general fund provided that applicable legal requirements can be appropriately satisfied; and use of special revenue funds is not required unless they are legally mandated.)
   [NCGA 1, pars. 26, as amended, and 30 (GASB Cod. Sec. 1300.105); NCGA 1, par. 30 (GASB Cod. Sec. 1300.117)]
   a. Is the general fund of a blended component unit reported as a special revenue fund?
      [GASB 14, par. 54 (GASB Cod. Secs. 1300.105 and .116 and 2600.114)]

5. Are capital projects funds used to account for financial resources to be used for the acquisition or construction of major capital facilities, including those financed by general obligation bond proceeds (other

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than those financed by proprietary funds or in trust funds for individuals, private organizations, or other governments? [NCGA 1, par. 10 and par. 26, as amended by GASB 34, par. 69 (GASB Cod. Sec. 1300.106)]

6. Are debt service funds used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest? (Debt service funds are required if they are legally mandated or if financial resources are being accumulated for principal and interest payments maturing in future years.) [NCGA 1, pars. 26 and 30 (GASB Cod. Sec. 1300.107); NCGA 1, par. 30 (GASB Cod. Sec. 1300.117)]

7. Are permanent funds used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the entity’s programs—that is, for the benefit of the government or its citizenry? (An example is a cemetery perpetual-care fund that provides resources for the ongoing maintenance of a public cemetery.) [GASB 34, par. 65 and fn. 32 (GASB Cod. Sec. 1300.108 and fn. 3)]

8. Do the governmental fund financial statements:
   a. Consist of a balance sheet (displaying assets equal liabilities plus fund balances) and a statement of revenues, expenditures, and changes in fund balances? [GASB 34, par. 78 (GASB Cod. Secs. 1300.102a and 2200.152); GASB 34, par. 83 (GASB Cod. Sec. 2200.153)]
   b. Include the governmental funds of blended component units and blended component units that are governmental in nature? [GASB 14, pars. 52 and 54 (GASB Cod. Sec. 2600.112 and .114); GASB 34, par. 125 (GASB Cod. Secs. 2100.110 and 2600.101)]
   c. Present the financial information of the entity’s main operating fund (the general fund or its equivalent) and each other major governmental fund in a separate column? [GASB 34, pars. 75, 76, 83, and 86 (GASB Cod. Sec. 2200.149, .150, .153, and .156)]
   d. Display the aggregate nonmajor governmental funds in a single column, regardless of fund type? [GASB 34, pars. 75, 83, and 86 (GASB Cod. Sec. 2200.149, .153, and .156)]
   e. Display a total column for all governmental funds? [GASB 34, pars. 83 and 86 (GASB Cod. Sec. 2200.153 and .156)]
   f. Present summary reconciliations to the GWFS on the face of the financial statements or in accompanying schedules? [GASB 34, pars. 77, 85, and 90 (GASB Cod. Sec. 2200.151, .155, and .160); Q&A, item 7.294]

9. Are the governmental fund financial statements presented using the current financial resources measurement focus and the modified accrual basis of accounting? [GASB 34, par. 79 (GASB Cod. Sec. 1300.102a)]

10. Does the balance sheet:
    a. Not report asset valuation accounts or deferred revenues as reserves? [NCGA 1, par. 119 (GASB Cod. Sec. 1800.140)]
b. Report accumulated earmarked net assets for eventual payment of unmatured general long-term indebtedness as a part of fund balance—for example, as unreserved, designated fund balance, if appropriate?  
[GASBI 6, par. 16 (GASB Cod. Sec. 1600.124)]

Yes  No  N/A

Segregate fund balances into reserved and unreserved amounts?  
[NCGA 1, pars. 118 and 121 (GASB Cod. Secs. 1800.139 and .142); GASB 34, par. 84 (GASB Cod. Sec. 2200.154)]

Yes  No  N/A

d. Report fund balance reserves:
(1) For encumbrances outstanding at year-end?  
[NCGA 1, par. 91 (GASB Cod. Sec. 1700.128)]

Yes  No  N/A

(2) For inventories, to indicate the portion of fund balance that is not available for appropriation and expenditure at the financial statement date?  
[NCGA 1, par. 118 (GASB Cod. Sec. 1800.139)]

Yes  No  N/A

(3) For contractual commitments to third parties that are not liabilities at the financial statement date?

Yes  No  N/A

(4) For prepaid items?

Yes  No  N/A

(5) For noncurrent receivables that are not offset by deferred revenue?

Yes  No  N/A

(6) For the noncurrent portion of interfund receivables?  
[AAG-SLV, par. 10.10]

Yes  No  N/A

e. Display reserved fund balances of the combined nonmajor funds in sufficient detail to disclose the purposes of the reservations (for example, reserved for debt service or reserved for encumbrances)?

Yes  No  N/A

f. Display unreserved fund balances of nonmajor funds by fund type?  
[GASB 34, par. 84 (GASB Cod. Secs. 1800.143 and 2200.154)]

Yes  No  N/A

g. Display or parenthetically disclose fund balance designations as part of unreserved fund balances? (Alternatively, designations may be disclosed in the notes to the financial statements.)  
[NCGA 1, par. 120 (GASB Cod. Sec. 1800.141)]

Yes  No  N/A

(1) Does the display of fund balance designations not result in reporting negative undesignated balances at year-end?  
[AAG-SLV, par. 10.17]

Yes  No  N/A

11. Does the statement of revenues, expenditures, and changes in fund balances:

a. Present the following information, in the following sequence:

(1) Revenues (detailed)?

Yes  No  N/A

(2) Expenditures (detailed)?

Yes  No  N/A

(3) Excess (deficiency) of revenues over expenditures?

Yes  No  N/A

(4) Other financing sources and uses, including transfers (detailed)?

Yes  No  N/A

(5) Special and extraordinary items (detailed)?

Yes  No  N/A

(6) Net change in fund balances?

Yes  No  N/A

(7) Fund balances (both reserved and unreserved)—beginning of period?

Yes  No  N/A

(8) Fund balances—end of period?  
[GASB 34, pars. 86 and 89 and fn. 38 (GASB Cod. Sec. 2200.156 and .159, and fn. 27)]

Yes  No  N/A

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b. Classify revenues by major source?
[NCGA 1, par. 110 (GASB Cod. Sec. 1800.115); GASB 34, par. 87 (GASB Cod. Sec. 2200.157)]

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b. Classify revenues by major source?
[NCGA 1, par. 110 (GASB Cod. Sec. 1800.115); GASB 34, par. 87 (GASB Cod. Sec. 2200.157)]

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c. Classify expenditures at a minimum by function?
[NCGA 1, par. 112 (GASB Cod. Sec. 1800.117); GASB 34, par. 87 (GASB Cod. Sec. 2200.157)]

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d. Classify debt issue costs, both those paid out of debt proceeds and those paid from existing resources, as expenditures?
[GASB 34, par. 87 (GASB Cod. Secs. 1800.110 and 2200.157)]

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e. Classify the following as other financing sources and uses:

1. The face amount of long-term debt not recorded as fund liabilities, in captions such as "Bonds Issued" or "Long-Term Notes Issued" (except for the proceeds of special assessment debt for which the government is not obligated in any manner)?
[NCGA 1, par. 108, as amended (GASB Cod. Secs. 1500.110 and 1800.108); GASB 6, par. 19 (GASB Cod. Sec. S40.119); GASB 7, par. 8, as amended (GASB Cod. Sec. 1800.109); GASB 34, par. 88, as amended (GASB Cod. Secs. 1500.110, 1800.108, and 2200.158)]

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2. Issuance premium or discount?
[GASB 34, par. 88 (GASB Cod. Secs. 1800.108 and 2200.158)]

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3. Payments to escrow agents for bond refundings from resources provided by the new debt?
[GASB 7, par. 8 (GASB Cod. Sec. 1800.109); GASB 34, par. 88 (GASB Cod. Secs. 1800.108 and 2200.158)]

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4. Transfers?
[GASB 34, par. 88 (GASB Cod. Sec. 2200.158); GASB 34, par. 112b(1) (GASB Cod. Sec. 1800.102b(1))]}

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5. Sales of capital assets (unless the sale meets the criteria for reporting as a special item)?
[GASB 34, par. 88 (GASB Cod. Secs. 1800.113 and 2200.158)]

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f. Report special and extraordinary items separately within a "special and extraordinary items" classification if both occur during the same period?

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g. Separately identify significant transactions or other events that are either unusual or infrequent but are not within the control of management within the appropriate revenue or expenditure category? (Alternatively, these items may be disclosed in the notes to the financial statements.)

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h. Not report debt refundings as extraordinary items?
[GASB 34, par. 89 (GASB Cod. Secs. 1800.131 and 2200.159)]

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C. Proprietary Funds

1. Are enterprise funds used to report:

a. Only activities for which a fee is charged to external users for goods or services?

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b. Activities that are financed with debt that is secured solely by a pledge of the net revenues from fees and charges to external users for the activity?

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FSP §13.100.02
3. Activities for which laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges to external users?

4. Activities with pricing policies that establishes fees and charges to external users designed to recover its costs, including capital costs? [GASB 34, par. 67 (GASB Cod. Sec. 1300.109)]

e. A state's unemployment compensation benefit plan? [NCGAI9, par. 9 (GASB Cod. Sec. U50.101); GASB 34, fn. 34 (GASB Cod. Sec. 1300, fn. 5)]

2. Are internal service funds only used to report activities that provide goods or services to other funds, departments, or agencies of the primary government and its component units, or to other governments, on a cost-reimbursement basis and for which the reporting government is the predominant participant in the activity? [GASB 34, par. 68 (GASB Cod. Sec. 1300.110)]

3. Do the proprietary fund financial statements:

a. Consist of a statement of net assets or balance sheet; a statement of revenues, expenses, and changes in fund net assets or fund equity; and a statement of cash flows? (Hereinafter, this checklist uses the terms statement of net assets and statement of revenues, expenses, and changes in fund net assets when referring specifically to the proprietary fund financial statements.) [GASB 34, par. 91 (GASB Cod. Secs. 1300.102b, 2200.161, and P80.106)]

b. Include the proprietary funds of blended component units and blended component units that are proprietary in nature? [GASB 14, pars. 52 and 54 (GASB Cod. Sec. 2600.112 and .114); GASB 34, par. 125 (GASB Cod. Secs. 2100.110 and 2600.101)]

c. Present the financial information of each major enterprise fund in a separate column?

d. Display aggregate nonmajor enterprise funds in a single column? [GASB 34, par. 75 (GASB Cod. Secs. 2200.149 and P80.107); GASB 34, par. 96 (GASB Cod. Secs. 2200.162 and P80.111)]

e. Display a total column for all enterprise funds? [GASB 34, par. 96 (GASB Cod. Secs. 2200.162 and P80.111)]

f. Display the aggregate internal service funds in a single column to the right of the total enterprise funds column? [GASB 34, par. 96 (GASB Cod. Secs. 2200.162 and P80.111); GASB 34, fn. 35 (GASB Cod. Secs. 2200, fn. 24, and P80, fn. 5)]

4. Are the proprietary fund financial statements presented using the economic resources measurement focus and the accrual basis of accounting? [GASB 34, par. 92 (GASB Cod. Secs. 1300.102b and P80.102)]
5. Are proprietary funds reported based on all applicable GASB pronouncements, as well as FASB Statements and Interpretations, APB Opinions, and ARBs issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements?  
Yes  No  N/A  

6. Do enterprise funds that apply the provisions of all noncontradictory, nonconflicting FASB Statements and Interpretations issued after November 30, 1989, apply only those post-November 30, 1989 FASB Statements and Interpretations that are developed for business enterprises?  
Yes  No  N/A  

7. Is the statement of net assets presented either in a format that displays assets less liabilities equal net assets or using a balance sheet format (assets equal liabilities plus net assets)?  
Yes  No  N/A  

8. Does the statement of net assets:  

a. Present assets and liabilities in a classified format to distinguish between current and long-term (including presentation of restricted assets) as discussed in Chapter 3 of ARB 43 and GASB 34, paragraph 99?  

b. Display net assets in three components—invested in capital assets, net of related debt; restricted (distinguishing between major categories of restrictions); and unrestricted?  

(1) When permanent endowments are included, is “restricted net assets” displayed in two additional components—expendable and nonexpendable?  

c. Not display capital contributions as a separate component of net assets?  

d. Not display designations of net assets?  

9. Does the statement of revenues, expenses, and changes in fund net assets:  

a. Distinguish between operating and nonoperating revenues and expenses?  

b. Present the following information, in the following sequence:  

(1) Operating revenues (detailed)?  

(2) Total operating revenues?  

(3) Operating expenses (detailed)?
Financial Statements and Notes Checklist

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1. Total operating expenses?
2. Operating income (loss)?
3. Nonoperating revenues and expenses (detailed)?
4. Income before other revenues, expenses, gains, losses, and transfers?
5. Capital contributions (grant, developer, and other), additions to permanent and term endowments, special and extraordinary items (detailed), and transfers?
6. Increase (decrease) in net assets?
7. Net assets—beginning of period?
8. Net assets—end of period?

### Classification of Revenues and Expenses

- **c.** Classify revenues and expenses in a manner essentially like those of similar business organizations, trusts, or activities, unless that classification conflicts with or contradicts GASB pronouncements?
  - [NCGA 1, par. 117, as amended by GASB 20, par. 6 (GASB Cod. Secs. 1800.122 and P80.117)]
  - _[GASB 34, par. 100 (GASB Cod. Secs. 1800.131, 2200.166, and P80.115); GASB 34, par. 101 (GASB Cod. Secs. 2200.167 and P80.116); GASB 34, par. 103 (GASB Cod. Secs. 2200.169 and P80.119)]_

- **d.** Report revenues by major source?
  - [GASB 34, par. 100 (GASB Cod. Secs. 1800.122, 2200.166, and P80.115)]

- **e.** Either report revenues net of discounts and allowances with the discount or allowance amount parenthetically disclosed on the face of the statement or in a note to the financial statements, or report revenues gross with the related discounts and allowances reported directly beneath the revenue amount?
  - [GASB 34, fn. 41 (GASB Cod. Secs. 2200, fn. 30, and P80, fn. 8)]

- **f.** Identify revenues used as security for revenue bond?
  - [GASB 34, par. 100 (GASB Cod. Secs. 2200.166 and P80.115)]

### Statement of Cash Flows

- **a.** Report the net cash provided or used by the fund’s operating, noncapital financing, capital and related financing, and investing activities, and the net effect of those flows on cash and cash equivalents during the period, including restricted cash and cash equivalents, in a manner that reconciles beginning and ending cash and cash equivalents?
  - [GASB 9, pars. 7, 8, 15, and 30 (GASB Cod. Sec. 2450.104,.105,.112, and .127)]

- **b.** Use a descriptive term, such as _cash or cash and cash equivalents_, rather than the term _funds_?

- **c.** Show an amount of cash and cash equivalents at the beginning and end of the period that is easily traceable to similarly titled line items or subtotals in the fund’s statement of net assets as of those dates?
  - [GASB 9, par. 8 (GASB Cod. Sec. 2450.105)]
d. Present information about cash receipts and payments as gross amounts rather than as net amounts, except for items in the investing and financing categories whose turnover is quick, amounts are large, and maturities are short and, in certain situations, the purchases and sales of highly liquid investments? [GASB 9, pars. 12–14 and 35 (GASB Cod. Secs. 2450.109–.111 and .130)]

e. Use the direct method of presenting cash flows from operating activities, which reports major classes of gross cash receipts and gross cash payments and their arithmetic sum? [GASB 34, par. 105 (GASB Cod. Secs. 2200.171 and 2450.128)]

f. Classify cash receipts and payments from the following activities as cash flows from operating activities:

1. Cash inflows from sales of goods or services, including receipts from collection of accounts receivable and both short- and long-term notes receivable from customers arising from those sales?

2. Cash receipts from interfund reimbursements?

3. Cash payments to acquire materials for providing services and manufacturing goods for resale, including principal payments on accounts payable and both short- and long-term notes payable to suppliers for those materials or goods?

4. Cash payments to other suppliers for other goods or services?

5. Cash payments to employees for services?

6. Cash payments for taxes, duties, fines, and other fees or penalties?

7. Cash receipts and payments for grants from or to other governments or organizations for specific activities that are considered to be operating activities of the grantor government or organization? (A grant arrangement of this type is essentially the same as a contract for services.)

8. Cash receipts and payments for interfund provided and services used, including receipts and payments in lieu of taxes that are payments for, and reasonably equivalent in value to, services provided?

9. Cash receipts and payments from the principal and interest on loan programs that are undertaken to fulfill a governmental responsibility (program loans)?

10. All other cash receipts and payments that do not result from transactions defined as capital and related financing, non-capital financing, or investing activities? [GASB 9, pars. 16 and 19 (GASB Cod. Sec. 2450.113 and .116); GASB 9, pars. 17 and 18, as amended by GASB 34, par. 112 (GASB Cod. Sec. 2450.114 and .115)]

g. At a minimum, separately report these classes of operating cash receipts and payments:

1. Cash receipts from customers?

2. Cash receipts from interfund services provided?

3. Other operating cash receipts, if any?
(4) Cash payments to employees for services?  
(5) Cash payments to other suppliers of goods or services?  
(6) Cash payments for interfund services used, including payments in lieu of taxes that are payments for, and reasonably equivalent in value to, services provided?  
(7) Other operating cash payments, if any?  
   [GASB 9, par. 31, as amended by GASB 34, pars. 105 and 112 (GASB Cod. Sec. 2450.128)]  

h. Provide in an accompanying schedule a reconciliation of operating cash flows to operating income?  
   [GASB 9, par. 34, as amended by GASB 34, pars. 100 and 105 (GASB Cod. Secs. 2200.171 and 2450.129)]
   (1) Does the reconciliation report the same amount for net cash flow from operating activities indirectly by adjusting operating income to remove the effects of depreciation, amortization, and other deferrals of past operating cash receipts and payments, such as changes during the period in inventory, deferred revenue, and the like, and all accruals of expected future operating cash receipts and payments, such as changes during the period in receivables and payables?  
   (2) Does the reconciliation separately report all major classes of reconciling items, including, at a minimum, changes during the period in receivables pertaining to operating activities, in inventory, and in payables pertaining to operating activities?  
   [GASB 9, pars. 32 and 33, as amended by GASB 34, pars. 100 and 105 (GASB Cod. Sec. 2450.129)]

i. Classify cash receipts and payments from the following activities as cash flows from noncapital financing activities:
   (1) Proceeds from issuing bonds, notes, and other short- or long-term borrowings not clearly attributable to acquisition, construction, or improvement of capital assets, or program loans?  
   (2) Cash receipts from grants or subsidies except those specifically restricted for capital purposes and those for specific activities that are considered to be operating activities of the grantor government?  
   (3) Cash received from other funds except those amounts that are clearly attributable to acquisition, construction, or improvement of capital assets; interfund services provided; and interfund reimbursements?  
   (4) Cash received from property and other taxes collected for the governmental enterprise and not specifically restricted for capital purposes?  
   (5) Repayments of amounts borrowed for purposes other than acquiring, constructing, or improving capital assets or to finance program loans?  
   (6) Interest payments to lenders and other creditors on amounts borrowed or credit extended for purposes other than acquiring, constructing, or improving capital assets or to finance program loans?
(7) Cash paid as grants or subsidies to other governments or organizations, except those for specific activities that are considered to be operating activities of the grantor government?

(8) Cash paid to other funds, except for interfund services used? [GASB 9, pars. 19 and 20 (GASB Cod. Sec. 2450.116 and .117); GASB 9, pars. 21 and 22, as amended by GASB 34, par. 112 (GASB Cod. Sec. 2450.118 and .119)]

j. Classify cash receipts and payments from the following activities as cash flows from capital and related financing activities:

(1) Proceeds from issuing or refunding bonds, mortgages, notes, and other short- or long-term borrowing clearly attributable to the acquisition, construction, or improvement of capital assets?

(2) Receipts from capital grants awarded to the governmental enterprise?

(3) Receipts from contributions made by other funds, other governments, and other organizations or individuals for the specific purpose of defraying the cost of acquiring, constructing, or improving capital assets?

(4) Receipts from sales of capital assets as well as proceeds from insurance on capital assets that are stolen or destroyed?

(5) Receipts from special assessments or property and other taxes levied specifically to finance the construction, acquisition, or improvement of capital assets?

(6) Payments to acquire, construct, or improve capital assets?

(7) Repayments or refundings of amounts borrowed specifically to acquire, construct, or improve capital assets?

(8) Other principal payments to vendors who have extended credit to the governmental enterprise directly for purposes of acquiring, constructing, or improving capital assets?

(9) Cash payments to lenders and other creditors for interest directly related to acquiring, constructing, or improving capital assets?

k. Classify cash receipts and payments from the following activities as cash flows from investing activities:

(1) Receipts from collections of loans (except program loans) made by the governmental enterprise and sales of other entities’ debt instruments (other than cash equivalents) that were purchased by the governmental enterprise?

(2) Receipts from sales of equity instruments and from returns of investment in those instruments?

(3) Interest and dividends received as returns on loans (except program loans), debt instruments of other entities, equity securities, and cash management or investment pools?

(4) Withdrawals from investment pools that the governmental enterprise is not using as demand accounts?
Financial Statements and Notes Checklist

| (5) Disbursements for loans (except program loans) made by the governmental enterprise and payments to acquire debt instruments of other entities (other than cash equivalents)? | Yes | No | N/A |

| (6) Payments to acquire equity instruments? | | | |

| (7) Deposits into investment pools that the governmental enterprise is not using as demand accounts? | | | |

| [GASB 9, pars. 26–28 (GASB Cod. Sec. 2450.123–.125)] | | | |

l. Report in a separate schedule (in narrative or tabular form) information about all investing, capital, and financing activities of a governmental enterprise during a period that affect recognized assets or liabilities but do not result in cash receipts or cash payments in the period? | | | |

(1) Does the information clearly describe the cash and noncash aspects of transactions involving similar items? | | | |

[GASB 9, par. 37 (GASB Cod. Sec. 2450.132)]

D. Fiduciary Funds

1. Are pension (and other employee benefit) trust funds used to report resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, other postemployment benefit plans, and other employee benefit plans? [GASB 34, par. 70 (GASB Cod. Sec. 1300.111)]

   a. Do pension (and other employee benefit) trust funds include Internal Revenue Code Section 457 deferred compensation plans that meet the criteria for reporting in that manner? [GASB 32, par. 4, as amended by GASB 34, par. 70 (GASB Cod. Sec. D25.101)]

2. Are investment trust funds used to report the external portion of investment pools reported by the sponsoring government? [GASB 34, par. 71 (GASB Cod. Sec. 1300.112)]

   a. If the entity provides individual investment accounts to other, legally separate entities that are not part of the same financial reporting entity, does it report those investments in one or more separate investment trust funds? [GASB 31, par. 20 (GASB Cod. Sec. I50.118)]

   b. If individual accounts are offered as an alternative to a pooled position, are the individual accounts reported in a different investment trust from the pool? [GASB 31, fn. 11 (GASB Cod. Sec. I50, fn. 11)]

3. Are private-purpose trust funds used to report all other trust arrangements under which principal and income benefit individuals, private organizations, or other governments? [GASB 34, par. 72 (GASB Cod. Sec. 1300.113)]

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† GASB 43, which supersedes GASB 26, establishes accounting and financial reporting standards for plans that provide postemployment benefits other than pension benefits (known as other postemployment benefits or OPEB). The provisions of GASB 43 are effective in three phases starting in periods beginning after December 15, 2005, based on the implementation phase of the employer (for single-employer plans) or of the largest participating employer in the plan (for multiple-employer plans) for purposes of applying GASB 34. See the further discussion and questions about GASB 43 in Appendix B of FSP section 13.100.
4. Are agency funds used to report resources held by the reporting government in a purely custodial capacity? (Agency funds typically involve only the receipt, temporary investment, and remittance of fiduciary resources to individuals, private organizations, or other governments.)

   [GASB 34, par. 73 (GASB Cod. Sec. 1300.114)]

   a. Are agency funds used to report cash pass-through grants only in those infrequent cases in which the recipient government serves only as a cash conduit?

   [GASB 24, par. 5 (GASB Cod. Sec. N50.128)]

5. Are the fiduciary fund financial statements reported using the economic resources measurement focus and the accrual basis of accounting, except for the recognition of certain liabilities of defined benefit pension plans and certain postemployment healthcare plans?

   [GASB 34, par. 107 (GASB Cod. Sec. 1300.102c)]

6. Do the fiduciary fund financial statements:

   a. Consist of a statement of fiduciary net assets and statement of changes in fiduciary net assets? (For defined benefit pension plans, the statement of fiduciary net assets and statement of changes in fiduciary net assets are equivalent to the statement of plan net assets and statement of changes in plan net assets, respectively, required by GASB 25.)

   [GASB 34, par. 106 (GASB Cod. Secs. 1300.102c and 2200.172);
   GASB 34, fn. 43 (GASB Cod. Secs. 1300, fn. 1, and 2200, fn. 32)]

   (1) Does the statement of changes in fiduciary net assets report additions and deductions rather than revenues and expenses?

   [GASB 34, par. 109 (GASB Cod. Sec. 2200.174)]

   b. Include information about all fiduciary funds of the primary government, as well as component units that are fiduciary in nature?

   [GASB 34, par. 106 (GASB Cod. Secs. 1300.102c and 2200.172);
   GASB 34, par. 125 (GASB Cod. Secs. 2100.110 and 2600.101)]

   c. Include organizations that do not meet the definition for inclusion in the financial reporting entity if the primary government has a fiduciary responsibility for them?

   [GASB 14, par. 19 (GASB Cod. Secs. 2100.118 and 2600.104)]

   d. Provide a separate column for each fund type—pension (and other employee benefit) trust funds, investment trust funds, private-purpose trusts, agency funds?

   [GASB 34, par. 106 (GASB Cod. Sec. 2200.172)]

   e. Apply the detailed display requirements of GASB Cod. Secs. Pe5 and Po50 to the financial statements of employee benefit trust funds other than pension trust funds?

   [GASB 34, pars. 108 and 109 (GASB Cod. Sec. 2200.173 and .174)]

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1 GASB 43, paragraphs 11 and 24, remove this exception for the recognition of certain liabilities without effectively changing the recognition requirements for those liabilities.

1 See also the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—sponsor and employer reporting in the section of this checklist titled "Specialized Topics."

FSP §13,100.02
f. Report agency fund assets equal to agency fund liabilities?
   [GASB 34, par. 110 (GASB Cod. Sec. 2200.175)]

   (1) If an agency fund has a negative cash balance because more
       cash has been paid out than received or if it has incurred more
       liabilities than there is cash to pay them, has the entity re-
       ported an interfund receivable in the agency fund to reflect
       the amount of its liability to cover the shortage?
       [AAG-SLV, par. 5.29]

   g. Not report agency funds in the statement of changes in fiduciary
       net assets?
   [GASB 34, par. 110 (GASB Cod. Sec. 2200.175)]

E. Interfund Activity and Balances²

1. Are amounts due from and due to other funds, including long-term
   amounts, reported in the fund financial statements? (Current
   amounts due from and due to the same funds may be offset and the
   net amounts shown in the respective fund financial position statements.)
   [NCGA 1, par. 22, as amended by GASB 34, pars. 81 and 112 (GASB
   Cod. Sec. 1300.120); NCGA 1, fn. 5 (GASB Cod. Sec. 1300.120); GASB
   34, par. 81 (GASB Cod. Sec. 1500.102)]

2. Are interfund loans reported as interfund receivables in lender funds
   and interfund payables in borrower funds (and not as other financing
   sources or uses)?

   a. If repayment of interfund loans is not expected within a reasonable
      time, is the interfund balances reduced and the amount that is not
      expected to be repaid reported as a transfer from the fund that
      made the loan to the fund that received the loan?
      [GASB 34, par. 112a(1) (GASB Cod. Sec. 1800.102a(1))]

3. Are interfund services provided and used reported as revenues in
   seller funds and expenditures or expenses in purchaser funds (except
   when the general fund is used to account for risk-financing activities),
   with unpaid amounts reported as interfund receivables and payables
   in the fund financial position statements?
   [GASB 34, par. 112a(2) and fn. 45 (GASB Cod. Sec. 1800.102a(2) and
   fn. 1)]

4. Are transfers reported as:
   a. Other financing uses in the governmental funds making transfers?
   b. Other financing sources in the governmental funds receiving transfers?
   c. After nonoperating revenues and expenses in proprietary funds?
      [GASB 34, par. 112b(1) (GASB Cod. Sec. 1800.102b(1))]

5. Are reimbursements not displayed in the financial statements?
   [GASB 34, par. 112b(2) (GASB Cod. Sec. 1800.102b(2))]

² This section applies not only to activity between the funds of a legal entity but also to activity between a primary government and
   its blended component units. Resource flows between a primary government and its discretely presented component units (except
   those that affect the financial position statement only, such as loans and repayments) are reported as revenues and expenses/expendi-
   tures. [GASB 34, par. 61 (GASB Cod. Secs. 1800.106 and 2200.146)]

FSP §13,100.02
6. If the entity moves capital assets from one fund or activity to another:
   a. Is the movement accounted for at the asset’s book value, with no gain or loss reported?  
   __ __ __
   b. Are movements of general capital assets to a proprietary or fiduciary fund not reported in governmental funds?  
   __ __ __
   c. Are movements of general capital assets to a proprietary fund (or visa versa) reported in the government-wide financial statements as internal activity between the governmental and business-type activities?  
   [AAG-SLV, par. 7.51]

7. Are any interfund and similar eliminations made in the fund financial statements apparent from the headings or disclosed in the notes to the financial statements?  
   [NCGA 1, pars. 145, 147, and 156, as amended by GASB 34, par. 6 (GASB Cod. Sec. 2200, fn. 5)]

8. Do interfund receivables equal interfund payables and do transfers in equal transfers out (unless there is a difference in fiscal year between the primary government and its blended component units)?  
   [Generally Accepted]

IV. Assets, Liabilities, and Equity

A. Cash, Investments, and Investment-Related Activity

1. Does the entity not apply the provisions of GASB 31 to investments in equity securities that are accounted for under the equity method, to investments in joint ventures or component units, or to securities or other instruments not held by the entity for investment purposes, either for itself or for parties for which it serves as investment manager or other fiduciary?  
   [GASB 31, par. 5 (GASB Cod. Sec. 150.104)]

2. Does the entity apply the equity method for reporting investments in common stock, if applicable in the circumstances?  
   [GASB 31, par. 5 (GASB Cod. Sec. 150.104); APB 18 (AC 182)]

3. If a cash account for the entity is overdrawn in total, is the balance classified as a liability in the fund and government-wide financial statements?  
   [AAG-SLV, par. 5.27]

4. Is the equity position of each fund or component unit in an internal investment pool (or in an external investment pool that is sponsored by the entity) reported as assets in those funds and component units?  
   [GASB 31, pars. 14 and 18 (GASB Cod. Secs. 150.112 and .116)]

   a. If a fund has overdrawn its share of the pool, has that fund reported an interfund liability to the fund that the government’s management deems to have lent the cash or investments to the overdrawn fund, with the fund deemed to have lent the cash or

3 See also the section of this checklist titled “Specialized Topics.”

4 See also the subsections on derivatives, governmental external investment pools, and employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting in the section of this checklist titled “Specialized Topics.”
Financial Statements and Notes Checklist

investments reporting an interfund receivable from the borrowing fund?
[AAG-SLV, par. 5.27]

Repurchase and Reverse Repurchase Agreements

5. Are yield maintenance repurchase and reverse repurchase agreements accounted for as purchases and sales of securities?
[GASB 3, par. 83 (GASB Cod. Secs. I50.114 and I55.119)]

6. For reverse repurchase and fixed coupon reverse repurchase agreements:

a. Are the assets and liabilities arising from the agreements not netted on the financial position statements?

b. Are the agreements reported as a liability captioned “obligations under reverse repurchase agreements,” and the underlying securities reported as “investments”?
[GASB 3, par. 81 (GASB Cod. Sec. I55.115)]

c. If the entity pools moneys from several funds for investment purposes, and the pool, rather than the individual funds, has the agreements, are the assets and liabilities reported in the financial position statements of the funds and activities that have the risk of loss on those assets (which may involve a pro rata allocation to the various funds and activities based on their equity in the pool)?
[GASB13, par. 3, as amended by GASB 34, par. 15 (GASB Cod. Sec. I55.117)]

Securities Lending Transactions

7. Are the following items reported in the financial position statements:

a. Securities lent?
[GASB 28, par. 5 (GASB Cod. Sec. I60.103)]

b. Cash received as collateral and investments made with that cash?

c. Securities received as collateral if the entity has the ability to pledge or sell them without a borrower default?

d. Liabilities resulting from these transactions?
[GASB 28, par. 6 (GASB Cod. Sec. I60.104)]

8. Are securities lending transactions (SLTs) collateralized by letters of credit or by securities that the entity does not have the ability to pledge or sell unless the borrower defaults not reported as assets or liabilities?
[GASB 28, par. 7 (GASB Cod. Sec. I60.105)]

9. If the entity pools moneys from several funds for investment purposes, and the pool, rather than the individual funds, has SLTs, are the assets and liabilities reported in the financial position statements of the funds and activities that have the risk of loss on those assets (which may involve a pro rata allocation to the various funds and activities based on their equity in the pool)?
[GASB 28, par. 9, and GASB 34, par. 15 (GASB Cod. Sec. I60.107)]

FSP §13,100.02
B. Nonexchange Transactions

Practice Tip
In a nonexchange transaction, a government (including the federal government, as a provider) either gives value (benefit) to another party without directly receiving equal value in exchange, or receives value (benefit) from another party without directly giving equal value in exchange. There are four classes of nonexchange transactions: derived tax revenues; imposed nonexchange revenues; government-mandated nonexchange transactions; and voluntary nonexchange transactions. Derived tax revenues result from assessments imposed by governments on exchange transactions. Examples include taxes on personal income, corporate income, and retail sales of goods and services. Imposed nonexchange revenues result from assessments by governments on nongovernmental entities, including individuals, other than assessments on exchange transactions. Examples include property (ad valorem) taxes; fines and penalties; and property forfeitures, such as seizures and escheats. Government-mandated nonexchange transactions occur when a government (including the federal government) at one level provides resources to a government at another level and requires that government to use them for a specific purpose or purposes established in the provider’s enabling legislation. Examples include federal programs that state or local governments are mandated to perform, and state programs that local governments are mandated to perform. Voluntary nonexchange transactions result from legislative or contractual agreements, other than exchanges, entered into willingly by two or more parties. Examples include certain grants, certain entitlements, and donations by nongovernmental entities, including individuals (private donations).

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<th>Question</th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
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<tbody>
<tr>
<td>1. Are nonexchange transaction resources received or reported as receivable before revenue recognition criteria are met recorded as deferred revenues? (For example, are property taxes or other revenues collected in advance of the fiscal year to which they apply recorded as deferred revenues?)</td>
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<td>[NCGA 1, par. 66 (GASB Cod. Sec. 1600.114); GASB 34, pars. 15-16, 18-19, and 21 (GASB Cod. Sec. N50.112-.113, .115-.116, and .118); NCGAI 3, par. 7, as amended by GASB 33, par. 18 (GASB Cod. Sec. P70.108)]</td>
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<td>2. Are nonexchange transaction resources transmitted before the expense/expenditure recognition criteria are met reported as advances?</td>
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<td>[GASB 33, pars. 15, 19, and 21 (GASB Cod. Sec. N50.112, .116, and .118)]</td>
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Food Stamps

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<th>Question</th>
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<th>No</th>
<th>N/A</th>
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<tbody>
<tr>
<td>3. Are food stamp balances held by the state or by its agents at the financial statement date reported as an asset, but not classified as cash or cash equivalents?</td>
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<tr>
<td>[GASB 24, par. 6 and fn. 5 (GASB Cod. Sec. F60.101 and fn. 3); GASB 34, par. 12 (GASB Cod. Sec. F60.102)]</td>
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<td>4. In governmental funds, are food stamp balances offset by deferred revenue?</td>
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<tr>
<td>[GASB 24, par. 6 (GASB Cod. Sec. F60.101)]</td>
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C. Inventories

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<tr>
<th>Question</th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
</tr>
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<tbody>
<tr>
<td>1. Are significant amounts of governmental fund inventories (for example, materials and supplies) reported in the balance sheet?</td>
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<tr>
<td>[NCGA 1, par. 73 (GASB Cod. Sec. 1600.127)]</td>
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FSP §13.100.02
D. Capital Assets

Practice Tips

Capital assets includes land, improvements to land, easements, buildings, building improvements, vehicles, machinery, equipment, works of art and historical treasures, infrastructure, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. (Capital assets that have been or will be used in operations also are comprehended in this definition.) Infrastructure assets are long-lived capital assets that normally are stationary in nature and that normally can be preserved for a significantly greater number of years than most capital assets. Examples of infrastructure assets include roads, bridges, tunnels, drainage systems, water and sewer systems, dams, and lighting systems. Buildings, except those that are an ancillary part of a network of infrastructure assets, should not be considered infrastructure assets.

[GASB 34, par. 19 and GASB 42, par. 3, fn. 1 (GASB Cod. Sec. 1400.103 and fn. 1)]

GASB 34 requires prospective reporting of general infrastructure assets in the statement of net assets beginning at the effective dates of the Statement. It also encourages retroactive reporting of all major general infrastructure assets at that date. Phase 1 governments should retroactively report all major general infrastructure assets for fiscal years beginning after June 15, 2005. Phase 2 governments should retroactively report all major general infrastructure assets for fiscal years beginning after June 15, 2006. Phase 3 governments are encouraged but are not required to report major general infrastructure assets retroactively. Major general infrastructure assets are (1) subsystems of general infrastructure assets for which the cost or estimated cost is expected to be at least 5 percent of the total cost of all general capital assets reported in the first fiscal year ending after June 15, 1999, or (2) networks of general infrastructure assets for which the costs or estimated cost is expected to be at least 10 percent of the total cost of all general capital assets reported in the first fiscal year ending after June 15, 1999.

[GASB 34, pars. 148 and 156 (GASB Cod. Sec. 1400.125 and .133)]

1. Are capital assets of proprietary funds reported in both the government-wide and fund financial statements?
   [NCGA 1, pars. 32 and 34, as amended by GASB 34, pars. 6, 30, and 92 (GASB Cod. Sec. 1400.101); GASB 34, par. 92 (GASB Cod. Sec. 1400.115)]

2. Are capital assets of fiduciary funds (and similar component units) reported only in the statement of fiduciary net assets?
   [NCGA 1, pars. 32 and 34, as amended by GASB 34, pars. 6 and 108 (GASB Cod. Sec. 1400.101); GASB 34, par. 108 (GASB Cod. Sec. 1400.116)]

3. Are all other of the entity's capital assets (general capital assets) not reported as assets in governmental funds but reported in the governmental activities column in the government-wide statement of net assets?
   [NCGA 1, par. 32, as amended by GASB 34, pars. 6, 30, and 80 (GASB Cod. Sec. 1400.101); GASB 34, par. 80 (GASB Cod. Sec. 1400.114)]

4. Subject to the general rules for asset capitalization indicated above:
   a. For eligible infrastructure assets for which the entity uses the modified approach, are additions and improvements to those assets capitalized? (All other expenditures made for those assets should be expensed.)
      [GASB 34, par. 25 (GASB Cod. Sec. 1400.107)]
   b. Are works of art, historical treasures, and similar assets capitalized unless the collection meets all of the following—held for public exhibition, education, or research in furtherance of public service,

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5 See also the subsections on leases, landfill closure and postclosure care costs, and special assessments in the section of this checklist titled “Specialized Topics.”
rather than financial gain; protected, kept unencumbered, cared for, and preserved; subject to an organizational policy that requires the proceeds from sales of collection items to be used to acquire other items for collections; and not capitalized at June 30, 1999? [GASB 34, par. 27 and fn. 22 (GASB Cod. Sec. 1400.109 and fn. 9)]

5. In the government-wide statement of net assets:
   a. Are capital assets that are being or that have been depreciated reported net of accumulated depreciation? (Accumulated depreciation may be reported on the face of the statement or disclosed in the notes.)
   b. Are capital assets that are not being depreciated, such as land or infrastructure assets reported using the modified approach, reported in a separate line item if the entity has a significant amount of these assets?

E. Clearing Account Assets

1. If an agency fund is used as a clearing account to distribute financial resources to other funds of the government, is the portion of the clearing account balance that pertains to those other funds not reported in agency funds but rather reported as assets in the appropriate funds? [GASB 34, par. 111 (GASB Cod. Sec. 2200.176)]

F. Liabilities, Including Debt

1. Are long-term liabilities directly related to and expected to be paid from proprietary funds reported in the proprietary fund statement of net assets and in the government-wide statement of net assets? [NCGA 1, par. 42, as amended, and GASB 34, pars. 30 and 92 (GASB Cod. Sec. 1500.102)]

2. Are long-term liabilities directly related to and expected to be paid from fiduciary funds (and similar component units) reported only in the statement of fiduciary net assets? [NCGA 1, par. 42, as amended, and GASB 34, pars. 6, 13, and 108 (GASB Cod. Sec. 1500.102)]

3. Are all other reported unmatured long-term liabilities of the government (except interfund liabilities, certain long-term demand bonds, long-term tax and revenue anticipation notes, and certain principal and interest payments due early in the following year) not reported as liabilities in governmental funds but reported only in the governmental activities column in the government-wide statement of net assets? [NCGA 1, par. 43, as amended, and GASB 34, pars. 30 and 82 (GASB Cod. Sec. 1500.103)]

4. Are matured liabilities (other than those associated with proprietary or fiduciary funds) reported as governmental fund liabilities? (Matured liabilities include liabilities that normally are due and payable

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6 If debt service fund resources have been provided during the current year for payment of principal and interest due early in the following year, the expenditure and related liability may be recognized in the debt service fund. "Early in the following year" refers to a short time period—usually one to several days and not more than one month. Accumulations of financial resources that do not meet the criterion for recognition of an additional debt service fund liability and expenditure should be reported as part of fund balance. [NCGA 1, par. 72 (GASB Cod. Sec. 1500.111); GASB 6, par. 13 and fn. 5 (GASB Cod. Sec. 1500.111 and .112 and fn. 3)]
in full when incurred, and the matured portion of general long-term indebtedness, that is, the portion that has come due for payment.) [GASBI 6, par. 10 (GASB Cod. Sec. 1500.107)]

**Customer Deposits**

5. For utility services reported in enterprise funds, are customer deposits for utility services reported in the fund and government-wide financial statements as liabilities until they are applied against unpaid billings or refunded to customers? [AAG-SLV, par. 8.55]

**Compensated Absences Liabilities**

6. Are accrued liabilities for compensated absences reported in the government-wide and proprietary and fiduciary fund financial statements, but only reported in the governmental fund financial statements to the extent the liabilities are “normally expected to be liquidated with expendable available financial resources”? [GASB 16, par. 13, as amended by GASB 34, pars. 6, 79, and 82, and GASBI 6, pars. 14 and 16 (GASB Cod. Sec. C60.111); GASB 34, pars. 16, 92, and 107 (GASB Cod. Sec. C60.109 and .110)]

**Special Termination Benefits**

7. Are accrued liabilities for special termination benefits reported in the government-wide and proprietary and fiduciary fund financial statements, but only reported in the governmental fund financial statements to the extent the liabilities are “normally expected to be liquidated with expendable available financial resources”? [NCGA 4, par. 16, as amended by GASB 34, par. 82, NCGAI 8, par. 12, and GASBI 6, par. 14 (GASB Cod. Sec. T25.102)]

**Lottery Prizes**

   a. If the entity has purchased an annuity in the name of a prize-winner, does it not report a liability or asset, but disclose in the financial statements that a contingent liability exists, if appropriate? [AAG-SLV, par. 12.105]

**Bond, Tax, and Revenue Anticipation Notes**

9. Are proprietary fund bond, tax, and revenue anticipation notes reported as current or long-term liabilities depending on the refinancing status in accordance with the criteria in SFAS 6, Classification of Short-Term Obligations Expected to Be Refinanced, and reported in the business-type activities column of the government-wide statement of net assets? [NCGAI 9, par. 12 (GASB Cod. Sec. B50.101); GASB 34, par. 15 (GASB Cod. Sec. B50.103)]

10. For governmental fund-related notes:
   a. If bond anticipation notes meet the criteria for reporting on a long-term basis set forth in SFAS 6, are they not reported in the governmental funds but reported only as general long-term liabilities in the governmental activities column of the government-wide statement of net assets?
b. If bond anticipation notes do not meet the criteria for reporting on a long-term basis, are they reported both in the governmental fund receiving the proceeds and in the governmental activities column of the government-wide statement of net assets?


c. Are tax and revenue anticipation notes reported as a liability in the governmental fund receiving proceeds and in the governmental activities column of the government-wide statement of net assets?

[NCGAI 9, par. 12, as amended by GASB 34, par. 82 (GASB Cod. Sec. B50.102); GASB 34, par. 15 (GASB Cod. Sec. B50.103)]

Debt Refundings

11. In governmental funds:

a. For current and advance refundings resulting in defeasance of general long-term debt, is the face amount of the new debt reported as an “other financing source—refundings bonds” in the governmental fund receiving the proceeds?


b. For advance refundings, are payments to the escrow agent from resources provided by the new debt reported as an “other financing use—payment to refunded bond escrow agent” and are payments to the escrow agent made from other resources of the entity reported as debt service expenditures?

[GASB 7, par. 8, as amended by GASB 34, par. 82 and par. 88, and GASB 37, par. 16 (GASB Cod. Secs. 1800.109 and D20.106)]

12. For current and advance refundings in proprietary funds, is the unamortized difference between the reacquisition price and the net carrying amount of the old debt deferred and reported as a deduction from or an addition to the new debt liability on the statement of net assets? (The new debt may be reported “net,” with either parenthetical or note disclosure of the deferred amount on refunding; or it may be reported “gross,” with both the debt liability and related deferred amount presented in the statement of net assets.)

[GASB 23, par. 4, as amended by GASB 34, pars. 15 and 91 (GASB Cod. Sec. D20.108); GASB 23, fn. 5, as amended by GASB 34, par. 91 (GASB Cod. Sec. D20, fn. 6)]

13. In the government-wide financial statements, are all current and advance refundings, including refundings of general long-term debt (which should be reported in the governmental activities column), reported in the same manner as in proprietary fund financial statements as indicated in Question 12 above?

[GASB 34, pars. 16 and 82 (GASB Cod. Sec. D20.110)]

Demand Bonds

14. Are demand bonds reported as general long-term liabilities (and reported only in the government-wide statement of net assets) or excluded from current liabilities of proprietary funds if all of the following conditions are met:

7 Because other financing sources and uses, rather than gains or losses, are reported for debt refundings in governmental funds, those transactions should not be reported as extraordinary items in governmental funds. [GASB 34, par. 89 (GASB Cod. Secs. 1800.131 and 2200.159)]

FSP §13,100.02
a. Before the financial statements are issued, the issuer has entered into an arm’s-length financing (take out) agreement to convert bonds “put” but not resold into some other form of long-term obligation?  

b. The take out agreement does not expire within one year from the issuer’s financial statement date?  

c. The take out agreement is not cancelable by the lender or the prospective lender during that year, and obligations incurred under the take out agreement are not callable by the lender during that year?  

d. The lender or the prospective lender or investor is expected to be financially capable of honoring the take out agreement?  

[Sec. 97 (GASB 1, par. 10, as amended by GASB 34, pars. 12, 82, and 97 (GASB Cod. Sec. D30.108))]

15. If the conditions listed in Question 14 above are not met, are demand bonds reported as liabilities in the governmental fund used to account for the proceeds of the bond issue or, in the case of proprietary funds, as current liabilities?  

[Sec. 1800.111 and D30.108 (GASBI 1, par. 13 (GASB Cod. Secs. 1800.111 and D30.109))]

16. If, because a take out agreement expires, it is necessary to report a liability in a governmental fund for demand bonds previously reported only in the government-wide statement of net assets, is the liability reported as a liability of the governmental fund in which the proceeds of the issue were initially reported with a corresponding debit to “other financing uses”?  

[Sec. 1800.111 and D30.109 (GASBI 1, par. 13 (GASB Cod. Secs. 1800.111 and D30.109); GASB 34, par. 82 (GASB Cod. Sec. D30.109))]

17. Are redemptions of demand bonds reported in governmental funds reported as expenditures of the fund from which debt service is normally paid and the demand bond liability reduced simultaneously by a credit to “other financing sources”?  

[Sec. 1800.111 and D30.109 (GASBI 1, par. 13 (GASB Cod. Secs. 1800.111 and D30.109))]

18. If a take out agreement has been exercised converting demand bonds to an installment loan, is the installment loan reported as general long-term debt (or as long-term debt in the proprietary funds and business-type activities) and is the payment schedule under the installment loan included as part of the schedule of debt service requirements to maturity?  

[Sec. 12 (GASB Cod. Sec. D30.112)]

Long-Term Obligations That Are Callable Because of Covenant Violations

19. Are long-term obligations that are or will be callable by the creditor (because the debtor’s violation of a provision of the debt agreement at the financial statement date makes the obligation callable or because the violation, if not cured within a specified grace period, will make the obligation callable) classified as a current liability unless one of the following conditions is met:  

a. The creditor has waived or subsequently lost the right to demand repayment for more than one year (or operating cycle, if longer) from the financial statement date?  

FSP §13,100.02
b. For long-term obligations containing a grace period within which the debtor may cure the violation, it is probable that the violation will be cured within that period, thus preventing the obligation from becoming callable?
   [SFAS 78, par. 5 (AC B05.109A)]

20. If an obligation as discussed in Question 19 above is classified as a long-term liability, are the circumstances disclosed?
   [SFAS 78, par. 5 (AC B05.118)]

Contingent Liabilities

21. If fund liabilities for which the entity is contingently liable (for example, through a general obligation backing on enterprise fund debt) are in default—or where for other reasons it appears probable that they will not be paid on a timely basis from the resources of these funds and default is imminent—are the liabilities reported separately from other liabilities in the financial position statements and are all significant facts with respect to the situation disclosed?
   [NCGA 1, par. 46 (GASB Cod. Secs. 2300.106d and 1500.114)]

G. Equity

1. If the entity receives nonexchange transaction resources that have purpose restrictions, does it report the resulting equity as restricted or reserved, as appropriate, until the resources are used for the specified purpose or for as long as the provider requires the resources to be maintained intact?
   [GASB 33, pars. 14 and 22 and fns. 9 and 13 (GASB Cod. Sec. N50.111 and .119 and fns. 8 and 12)]

2. If the entity uses the purchases method to account for inventories, does it display the change in the fund balance reserve for inventories as a change to beginning fund balance?
   [AAG-SLV, par. 10.14]

V. Revenues and Expenses/Expenditures

A. Income on Investments and Investment-Related Activity

1. Is investment income, including changes in the fair value of investments, reported as revenue in the activity statements?

2. If identified separately as an element of investment income, is the change in the fair value of investments captioned “net increase (decrease) in the fair value of investments”?

3. Are realized gains and losses not displayed separately from the net increase (decrease) in the fair value of investments in the financial statements?
   [GASB 31, par. 13, as amended by GASB 34 (GASB Cod. Sec. I50.111)]

4. If income from investments associated with one fund is assigned to another fund because of legal or contractual provisions, is the reporting treatment based on the specific language of those provisions?

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8 See also the section of this checklist titled “Specialized Topics.”

9 See also the subsections on derivatives, governmental external investment pools, employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting, and public entity risk pools in the section of this checklist titled “Specialized Topics.”
5. If income from investments associated with one fund is assigned to another fund for other than legal or contractual reasons—for example, management decision—is the income reported in the fund that reports the investments with the transfer of that income to the recipient fund reported as an interfund transfer?  
   [GASB 31, par. 14 and fn. 8, as amended by GASB 34, par. 112 (GASB Cod. Sec. I50.112 and fn. 10)]

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**Repurchase and Reverse Repurchase Agreements**

6. Is the income from repurchase and fixed coupon repurchase agreements shown as interest income?  
   [GASB 3, par. 82 (GASB Cod. Sec. I50.113)]

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7. Are yield maintenance repurchase and reverse repurchase agreements accounted for as purchases and sales of securities, with gains or losses reported?  
   [GASB 3, par. 83 (GASB Cod. Secs. I50.114 and I55.119)]

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8. Concerning reverse repurchase and fixed coupon reverse repurchase agreements:
   a. Is the interest cost of the agreements reported as interest expenditure/expense and not netted with interest earned on any related investments?  
      [GASB 3, par. 82 (GASB Cod. Sec. I55.116)]

      | Yes | No | N/A |
      |-----|----|-----|
      |     |    |     |

   b. Is the income and costs arising from pooled agreements reported in the activity statements of the funds and activities that have the risk of loss on the assets (which may involve a pro rata allocation to the various funds and activities based on their equity in the pool)?  
      [GASBI 3, par. 4, as amended by GASB 34, par. 15 (GASB Cod. Sec. I55.118)]

      | Yes | No | N/A |
      |-----|----|-----|
      |     |    |     |

   c. If income from pooled reverse repurchase agreements that represent equity associated with one fund become the assets of another fund because of legal or contractual provisions, is the reporting treatment based on the specific language of those provisions?  
      [GASBI 3, par. 4 and fn. 3, as amended by GASB 34, par. 112 (GASB Cod. Sec. I55.118 and fn. 6)]

      | Yes | No | N/A |
      |-----|----|-----|
      |     |    |     |

   d. If income from pooled agreements that represent equity associated with one fund become the assets of another fund for other than legal or contractual reasons—for example, management decision—is the income and costs reported in the fund that reports the equity with the transfer of those amounts to the recipient fund reported as an interfund transfer?  
      [GASBI 3, par. 4, as amended by GASB 34, par. 112 (GASB Cod. Sec. I55.118)]

      | Yes | No | N/A |
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      |     |    |     |

**Securities Lending Transactions**

9. Concerning SLTs:
   a. Are the costs of SLTs, including borrower rebates (which should be reported as interest expenditures or expenses) and agent fees, reported as expenditures or expenses, and not netted with interest revenue or income from the investment of cash collateral, any other related investments, or loan premiums or fees?  
      [GASB 28, par. 8 (GASB Cod. Sec. I60.106)]

      | Yes | No | N/A |
      |-----|----|-----|
      |     |    |     |
b. Are the income and costs arising from pooled SLTs reported in the activity statements of the funds and activities that have the risk of loss on the assets (which may involve a pro rata allocation to the various funds and activities based on their equity in the pool)?  
[GASB 28, par. 10, as amended by GASB 34, par. 15 (GASB Cod. Sec. I60.108)]  

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c. If income from pooled SLTs that represent equity associated with one fund become the assets of another fund because of legal or contractual provisions, is the reporting treatment based on the specific language of those provisions?  
[GASB 28, par. 10 and fn. 9, as amended by GASB 34, par. 112 (GASB Cod. Sec. I60.108 and fn. 9)]  

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d. If income from pooled SLTs that represent equity associated with one fund become the assets of another fund for other than legal or contractual reasons—for example, management decision—is the income and costs reported in the fund that reports the equity with the transfer of those amounts to the recipient fund reported as an interfund transfer?  
[GASB 28, par. 10, as amended by GASB 34, par. 112 (GASB Cod. Sec. I60.108)]  

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B. Nonexchange Transactions  

1. Does the entity report fees received for administering pass-through grants as revenues?  
[AAG-SLV, par. 8.34]  

On-Behalf Payments for Fringe Benefits and Salaries  

2. Does a paying government classify the expenditures or expenses for the on-behalf payments for fringe benefits and salaries that it makes in the same manner that it classifies similar cash grants to other entities?  
[GASB 24, par. 13, as amended by GASB 34, par. 16 (GASB Cod. Sec. N50.135)]  

Food Stamps  

3. If the entity is a state government, does it report distributions of food stamp benefits as revenue and expenditures in the general fund or a special revenue fund and as revenues and expenses in the governmental activities column of the government-wide financial statements?  
[GASB 24, par. 6 (GASB Cod. Sec. F60.101); GASB 34, par. 12 (GASB Cod. Sec. F60.102)]  

C. Capital Asset-Related Revenues and Expenses/Expenditures  

1. In the government-wide, proprietary fund, and fiduciary fund activity statements:

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The Practice Tip in the subsection on nonexchange transactions in the section of this checklist titled “Assets, Liabilities, and Equity” provides definitions, classifications, and examples of nonexchange transactions.

FSP §13,100.02
a. Is depreciation reported on capital assets? (Inexhaustible capital assets and infrastructure assets reported using the modified approach are not depreciated.)
   [GASB 34, par. 21 (GASB Cod. Sec. 1400, 3rd principle and .104); GASB 34, pars. 22, 92, and 107 (GASB Cod. Sec. 1400, 3rd principle); GASB 34, par. 29 (GASB Cod. Sec. 1400.111)]

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b. For eligible infrastructure assets for which the entity uses the modified approach, are expenditures made to maintain those assets expensed? (Additions and improvements to those assets should be capitalized.)
   [GASB 34, par. 25 (GASB Cod. Sec. 1400.107)]

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c. When donated collection items are added to noncapitalized collections of works of art, historical treasures, and similar assets, does the entity report offsetting revenue and expense?
   [GASB 34, par. 28 (GASB Cod. Secs. 1400.110 and N50, fn. 10)]

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2. In the government-wide statement of activities:
   a. If the entity uses a separate line item to report unallocated depreciation expense, does it clearly indicate on the face of the statement that this line item excludes direct depreciation expenses of the various programs?
   [GASB 34, par. 44 (GASB Cod. Sec. 2200.129)]

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b. Is depreciation expense for general infrastructure assets reported as either a direct expense of the function (for example, public works or transportation) that the entity normally associates with capital outlays for, and maintenance of, infrastructure assets or as a separate line in the statement of activities?
   [GASB 34, par. 45 (GASB Cod. Sec. 2200.130)]

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3. In governmental funds, are capital asset purchases reported as expenditures?
   [GASB 34, par. 80 (GASB Cod. Sec. 1400.114)]

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4. Concerning capital asset impairments:11
   a. Are impairment losses (and accounting gains that result from insured impairments) reported in the statement of activities and in the statement of revenues, expenses, and changes in fund net assets, as a program or operating expense, special item, or extraordinary item, as appropriate?
   [GASB 42, par. 17 and fn. 6 (GASB Cod. Sec. 1400.156 and fn. 20)]

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b. Are impairment losses reported as program expense generally reported as a direct expense of the program that uses or used the impaired capital asset?
   [GASB 42, par. 17 (GASB Cod. Sec. 1400.156)]

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5. Concerning insurance recoveries and asset restorations and replacements relating to capital asset impairments:11

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11 The provisions of GASB 42 are effective for financial statements for periods beginning after December 15, 2004, with earlier application encouraged.

11 In accordance with the provisions of GASB Cod. Sec. C50, recoveries received from internal service funds should be accounted for as indicated in this question. Recoveries received from the general fund should be accounted for as reimbursements to the extent of the impairment loss, if any, and be reported as transfers in the fund financial statements for amounts in excess of the impairment loss, if any. [GASB 42, fn. 8 (GASB Cod. Sec. 1400, fn. 22)]
a. In governmental fund financial statements, is the restoration or replacement of an impaired capital asset reported as a transaction separate from the associated insurance recovery?

   (1) Is the insurance recovery reported as an other financing source or extraordinary item, as appropriate?

b. In governmental and business-type activities in government-wide financial statements and in proprietary fund financial statements, is the restoration or replacement of an impaired capital asset reported as a transaction separate from the impairment loss and associated insurance recovery?

   (1) Is the impairment loss reported net of the associated insurance recovery when the recovery and loss occur in the same year?

   (2) Are insurance recoveries reported in subsequent years reported as a program revenue, nonoperating revenue, or extraordinary item, as appropriate?

   [GASB 42, par. 21 (GASB Cod. Sec. 1400.160)]

D. Other

1. Are insurance recoveries other than those relating to impairment of capital assets, such as for theft or embezzlement of cash or other monetary assets, reported as described in the questions at V.C.5?

   [GASB 42, par. 22 (GASB Cod. Sec. C50.125)]

VI. Note Disclosures

Practice Tips

The notes to the financial statements, which form an integral part of the basic financial statements, should communicate information essential for fair presentation of the basic financial statements that is not displayed on the face of the financial statements.

[GASB 34, par. 113 (GASB Cod. Sec. 2300.102)]

Disclosure in the notes to the financial statements is needed only when the information required to be disclosed is not displayed on the face of the financial statements.

[GASB 38, par. 5 (GASB Cod. Sec. 2300.103)]

A. Focus of Note Disclosures

1. Do the note disclosures:

   a. Distinguish between information pertaining to the primary government (including its blended component units) and that of its discretely presented component units?

   [GASB 14, par. 62 (GASB Cod. Secs. 2300.104 and 2600.121)]

   b. Focus on the primary government—specifically, its governmental activities, business-type activities, major funds individually, and nonmajor funds in the aggregate (including blended component units)?

   [GASB 14, par. 63, as amended by GASB 34, par. 113 (GASB Cod. Secs. 2300.102 and 2600.122)]

   c. Encompass individual discretely presented component units considering both (1) the unit’s significance relative to the total discretely presented component units and (2) the nature and significance of the unit’s relationship to the primary government?

   [GASB 14, par. 63 (GASB Cod. Secs. 2300.105 and 2600.122)]

FSP §13.100.02
B. Summary of Significant Accounting Policies

1. Is a summary of significant accounting policies (SSAP) included as a stand-alone summary or as the initial note to financial statements? [NCGAI 6, par. 8 (GASB Cod. Sec. 2300.110); APB 22, par. 15 (AC A10.108)]

2. Does the SSAP include:
   a. A description of the government-wide financial statements, noting that neither fiduciary funds nor component units that are fiduciary in nature are included? [GASB 34, par. 115 (GASB Cod. Sec. 2300.106a)]
   b. A description of component units, their relationships to the primary government, how they are reported, the criteria for including component units, how to obtain separate financial statements for individual component units, and the effect of component units with differing fiscal years? [GASB 14, par. 60 (GASB Cod. Secs. 2300.901 and 2600.119); GASB 14, par. 61 (GASB Cod. Secs. 2300.106a and .901 and 2600.120)]
   c. If the primary government is presented in more than a single column in the basic financial statements, a description of the activities accounted for in each major fund, the internal service funds, and the fiduciary fund types? (Except for the general fund or its equivalent, the descriptions should be specific to the entity, rather than general definitions that could describe any government.) [GASB 38, par. 6 (GASB Cod. Secs. 1300.125 and 2300.106a)]
   d. The measurement focus and basis of accounting used in the government-wide and fund financial statements? [NCGAI 6, Appendix, as amended (GASB Cod. Sec. 2300.901); GASB 34, par. 115 (GASB Cod. Sec. 2300.106a)]
   e. The revenue recognition policies used in fund financial statements, including the length of time used to define available for purposes of revenue recognition in the governmental fund financial statements? [NCGAI 1, par. 69 (GASB Cod. Secs. 1600.108 and 2300.106a); GASB 38, par. 7 (GASB Cod. Secs. 1600.106 and 2300.106a)]
   f. The policy for eliminating internal activity in the government-wide statement of activities, including, if applicable, that an administrative overhead component is included in direct expenses? [GASB 34, par. 43 (GASB Cod. Sec. 2200.128); GASB 34, par. 115 (GASB Cod. Sec. 2300.106a)]
   g. The policy for interfund eliminations in the fund financial statements? [NCGAI 6, Appendix, as amended (GASB Cod. Sec. 2300.901)]
   h. The policy for capitalizing assets and for estimating the useful lives of those assets (used to calculate depreciation expense)?
   i. A description of the modified approach for reporting eligible infrastructure assets, if used?

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12 Certain note disclosures listed elsewhere in this checklist should or may be located in the summary of significant accounting policies. See GASB Cod. Sec. 2300.106a.
The types of transactions included in program revenues in the statement of activities?

The policy for allocating indirect expenses to functions in the statement of activities?

The policy for defining operating and nonoperating revenues of proprietary funds?

The policy for applying FASB pronouncements issued after November 30, 1989, to business-type activities and to enterprise funds of the primary government?

The definition of cash and cash equivalents used in the statement of cash flows for proprietary funds?

The government’s policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available?

Significant or unusual accounting treatment for other material account balances or activities?

The method and period of amortization for intangible assets?

The basis for stating inventories, including the method of determining cost?

Cash, Investments, and Investment-Related Activity

1. Are the investment disclosures organized by investment type, unless otherwise required?

2. Are the disclosures required by GASB 3 made for the primary government, including its blended component units, with the risk disclosures required by GASB 40 also made for governmental and business-type activities, individual major funds, nonmajor funds in the aggregate, or fiduciary funds when the risk exposures are significantly greater than the deposit and investment risks of the primary government?

3. For deposits with financial institutions and investments (including repurchase agreements), do note disclosures include:

   a. A brief description of the types of investments authorized by legal or contractual provisions?

   b. The differences in authorized investment types, if the types of investments authorized for different funds, fund types, blended

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13 See also the subsections on derivatives and governmental external investment pools in the section of this checklist titled “Specialized Topics.”
component units, or discretely presented component units differ significantly from those authorized for the primary government, and those funds, fund types, blended component units, or discretely presented component units have material investment activity compared with the reporting entity's investment activity?  
[GASB 3, par. 65, as amended by GASB 14 and GASB 34, par. 6 (GASB Cod. Sec. 150.124)]

c. Deposit and investment policies that are related to disclosed credit quality, custodial credit risk, concentration of credit risk, interest rate risk, and foreign currency risk?  (If a government has no deposit or investment policy that addresses a specific type of risk that it is exposed to, the disclosure should indicate that fact.)  
[GASB 40, par. 6 (GASB Cod. Secs. C20.109 and 150.126)]

d. The U.S. dollar balances of deposits and investments that are exposed to foreign currency risk, organized by currency denomination and, if applicable, investment type?  
[GASB 40, par. 17 (GASB Cod. Secs. C20.108 and 150.133)]

e. Significant violations during the period of legal or contractual provisions for deposits and investments and actions taken to address such violations?  
[GASB 3, par. 66 (GASB Cod. Secs. C20.106 and 150.125); GASB 38, par. 9 (GASB Cod. Secs. 1200.112, C20.106, and 150.125)]

f. Losses recognized during the period due to default by counterparties to deposit or investment transactions and amounts recovered from prior-period losses, if not separately displayed on the activity statement?  
[GASB 3, par. 75 (GASB Cod. Sec. C20.110 and 150.135)]

4. If the entity has deposits, including deposits that represent cash collateral on SLTs, as of the financial statement date that are exposed to custodial credit risk as defined by GASB 40, paragraph 8, do note disclosures include the amount of the bank balances, the fact those balances are uninsured, and the basis on which the balances are exposed to custodial credit risk?  
[GASB 40, par. 8 (GASB Cod. Sec. C20.107); GASB 40, par. 10 (GASB Cod. Sec. 160.114, fn. 14)]

5. If the entity has investment securities (including securities underlying repurchase agreements) as of the financial statement date that are exposed to custodial credit risk as defined by GASB 40, paragraph 9, do note disclosures include the investments' type, the reported amount, and how the securities are held?  (Investments in external investment pools, investments in open-end mutual funds, and securities underlying reverse repurchase agreements do not require this disclosure. GASB 40, paragraph 10 explains the application of this disclosure requirement to collateral and underlying securities for SLTs.)  
[GASB 40, par. 9 (GASB Cod. Sec. 150.128); GASB 40, par. 10 (GASB Cod. Sec. 160.114)]

6. For investments, do note disclosures include:

   a. Information about investment valuation, including:

FSP §13,100.02
(1) The methods and significant assumptions used to estimate the fair value of investments, if that fair value is based on other than quoted market prices?

(2) The policy for determining which investments, if any, are reported at amortized cost?
   [GASB 31, par. 15 (GASB Cod. Sec. I50.119)]

b. The credit quality ratings of investments in debt securities (including investments in external investment pools, money market funds, bond mutual funds, and other pooled investments of fixed income securities) as described by rating agencies as of the financial statement date? (In general, obligations of the U.S. government and obligations explicitly guaranteed by the U.S. government do not require this disclosure. In addition, if a credit quality disclosure is required and the investment is unrated, the disclosure should indicate that fact.)
   [GASB 40, par. 7 (GASB Cod. Sec. I50.127)]

c. Concentration of credit risk, that is, the amount and issuer when investments in any one issuer represents 5 percent or more of total investments based on the level of detail described in GASB 40, paragraph 5? (See Question 2 above.) (Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments do not require this disclosure.)
   [GASB 40, par. 11 (GASB Cod. Sec. I50.129); GASB 40, par. 12 (GASB Cod. Sec. Pe5.124d); GASB 40, par. 13 (GASB Cod. Sec. Pe6.104c)]

d. Information about the interest rate risk of debt investments using a disclosure method described in GASB 40, paragraph 15, with information about assumptions regarding cash flows, interest rate factors, and other factors that affect interest rate risk? (This disclosure should include investments in mutual funds, external investment pools, or other pooled investments that do not meet the definition of a 2a7-like pool.)
   [GASB 40, pars. 14 and 15 (GASB Cod. Sec. I50.130 and .131)]

e. The terms of investments with fair values that are highly sensitive to changes in interest rates?
   [GASB 40, pars. 14 and 16 (GASB Cod. Sec. I50.130 and .132)]

f. For any investments in external investment pools that are not SEC-registered, a brief description of any regulatory oversight for the pool and whether the fair value of the position in the pool is the same as the value of the pool shares?

g. Any involuntary participation in an external investment pool?

h. If an entity cannot obtain information from a pool sponsor to allow it to determine the fair value of its investment in the pool, the methods used and significant assumptions made in determining that fair value and the reasons for having had to make such an estimate?

i. Any income from investments associated with one fund that is assigned to another fund?
   [GASB 31, par. 15 (GASB Cod. Sec. I50.119)]
7. If the entity discloses realized gains and losses:
   a. Do the amounts include all realized gains and losses for the year?\(^1\)
   
   b. Does the disclosure state that the calculation of realized gains and losses is independent of a calculation of the net change in the fair value of investments?
   
   c. Does the disclosure state that realized gains and losses on investments that had been held in more than one fiscal year and sold in the current year were included as a change in the fair value of investments reported in the prior year(s) and the current year?
   [GASB 25, par. 29, fn. 10 (GASB Cod. Sec. Pe5.121, fn. 10); GASB 26, par. 7 (GASB Cod. Sec. Po50.105); GASB 31, par. 15 (GASB Cod. Sec. 150.119)]

8. Are the following disclosures made for investments in common stock accounted for using the equity method:
   a. The name of each investee and percentage of ownership of common stock?
   
   b. The accounting policies relative to equity method investments?
   
   c. The difference, if any, between the amount at which an investment is carried and the amount of underlying equity in net assets and the accounting treatment of the difference?
   
   d. The aggregate fair value of each identified investment for which a quoted market price is available?
   [GASB 31, par. 5 (GASB Cod. Sec. 150.104); APB 18, par. 20 (AC l82.110)]

9. If there are commitments as of the financial statement date to resell securities under yield maintenance repurchase agreements, does the entity disclose the reported amount (if applicable) and fair value as of that date of the securities to be resold and a description of the terms of the agreements (such as settlement price ranges, agreed-on yields, maturity dates, and so forth)?
   [GASB 3, par. 72, as amended by GASB 31, par. 6 (GASB Cod. Sec. 150.134)]

**Futures Contracts**

10. If the entity enters into futures contracts that are accounted for as hedges, does it disclose:
   a. The nature of the assets, liabilities, firm commitments, or anticipated transactions that are hedged with futures contracts?

\(^1\) GASB 3, paragraph 5 (GASB Cod. Sec. 155, fn. 5), GASB 28, footnote 12 (GASB Cod. Sec. 160, fn. 12), and GASB 31, footnote 9 (GASB Cod. Sec. 150, fn.12) provide that the required disclosure of default losses and recoveries for reverse repurchase agreements and securities lending transactions does not constitute a disclosure of realized gains and losses that would require disclosure of all realized gains and losses for the year. It logically follows that the disclosure of default losses and recoveries on deposit or investment transactions required by GASB 3, paragraph 75 (GASB Cod. Secs. C20.110 and 150.135) also would not constitute a disclosure of realized gains and losses that would require disclosure of all realized gains and losses for the year.
b. Method of accounting for the futures contracts, including a description of the events or transactions that result in recognition in results of operations of changes in value of the futures contracts? [GASB 20, par. 6, as amended by GASB 34, par. 93 (GASB Cod. Sec. F80.102); GASB 34, par. 17 (GASB Cod. Sec. 1600.104); SFAS 80, par. 1215]

Foreign Currency Translation

11. Does the entity disclose the following:
   a. The aggregate transaction gain or loss including in determining results of operations for the period?
   b. Rate changes that occur after the financial statement date and their effects on unsettled balances pertaining to foreign currency transactions, if significant?
   c. An analysis and discussion of the effect of rate changes on the reported results of operations?
   [GASB 20, par. 6, as amended by GASB 34, par. 93 (GASB Cod. Sec. F80.102); GASB 34, par. 17 (GASB Cod. Sec. 1600.104); SFAS 52, pars. 30, 32, 143, and 144 (AC F60.140, .142, and .143)]

Reverse Repurchase Agreements

12. Do note disclosures include:
   a. The source of legal or contractual authorization for the use of reverse repurchase agreements, if those agreements were used during the period?
   [GASB 3, par. 76 (GASB Cod. Sec. I55.109)]
   b. Significant violations during the period of legal or contractual provisions for reverse repurchase agreements and actions taken to address such violations?
   [GASB 3, par. 77 (GASB Cod. Sec. I55.110); GASB 38, par. 9 (GASB Cod. Sec. 1200.112)]
   c. For reverse repurchase agreements other than yield maintenance agreements outstanding as of the financial statement date, the credit risk related to the agreements? (Credit risk is calculated by comparing the aggregate amount of the reverse repurchase agreement obligations including accrued interest with the aggregate fair value of the securities underlying those agreements including accrued interest.)
   [GASB 3, par. 78, as amended by GASB 31, par. 6 (GASB Cod. Sec. I55.111)]
   d. For commitments as of the financial statement date to repurchase securities under yield maintenance agreements, the fair value as of that date of the securities to be repurchased and a description of the terms of the agreements (such as settlement price ranges, agreed-on yields, maturity dates, and so forth)?
   [GASB 3, par. 79, as amended by GASB 31, par. 6 (GASB Cod. Sec. I55.112)]

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15 Although SFAS 133, as amended, superseded SFAS 80 for a governmental entity’s funds and activities (a) that are required to apply private-sector pronouncements issued on or before November 30, 1989, and (b) that do not choose to apply all FASB Statements and Interpretations issued after November 30, 1989, except for those that conflict with or contradict GASB pronouncements. If a government applies post-November 30, 1989 FASB pronouncements, the GASB Internet site (www.gasb.org) includes a nonauthoritative chart that provides guidance on the applicability of those pronouncements. See also Appendix A of FSP section 13,100.
### Securities Lending Transactions

13. For SLTs, are the following note disclosures included:

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
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</thead>
<tbody>
<tr>
<td>a.</td>
<td>[GASB 28, par. 11 (GASB Cod. Sec. 160.109)]</td>
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<tr>
<td>b.</td>
<td>[GASB 28, par. 11 (GASB Cod. Sec. 160.109); GASB 38, par. 9 (GASB Cod. Sec. 1200.112)]</td>
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<tr>
<td>c.</td>
<td>(1) The types of securities lent?</td>
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<tr>
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<td>(2) The types of collateral received?</td>
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<td></td>
<td>(3) Whether the government has the ability to pledge or sell collateral securities without a borrower default?</td>
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<td>(4) The amount by which the value of the collateral provided is required to exceed the value of the underlying securities?</td>
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<td>(5) Any restrictions on the amount of the loans that can be made?</td>
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<td></td>
<td>(6) Any loss indemnification provided to the entity by its securities lending agents?</td>
<td></td>
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<tr>
<td></td>
<td>(7) The fair values and reported amounts (if different) of underlying securities at the financial statement date?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>d.</td>
<td>[GASB 28, par. 12, as amended by GASB 31, par. 6 (GASB Cod. Sec. 160.110)]</td>
<td></td>
<td></td>
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<tr>
<td>e.</td>
<td>[GASB 28, par. 13 (GASB Cod. Sec. 160.111)]</td>
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<td></td>
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<tr>
<td></td>
<td>The amount of credit risk, if any, related to the SLTs at the financial statement date? (Credit risk is calculated as the aggregate of the lender’s exposures to individual borrowers or on individual loans, depending on whether individual loans to the same borrower can be aggregated for purposes of offset in the event of default.)</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

16 Disclosure of default losses and recoveries by defined benefit pension plans does not constitute a disclosure of realized gains and losses that under GASB 25, footnote 10 (GASB Cod. Sec. Pe5, fn. 10) would require disclosure of all realized gains and losses for the period. [GASB1 3, par. 5 (GASB Cod. Sec. 155, fn. 5)]
(1) If the governmental lender has no credit risk, is that fact stated? (Disclosure of the net amounts owed to the borrowers is not required.)

[GASB 28, par. 14 (GASB Cod. Sec. I60.112)]

f. The amount of losses on SLTs during the period resulting from the default of a borrower or lending agent and amounts recovered from prior-period losses?¹⁷

[GASB 28, par. 15 (GASB Cod. Sec. I60.113)]

g. Custodial credit risk for collateral and underlying securities for securities lending transactions as provided by GASB 40, paragraph 10?

[GASB 40, par. 10 (GASB Cod. Sec. I60.114)]

D. Nonexchange Transactions¹⁸

1. Do the notes disclose nonexchange transactions that are not recognizable because they are not measurable?

[GASB 33, par. 11 (GASB Cod. Sec. N50.108)]

Property Taxes

2. If, because of unusual circumstances, the facts justify an availability period greater than 60 days for the recognition of property tax revenues in governmental funds, does the entity disclose the period being used and the facts that justify it?

[NCGAI 3, par. 8 (GASB Cod. Sec. P70.104)]

3. If the entity desires to exclude some property tax revenue from appropriation to protect cash liquidity, does it report the restricted revenue in governmental funds by disclosing a designation of fund balance and an appropriate note to the financial statements?

[NCGAI 3, par. 10 (GASB Cod. Sec. P70.105)]

4. Do the notes disclose the nature and purpose of any reservation or designation of governmental fund balance relating to property taxes?

5. Do the notes disclose details of the entity’s property tax calendar, including lien dates, levy dates, due dates, and collection dates?

[ NCGAI 3, par. 11 (GASB Cod. Sec. P70.109)]

On-Behalf Payments for Fringe Benefits and Salaries

6. Do the notes disclose the amount of revenue recognized for on-behalf payments for fringe benefits and salaries?

7. If another organization makes contributions to a pension plan on behalf of the entity’s employees for which the entity is not legally responsible, do the notes disclose the name of the plan that covers the entity’s employees and the name of the other organization that makes the contributions?

[ GASP 24, par. 12 (GASB Cod. Sec. N50.134)]

Donor-Restricted Endowments

8. Do the notes disclose the following information about donor-restricted endowments:

¹⁷ See footnote 16.

¹⁸ The Practice Tip in the subsection on nonexchange transactions in the section of this checklist titled “Assets, Liabilities, and Equity” discusses the definitions, classifications, and examples of nonexchange transactions.
Financial Statements and Notes Checklist

<table>
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<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
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</table>

**a.** The amounts of net appreciation on investments of donor-restricted endowments that are available for authorization for expenditure by the governing board, and how those amounts are reported in net assets?

**b.** The state law regarding the ability to spend net appreciation?

**c.** The policy for authorizing and spending investment income, such as a spending-rate or total-return policy?

<table>
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<th>Yes</th>
<th>No</th>
<th>N/A</th>
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</table>

**E. Capital Assets**

1. Do the notes disclose the following information about capital assets, divided into major classes of capital assets as well as between assets associated with governmental activities and those associated with business-type activities, and between assets that are not being depreciated and those that are being depreciated:

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
</tr>
</thead>
</table>

**a.** Beginning- and end-of-year balances, with accumulated depreciation presented separately from historical cost?

**b.** Capital acquisitions?

**c.** Sales or other dispositions?

**d.** Current-period depreciation expense, with the amounts charged to each of the functions in the statement of activities?

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
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</table>

2. Do the notes disclose the method or methods used to compute depreciation for each major class of depreciable asset?

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
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</table>

3. For collections that are not capitalized, do the notes describe the collection and the reasons the assets are not capitalized?

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
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</table>

4. While the entity is applying the general infrastructure asset transition provisions of GASB 34, paragraphs 148–150 (GASB Cod. Sec. 1400.125–.127), do the notes disclose:

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
</tr>
</thead>
</table>

**a.** A description of the infrastructure assets being reported and of those that are not?

**b.** A description of any eligible infrastructure assets that the government has decided to report using the modified approach?

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
</tr>
</thead>
</table>

5. Is the carrying amount of impaired capital assets that are idle at year-end disclosed, regardless of whether the impairment is considered permanent or temporary?

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
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</table>

**F. Liabilities, Including Debt**

*Short-Term Debt*

1. Do the notes disclose details about short-term debt activity during the year, even if no short-term debt is outstanding at year-end, including the following:

<table>
<thead>
<tr>
<th></th>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
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</table>

FSP §13,100.02
a. A schedule of changes in short-term debt, disclosing beginning- and end-of-year balances, increases, and decreases?  

b. The purpose for which the short-term debt was issued?  
   [NCGAI 6, par. 4 (GASB Cod. Sec. 2300.107e); GASB 38, par. 12 (GASB Cod. Sec. 2300.118)]

**Long-Term Liabilities, Including Debt**

2. Does the entity disclose the following information about long-term liabilities (both long-term debt, such as bonds, notes, loans, and leases payable, and other long-term liabilities, such as compensated absences and claims and judgments), divided between liabilities associated with governmental activities and those associated with business-type activities:  
   [GASB 34, par. 116 (GASB Cod. Sec. 2300.111)]
   
a. Beginning- and end-of-year balances (regardless of whether prior-year data are presented on the face of the government-wide financial statements)?
   
b. Increases and decreases (separately presented)?
   
c. The portions of each item that are due within one year of the statement date?
   
d. Which governmental funds typically have been used to liquidate other long-term liabilities (such as compensated absences and pension liabilities) in prior years?  
   [GASB 34, par. 119 (GASB Cod. Sec. 2300.114)]

3. Does the entity disclose the following details of debt service requirements to maturity:
   
a. Principal and interest requirements to maturity, presented separately, for each of the five subsequent fiscal years and in five-year increments thereafter? (Interest requirements for variable-rate debt should be determined using the rate in effect at the financial statement date.)  
   
b. The terms by which interest rates change for variable-rate debt?  
   [GASB 38, par. 10 (GASB Cod. Secs. 1500.118 and 2300.106i)]

**Interest Costs**

4. Does the entity disclose the following with respect to interest cost:
   
a. If no interest cost is capitalized, the amount of interest cost incurred and charged to expense during the period?
   
b. If some interest cost is capitalized, the total amount of interest cost incurred and the amount capitalized?  
   [SFAS 34, par. 21 (AC 167.118)]

**Bond, Tax, and Revenue Anticipation Notes**

5. If the entity excludes bond, tax, and revenue anticipation notes from fund or current liabilities because of the provisions of NCGA Interpretation 9, do the notes disclose a general description of the financing

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19 Information about net pension obligations should be reported in a separate pension note. [GASB 34, fn. 47 (GASB Cod. Sec. 2300, fn. 4)]. See the subsection on pensions—employer reporting in the section of this checklist titled "Specialized Topics."
agreement and the terms of any new obligation incurred or expected to be incurred as a result of a refinancing?

[NCGAI 9, fn. 5 (GASB Cod. Sec. B50, fn. 1)]

Conduit Debt

6. Do disclosures about conduit debt obligations (whether or not reported in the financial statements) include:
   a. A general description of the conduit debt transactions?
   b. The aggregate amount of all conduit debt obligations outstanding at the financial statement date?
   c. A clear indication that the issuer has no obligation for the debt beyond the resources provided by related leases or loans?

   [GASBI 2, par. 3 (GASB Cod. Sec. C65.102)]

Debt Refundings

7. For debt defeased through an advance or current refunding, does the entity disclose a general description of the transaction in the year of the refunding that includes, at a minimum, the difference between the cash flows required to service the old debt and the cash flows required to service the new debt and complete the refunding and the economic gain or loss resulting from the transaction? (If old fixed-rate debt is defeased with new variable-rate debt, additional disclosures should be made as provided in GASB 7, fn. 4 [GASB Cod. Sec. D20, fn. 7].)
   [GASB 7, par. 11 (GASB Cod. Sec. D20.111); GASB 23, par. 6 (GASB Cod. Sec. D20.115)]

8. For debt defeased through an advance refunding, does the entity disclose the amount of that debt, if any, outstanding at the financial statement date?
   [GASB 7, par. 14 (GASB Cod. Sec. D20.114)]

Demand Bonds

9. Do disclosures for demand bonds outstanding include:
   a. A general description of the demand bond program?
   b. Terms of any letters of credit or other standby liquidity agreements outstanding, commitment fees to obtain the letters of credit, and any amounts drawn on them outstanding as of the financial statement date?
   c. A description of the take out agreement including its expiration date, commitment fees to obtain that agreement, and the terms of any new obligation under the take out agreement?
   d. The debt service requirements that would result if the take out agreement were to be exercised?

   [GASBI 1, par. 11 (GASB Cod. Sec. D30.111)]

Troubled Debt Restructuring

10. For periods after a troubled debt restructuring, do disclosures include:
   a. Extent to which amounts contingently payable are included in the carrying amount of restructured payables?
b. Total amounts contingently payable, if applicable, and conditions under which those amounts would become payable or forgiven? [SFAS 15, par. 26 (AC D22.122)]

G. Contingencies and Commitments

1. Do the notes disclose contingent liabilities not requiring accrual, including guarantees, such as situations in which the entity is contingently liable for proprietary fund or trust fund indebtedness (for example, through a general obligation backing on enterprise fund debt)?

   [NCGA 1, par. 46, as amended by NCGAI 4, par. 14, and GASB 10, par. 58 (GASB Cod. Secs. 1500.114 and 2600.106d); SFAS 5, par. 12 (AC C59.113); FASBI 34, pars. 2 and 3; FASBI 45, pars. 17 and 18 (AC C59.114 and G80.116)]

2. For unconditional purchase obligations that have not been recognized on the entity’s financial position statement(s), do the notes disclose:
   a. The nature and term of the obligation(s)?
   b. The amount of the fixed and determinable portion of the obligation(s) as of the date of the latest financial position statement in the aggregate and, if determinable, for each of the five succeeding fiscal years?
   c. The nature of any variable components of the obligation(s)?
   d. The amounts purchased under the obligation(s) (for example, the take-or-pay or throughput contract) for each period for which an activity statement is presented?

   [SFAS 47, par. 7 (AC C32.102)]

3. Does the entity disclose unused letters of credit, assets pledged as security for loans, and construction and other significant commitments?

   [NCGA 1, par. 158, as amended by NCGAI 6, par. 4 (GASB Cod. Sec. 2300.106k); SFAS 5, pars. 18 and 19 (AC C59.120)]

4. Does the entity disclose conditions that raise a question about its ability to continue in existence for a reasonable period of time, and viable plans to overcome these difficulties?

   [SAS 59, par. 10 (AU 341.10)]

5. Does the entity adequately disclose gain contingencies, with care to avoid any misleading implications about the likelihood of realization?

   [SFAS 5, par. 17 (AC C59.118)]

H. Joint Costs That Include Fund Raising

1. If the entity allocates joint costs among fund raising and other functions, does it disclose:

   [AC C59.114 and G80.116]

---

20 See also the subsection on risk financing and related financing issues—entities other than risk pools in the section of this checklist titled “Specialized Topics.”

21 Although FASBI 34 was superseded by FASBI 45, it is not superseded for a governmental entity’s funds and activities that are required to apply FASB pronouncements issued on or before November 30, 1989. Further, the provisions of FASBI 45, paragraphs 17 and 18, are substantially the same as those of FASBI 34, paragraphs 2 and 3. [AC C59.114 and G80.116]

22 Commitments are existing arrangements to enter into future transactions or events. [AAG-SLV, par. 8.83]
Financial Statements and Notes Checklist

a. The types of activities for which joint costs have been incurred?
   Yes No N/A

b. A statement that such costs have been allocated?
   __ __ __

c. The total amount allocated during the period and the portion allocated to each functional expense category?
   __ __ __

d. The amount of joint costs for each kind of joint activity (encouraged but not required)?
   [SOP 98-2, pars. 18 and 19]
   __ __ __

I. Segment Disclosures

1. Does the entity make segment disclosures for each identifiable activity (or grouping of activities) reported as or within an enterprise fund or an other stand-alone entity that use enterprise fund accounting and reporting standards; and that has one or more bonds or other debt instruments (such as certificates of participation) outstanding, with a revenue stream pledged in support of that debt and an externally imposed requirement to account for the activity's revenues, expenses, gains and losses, assets, and liabilities separately?23
   __ __ __

2. Do disclosures for each segment:
   a. Identify the types of goods and services provided?
      __ __ __

   b. Present a condensed statement of net assets, including:
      (1) Total assets, distinguishing between current assets, capital assets, and other assets (with amounts receivable from other funds or component units reported separately)?
      __ __ __
      (2) Total liabilities, distinguishing between current and long-term amounts (with amounts payable to other funds or component units reported separately)?
      __ __ __
      (3) Total net assets, distinguishing among restricted (separately reporting expendable and nonexpendable components); unrestricted; and amounts invested in capital assets, net of related debt?
      __ __ __

   c. Present a condensed statement of revenues, expenses, and changes in net assets, including:
      (1) Operating revenues (by major source)?
      __ __ __
      (2) Operating expenses, with depreciation, including any amortization, identified separately?
      __ __ __
      (3) Operating income (loss)?
      __ __ __
      (4) Nonoperating revenues (expenses), with separate reporting of major revenues and expenses?
      __ __ __
      (5) Capital contributions and additions to permanent and term endowments?
      __ __ __
      (6) Special and extraordinary items?
      __ __ __
      (7) Transfers?
      __ __ __
      (8) Change in net assets?
      __ __ __

23 Segment disclosures are not required for an activity whose only outstanding debt is conduit debt for which the government has no obligation beyond the resources provided by related leases or loans. In addition, segment reporting is not required when an individual fund both is a segment and is reported as a major fund. [GASB Cod. Sec. 2500, fn. 1 (GASB 34, fn. 48)]

FSP §13,100.02
(9) Beginning net assets?
   Yes No N/A
   ___ ___ ___

(10) Ending net assets?
   Yes No N/A
   ___ ___ ___

d. Present a condensed statement of cash flows, including:

(1) Net cash provided (used) by:
   (i) Operating activities?
      Yes No N/A
      ___ ___ ___
   (ii) Noncapital financing activities?
        Yes No N/A
        ___ ___ ___
   (iii) Capital and related financing activities?
        Yes No N/A
        ___ ___ ___
   (iv) Investing activities?
        Yes No N/A
        ___ ___ ___

(2) Beginning cash and cash equivalent balances?
   Yes No N/A
   ___ ___ ___

(3) Ending cash and cash equivalent balances?
   [GASB 34, par. 122, as amended by GASB 37, par. 17 (GASB Cod. Sec. 2500.101)]
   Yes No N/A
   ___ ___ ___

J. Subsequent Events

1. Are the financial statements adjusted for any changes in estimates resulting from subsequent events that provide additional information about conditions that existed at the financial statement date?
   [NCGA 4, pars. 9 and 14, as amended by GASB 10 (GASB Cod. Sec. C50.150); GASB 10, par. 53 (GASB Cod. Sec. C50.110); SFAS 5, par. 8 (AC C59.105); SAS 1, sec. 560, pars. 3, 4, and 7 (AU 560.03, .04, and .07)]
   Yes No N/A
   ___ ___ ___

2. If after the financial statement date but before the financial statements are issued, information becomes available indicating that an asset was impaired or a liability was incurred after the financial statement date (or that there is at least a reasonable possibility that an asset was impaired or a liability was incurred after that date), does the entity disclose the nature of the loss or loss contingency and give an estimate of the amount or range of loss or possible loss or state that such an estimate cannot be made? (In some cases, disclosure may be made by presenting pro forma financial data giving effect to the loss as if it had occurred at the financial statement date.)
   [GASB 10, par. 80 (GASB Cod. Secs. 2300.106f and C50.149); SFAS 5, par. 11 (AC C59.112); SAS 1, sec. 560, pars. 5–7 and 9 (AU 560.05–.07 and .09)]
   Yes No N/A
   ___ ___ ___

K. Related Parties, Including Component Units

1. For the separately issued financial statements of a component unit, do the financial statements:
   a. Acknowledge that it is a component unit of another government?
      Yes No N/A
      ___ ___ ___
   b. Identify in the notes to the financial statements the primary government in whose financial reporting entity it is included and describe its relationship with the primary government?
      [GASB 14, par. 65 (GASB Cod. Sec. 2600.124)]
      Yes No N/A
      ___ ___ ___

2. If a voting majority of the governing board of a stand-alone government is appointed by a primary government, does the stand-alone government disclose that accountability relationship in its financial statements?
   [GASB 14, par. 66 (GASB Cod. Sec. 2600.125)]
   Yes No N/A
   ___ ___ ___

FSP §13,100.02
3. Does the primary government disclose in the notes to the financial statements the nature of its accountability for related organizations? (Groups of related organizations with similar relationships with the primary government may be summarized for purposes of the disclosure.)

4. Do the financial statements of a related governmental organization disclose the primary government that is accountable for it and describe its relationship with that primary government?
   [GASB 14, par. 68 (GASB Cod. Sec. 2600.127)]

5. Do the notes disclose, for each major component unit, the nature and amount of significant transactions with the primary government and other component units?
   [GASB 34, par. 128 (GASB Cod. Sec. 2600.110)]

6. Do the notes disclose the following information about related-party transactions?
   
   a. The nature of the relationship(s)?
   
   b. A description of the transactions, including transactions to which no amount or nominal amounts were ascribed, and such other information deemed necessary to understand the effects of the transactions on the financial statements?

   c. The dollar amounts of transactions for each of the periods for which results of operations are presented and the effects of any change in the method of establishing the terms from that used in the preceding period?

   d. Amounts due from or to related parties as of the date of each financial position statement presented and, if not otherwise apparent, the terms and manner of settlement?
   [NCGAI 6, par. 5 (GASB Cod. Sec. 2300.107f); SFAS 57, par. 2 (ACR 36.102); SAS 45, pars. 11 and 12 (AU 334.11 and .12); AAG-SLV, par. 13.12]

   e. The nature and extent of leasing transactions with related parties?
   [NCGA 5, par. 27 (GASB Cod. Sec. L20.125); SFAS 13, par. 29 (AC L10.125)]

L. Other Disclosures

1. Do the notes disclose:

   a. Details about balances of receivables and payable when significant components of those accounts have been obscured by the aggregation of those accounts in the financial position statements?

   b. Significant receivable balances not expected to be collected within one year of the financial statement date?
   [GASB 38, par. 13 (GASB Cod. Sec. 2300.119)]

   c. The following details about interfund balances reported in the fund financial statements:

   (1) Amounts due from other funds by individual major fund, nonmajor governmental funds in the aggregate, nonmajor enterprise funds in the aggregate, internal service funds in the aggregate, and fiduciary fund type?

   (2) The purpose for interfund balances?
(3) Interfund balances that are not expected to be repaid within one year from the financial statement date?
[NCGA1, par. 158, as amended by NCGAI 6, par. 4 (GASB Cod. Sec. 2300.106o); GASB 38, par. 14 (GASB Cod. Sec. 2300.120)]

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*d.* The following details about interfund transfers reported in the fund financial statements:

(1) Amounts transferred from other funds by individual major fund, nonmajor governmental funds in the aggregate, non-major enterprise funds in the aggregate, internal service funds in the aggregate, and fiduciary fund type?

(2) A general description of the principal purposes of the government’s interfund transfers?

(3) The intended purpose and the amount of significant transfers that do not occur on a routine basis or that are inconsistent with the activities of the fund making the transfer?
[NCGA1, par. 158, as amended by NCGAI 6, par. 4 (GASB Cod. Sec. 2300.106o); GASB 38, par. 15 (GASB Cod. Sec. 2300.121)]

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*e.* Significant violations of finance-related legal or contractual provisions and actions taken to address such violations?
[NCGA I, par. 11, as amended by GASB 38, par. 9 (GASB Cod. Sec. 1200.112)]

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*f.* Detailed explanations if aggregated information in the summary reconciliation between the fund and government-wide financial statements obscures the nature of the individual elements of a particular reconciling item?
[GASB 34, par. 77 (GASB Cod. Secs. 2200.151 and P80.109)]

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*g.* Any significant transactions or other events that are either unusual or infrequent but not within the control of management? In the governmental funds, such transactions or events alternatively may be separately identified within the appropriate revenue or expenditure category in the statement of revenues, expenditures, and changes in fund balances.)
[GASB 34, par. 56 (GASB Cod. Secs. 1800.130 and 2200.141); GASB 34, par. 89 (GASB Cod. Sec. 1800.131)]

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*h.* A general description, the amount, and the financial statement classification of impairment losses on capital assets?
[GASB 42, par. 17 (GASB Cod. Secs. 1400.156 and 2300.107ff)]

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*i.* The amount and financial statement classification of insurance recoveries?
[GASB 42, par. 21 (GASB Cod. Secs. 1400.160 and 2300.107ff)]

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*j.* Deficit fund balance or net assets of individual nonmajor funds?
[NCGA 6, par. 4, as amended by GASB 34 (GASB Cod. Sec. 2300.106n)]

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*k.* The amount of the primary government’s net assets at the end of the reporting period that are restricted by enabling legislation?

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*The provisions of GASB 46 are effective for financial statements for periods beginning after June 15, 2005.

FSP §13,100.02
VII. Specialized Topics

A. Organizational Relationships, Including Component Units and Joint Ventures Component Units

1. If the financial statements present only the data of the primary government, do they acknowledge that they do not include the data of the component units necessary for reporting in conformity with GAAP? [GASB 14, par. 64 (GASB Cod. Sec. 2600.123)]

2. Does the government’s intent in owning a majority of the voting stock of a for-profit corporation determine whether the corporation is presented as a component unit or an investment of the primary government? [GASB 14, pars. 55 and 73 (GASB Cod. Sec. 2600.115)]

3. Is certain information about each major component unit, except for those that are fiduciary in nature, and the aggregate of nonmajor component units provided by presenting one of the following:
   a. Presenting each major component unit in a separate column in the reporting entity’s government-wide financial statements, with nonmajor component units aggregated in a single column?
   b. Including combining statements of major component units in the reporting entity’s basic statements after the fund financial statements, with nonmajor component units aggregated in a single column?
   c. Presenting condensed financial statements in the notes to the reporting entity’s financial statements? [GASB 14, par. 51, as amended by GASB 34, par. 126 and fns. 49 and 50 (GASB Cod. Sec. 2600.108)]

4. If the entity chooses to present component unit information in the notes (Question 3c), are these details presented, at a minimum, for each major component units and the aggregate of nonmajor component units:
   a. Condensed statement of net assets:
      (1) Total assets—distinguishing between capital assets and other assets (with amounts receivable from the primary government or from other component units reported separately)?
      (2) Total liabilities—distinguishing between long-term debt outstanding and other liabilities (with amounts payable to the primary government or to other component units reported separately)?
      (3) Total net assets—distinguishing between restricted, unrestricted, and amounts invested in capital assets, net of related debt?
   b. Condensed statement of activities:
      (1) Expenses (by major functions and for depreciation expense, if separately reported)?
      (2) Program revenues (by type)?
      (3) Net program (expense) revenue?
      (4) Tax revenues?

---

24 The requirements of GASB 14 should be applied in the separately issued financial statements of governmental component units and stand-alone governments as if they were primary governments. [GASB 14, paras. 65 and 66 (GASB Cod. Sec. 2600.124 and .125)]
56

(5) Other nontax general revenues? ________________________________  ________________________________  ________________________________  
(6) Contributions to endowments and permanent fund principal? ________________________________  ________________________________  ________________________________  
(7) Special and extraordinary items? ________________________________  ________________________________  ________________________________  
(8) Change in net assets? ________________________________  ________________________________  ________________________________  
(9) Beginning net assets? ________________________________  ________________________________  ________________________________  
(10) Ending net assets? ________________________________  ________________________________  ________________________________  

[GASB 34, par. 127 and fn. 50 (GASB Cod. Sec. 2600.108 and .109)]

5. If transactions between component units that have different fiscal years result in inconsistencies in amounts reported as due to or due from, and so forth, are the nature and amount of those transactions disclosed in the notes to the financial statements? ________________________________  ________________________________  ________________________________  

[GASB 14, par. 60, as amended by GASB 34, par. 61 (GASB Cod. Sec. 2600.119)]

6. If the fiscal year of a component unit included in the reporting entity is not consistent from year to year, are changes in fiscal years disclosed? ________________________________  ________________________________  ________________________________  

[GASB 14, par. 60 (GASB Cod. Sec. 2600.119)]

Joint Ventures and Jointly Governed Organizations

Practice Tip

These questions apply to an entity’s participation in a joint venture or jointly controlled organization as defined in GASB 14, paragraph 69 (GASB Cod. Sec. J50.102). If an organization has several participants, but one participating government appoints a voting majority of the organization’s governing body (and joint control is precluded because that participant has the power to make decisions unilaterally), the organization is either a component unit or a related organization of that participating government and should be reported in that participating government’s financial statements as such. However, the other (minority) participants should report their participation in the organization as indicated in Questions 7 through 12 below.  

[GASB 14, par. 78 (GASB Cod. Sec. J50.112)]

7. In proprietary funds that participate in joint ventures in which there is an equity interest:
   a. Is the “investment in joint venture” account, representing the proprietary fund’s equity interest, reported in the proprietary fund’s statement of net assets as a single amount? ________________________________  ________________________________  ________________________________  
   [GASB 14, par. 73, as amended by GASB 34, par. 91 (GASB Cod. Sec. J50.106)]

8. In governmental funds that participate in joint ventures in which there is an equity interest:
   a. Are amounts reported in the balance sheet limited to amounts appropriately reported under the current financial resources measurement focus (and thus not include equity in capital assets)? ________________________________  ________________________________  ________________________________  
   b. Are amounts reported in the statement of revenues, expenditures, and changes in fund balances limited to amounts received or receivable from or paid or payable to the joint venture and that satisfy the

FSP §13,100.02
9. In the government-wide financial statements, are equity interests in joint ventures reported in the same manner as in proprietary funds? (See Question 7.)
   [GASB 34, par. 16 (GASB Cod. Sec. J50.108)]
   
10. For all joint ventures (regardless of whether there is an equity interest), does the entity disclose a general description, including:
   
a. A description of the participating government's ongoing financial interest (including its equity interest, if applicable) or ongoing financial responsibility?
   
b. Enough information to allow the reader to evaluate whether the joint venture is accumulating significant financial resources or is experiencing fiscal stress that may cause an additional financial benefit or burden on the participating government in the future?
   
c. Information about the availability of separate financial statements of the joint venture?
   
d. Required information about related-party transactions?
   [GASB 14, par. 75 (GASB Cod. Sec. J50.109)]
   
11. For jointly governed organizations, has the entity disclosed required information about related-party transactions?
   [GASB 14, par. 77 (GASB Cod. Sec. J50.111)]
   
12. For joint building or finance authorities, if the capital assets are leased back to the participating government, does the government report its respective shares of the assets, liabilities, and operations of the joint venture by using capital lease accounting and disclosures rather than by reporting a participant's equity interest (if any) in the joint authority or by making joint venture disclosures?
   [GASB 14, par. 76 (GASB Cod. Sec. J50.110)]
   
13. When a joint venture or jointly governed organization is included as a component unit in the majority participant's financial reporting entity, does the joint venture or jointly governed organization report any equity interests of the minority participants as "reserved for minority interests"?
   [GASB 14, par. 78 (GASB Cod. Sec. J50.112)]

**Undivided Interests**

14. Does an entity that participates in an undivided interest (no entity or organization is created by the participants and two or more parties own property in which title is held individually to the extent of each party's interest) report its assets, liabilities, expenditures/expenses, and revenues that are associated with the joint operation?

15. If a separate organization is created in which there is both an undivided interest in specific assets and liabilities and equity interests in the other net resources of the organization (a hybrid arrangement),
does the participant report using the guidance for both undivided interests and joint ventures?
[GASB 14, par. 80 (GASB Cod. Sec. J50.114)]

B. Derivatives

1. Are the following disclosures made for derivatives that are not reported at fair value on the statement of net assets (disclosure information for similar derivative types may be aggregated):
   [GTB 03-1, par. 5 (GASB Cod. Sec. 2300.601)]
   a. The entity’s objective for entering into the derivative, the context needed to understand that objective, and its strategies for achieving the objective, indicating the types of derivatives used?
   [GTB 03-1, par. 6 (GASB Cod. Sec. 2300.601)]
   b. The significant terms of the transaction, including notional, face, or contract amount; underlying indexes or interest rates, including terms such as caps, floors, or collars; options embedded in the derivatives; the date when the derivative became effective and when it is scheduled to terminate or mature; and the amount of cash paid or received when the derivative was initiated?
   [GTB 03-1, par. 7 (GASB Cod. Sec. 2300.601)]
   c. The fair value of the derivative as of the financial statement date and, if that fair value is based on other than quoted market prices, the method and significant assumptions used to estimate the fair value of the derivative unless the fair value is developed by a pricing service that considers the assumptions to be proprietary?
   [GTB 03-1, par. 8 (GASB Cod. Sec. 2300.601)]
   d. If the derivative is entered into with the intention of effectively making the entity’s debt obligation carry a synthetic interest rate, the derivative’s net cash flow and the debt service requirements of the associated debt?
   [GTB 03-1, par. 9 (GASB Cod. Sec. 2300.601)]
   e. Details about the entity’s exposure, where applicable, to credit risk, interest rate risk, basis risk, termination risk, rollover risk, and market-access risk as of the financial reporting date, as GTB 03-1, par. 10, defines those risks and discusses the required details?
   [GTB 03-1, par. 6 (GASB Cod. Sec. 2300.601)]

C. Escheat Property

1. Is escheat property generally reported as an asset in the governmental or proprietary fund to which the property ultimately escheats? (Escheat property held for individuals, private organizations, or another government should be reported in a private-purpose trust fund or an agency fund, as appropriate, or in the governmental or proprietary fund in which escheat property is otherwise reported.)
   [GASB 34, par. 72, and GASB 37, par. 3 (GASB Cod. Sec. E70.102)]
   2. When escheat property is reported in governmental or proprietary funds, is escheat revenue reduced and a governmental or proprietary

---

25 GTB 03-1 adopts the definition of derivative from SFAS 133, paragraph 6, as amended. [GTB 03-1, paragraph. 3 (GASB Cod. Sec. 2300.601)]
fund liability reported to the extent that it is probable that escheat property will be reclaimed and paid to claimants? [GASB 37, par. 3 (GASB Cod. Sec. E70.103)]

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D. Governmental External Investment Pools

**Separate or Stand-Alone Financial Reports**

1. Does the pool report include an MD&A, a statement of net assets, a statement of changes in net assets, notes to the financial statements, and RSI other than MD&A, as applicable? (A statement of cash flows is not required.) [GASB 31, par. 17, and GASB 34, par. 139 (GASB Cod. Sec. In5.103)]

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2. Does the report apply all applicable GASB pronouncements?26

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3. Do the report's notes to the financial statements disclose:
   a. A brief description of any regulatory oversight (including whether the pool is registered with the SEC as an investment company)?

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   b. The frequency of determining the fair value of investments?

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   c. The method used to determine participants' shares sold and redeemed and whether that method differs from the method used to report investments?

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   d. Whether the pool sponsor has provided or obtained any legally binding guarantees during the period to support the value of shares?

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   e. The extent of involuntary participation in the pool, if any?

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   f. A summary of the fair value, the carrying amount (if different from fair value), the number of shares or the principal amount, ranges of interest rates, and maturity dates of each major investment classification?

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   g. The accounting policy for defining each component of investment income if the report distinguishes among different components (for example, interest, dividend, and other income versus the net increase or decrease in the fair value of investments)? [GASB 31, par. 17 (GASB Cod. Sec. In5.103)]

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**Sponsoring Government’s Financial Report**

4. Is the external portion of each sponsored pool reported as a separate investment trust fund? [GASB 31, par. 18, as amended by GASB 34, par. 71 (GASB Cod. Sec. I50.116)]

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<th>Yes</th>
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5. Is the equity position of each of the sponsor's funds or component units (the internal portion) reported as assets in those funds and component units? [GASB 31, pars. 14 and 18 (GASB Cod. Sec. I50.112 and .116)]

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6. Is the difference between the external pool assets and liabilities captioned “net assets held in trust for pool participants”? [GASB 31, par. 18 (GASB Cod. Sec. I50.116)]

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<th>Yes</th>
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7. Do the notes disclose how to obtain the pool’s separate report, if one is issued?

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26 See, in particular, the subsections on cash, investments, and investment-related activity in the sections of this checklist titled “Assets, Liabilities, and Equity” and “Note Disclosures” and the subsection on derivatives earlier in this section of this checklist.
8. If the pool does not issue a separate report, does the sponsoring government’s report disclose:
   a. The disclosures required for a separate or stand-alone pool report indicated in Question 3 above?
   
   b. The disclosures required by GASB Cod. Secs. C20, I50, I55, and I60, and other cash and investment standards? (See the subsection on cash, investments, and investment-related activity in the section of this checklist titled “Note Disclosures” and the subsection on derivatives in this section of this checklist.)
      [GASB 31, par. 19 (GASB Cod. Sec. I50.117)]
   
   c. Condensed statements of fiduciary net assets and changes in fiduciary net assets? (If a pool includes both internal and external investors, those condensed financial statements should include, in total, the net assets held in trust for all pool participants, and the equity of participants should distinguish between internal and external portions.)
      [GASB 31, par. 19, as amended by GASB 34, par. 106 (GASB Cod. Sec. I50.117)]

E. Landfill Closure and Postclosure Care Costs

1. Are assets, liabilities, revenues, and expenses related to municipal solid waste landfills (MSWLFs) reported in the government-wide financial statements?
   [GASB 34, par. 16 (GASB Cod. Sec. L10.110)]

2. Are assets, liabilities, revenues, and expenses related to MSWLFs reported in the proprietary fund financial statements?
   [GASB 18, par. 7, as amended by GASB 34, par. 6 (GASB Cod. Sec. L10.106); GASB 18, pars. 8 and 9 (GASB Cod. Sec. L10.107 and .108)]

3. For MSWLF activities reported in governmental funds, are long-term liabilities for closure and postclosure care costs not reported as expenditures and liabilities in the governmental funds but only as expenses and liabilities in the governmental activities column in the government-wide statement of net assets? (Liabilities for landfill closure and postclosure care costs are normally liquidated with expendable available financial resources, and a governmental fund liability and expenditure should be recognized, as payments come due each period upon receipt of goods and services used in the closing and postclosure care processes.)
   [GASB 18, par. 10, as amended by GASB 34, par. 82, and GASBI 6, par. 14 (GASB Cod. Sec. L10.109)]

4. In the proprietary fund and government-wide financial statements, are equipment and facilities included in the estimated total current cost of closure and postclosure care not reported as capital assets? (Those costs and the final cover should be reported as a reduction of the accrued liability for MSWLF closure and postclosure care.)
   [GASB 18, par. 8 (GASB Cod. Sec. L10.107); GASB 34, par. 16 (GASB Cod. Sec. L10.110)]

5. In the governmental fund financial statements, are acquisitions of equipment and facilities included in the estimated total current cost of closure and postclosure care reported as closure and postclosure care expenditures?
   [GASB 18, par. 11 (GASB Cod. Sec. L10.109)]
6. Are amounts placed with a third-party trustee or in a surety standby trust for MSWLF closure, postclosure care, and remediation reported in the fund used to report landfill operations and identified by a description such as "amounts held by trustee"?

7. Are investment earnings on amounts set aside to finance closure and postclosure care reported as revenue, not as reductions of the estimated total current cost of MSWLF closure and postclosure care and related accrued liability?

8. If the government has transferred its responsibility for MSWLF closure and postclosure care to another entity but remains contingently liable for that care under applicable federal, state, or local laws or regulations, and it appears that the assuming entity will not be able to meet its obligations and it is probable that the government will be required to pay closure and postclosure care costs, does the government report the obligation as provided above?

9. Do the notes to the financial statements disclose:
   a. The nature and source of landfill closure and postclosure care requirements (federal, state, or local laws or regulations)?
   b. That recognition of a liability for closure and postclosure care costs is based on landfill capacity used to date?
   c. The reported liability for closure and postclosure care at the financial statement date and the estimated total current cost of closure and postclosure care remaining to be recognized?
   d. The percentage of landfill capacity used to date and estimated remaining landfill life in years?
   e. How closure and postclosure care financial assurance requirements, if any, are being met and any assets restricted for payment of closure and postclosure care costs?
   f. The nature of the estimates and the potential for changes due to inflation or deflation, technology, or applicable laws or regulations?

F. Leases

1. Does the entity apply the criteria of SFAS 13, Accounting for Leases, as amended and interpreted, to its lease agreements (except for operating leases with scheduled rent increases and leases between governments and public authorities that are part of the primary government for financial reporting purposes [see Question 2 below]), subject to the accounting and financial reporting distinctions of governmental funds?

2. If a public authority is part of a primary government for financial reporting purposes (because it has no separate legal standing or because it is a blended component unit), and there is a lease agreement between the primary government and the authority, is the authority’s debt and assets reported as a form of the primary government’s debt?
and assets? (For example, the leased assets should be reported as general capital assets in the government-wide statement of net assets, related debt should be reported as a general long-term liability in the government-wide statement of net assets, and the debt service activity of the public authority should be reported as a debt service activity of the primary government.)

[NCGA 5, par. 23, as amended by GASB 14 (GASB Cod. Sec. L20.120); NCGA 5, par. 24, and GASB 34, pars. 80 and 82 (GASB Cod. Sec. L20.121); GASB 14, par. 58 (GASB Cod. Secs. 2600.117 and L20.121)]

3. Are lease receivables and payables associated with capital lease arrangements between the primary government and public authorities reported as discretely presented component units (or between those component units) not combined with other amounts due to/from component units or with capital lease receivables and payables with organizations outside the reporting entity?

[GASB 14, par. 58 (GASB Cod. Secs. 2600.117 and L20.122)]

**Lessors**

4. If a capital lease is accounted for in a governmental fund, is an other financing source reported for the portion of the lease receivable that is measurable and available and is the noncurrent receivable reported in the fund, offset by deferred revenue?

[NCGA 5, pars. 10 and 15, as amended by GASB 34, par. 88 (GASB Cod. Sec. L20.114)]

5. If an operating lease with scheduled rent increases is accounted for in a governmental fund, is the accrued receivable in the fund offset by deferred revenue for the portion not yet recognized as revenue?

[GASB 13, par. 9 (GASB Cod. Sec. L20.108)]

6. Does the entity make the disclosures required by SFAS 13, as amended and interpreted, including:27

[NCGA 5, par. 27 (GASB Cod. Sec. L20.125)]

a. For all leases, a general description of the lessor's leasing arrangements?

[SFAS 13, par. 23 (AC L10.119c)]

b. For sales-type and direct financing leases:

(1) Specific components of the net investment in the leases as of the date of each financial position statement presented?

(2) Future minimum lease payments to be received for each of the five succeeding fiscal years as of the date of the latest financial position statement presented?

(3) Total contingent rentals included in operations for each period for which an activity statement is presented?

[SFAS 13, par. 23, as amended by SFAS 91, par. 25 (AC L10.119a)]

c. For operating leases:

(1) The cost and carrying amount, if different, of property on lease or held for leasing by major classes of property according to nature or function, and the amount of accumulated

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27 Disclosures required by SFAS 13 are required when leasing, exclusive of leveraged leasing, is a significant part of the lessor's business activities in terms of revenue, net income, or assets. [SFAS 13, par. 23 (AC L10.119)]
Financial Statements and Notes Checklist

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<td>depreciation in total as of the date of the latest financial position statement presented?</td>
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<td>(2) Minimum future rentals on noncancelable leases as of the date of the latest financial position statement presented, in the aggregate and for each of the five succeeding fiscal years?</td>
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<tr>
<td>(3) Total contingent rentals included in operations for each period for which an activity statement is presented?</td>
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**Lessees**

7. Are capital leases that represent the acquisition or construction of a general capital asset reported as expenditures and other financing sources in a governmental fund? (General capital assets and general long-term liabilities arising from governmental fund capital leases should be reported only in the governmental activities column in the government-wide statement of net assets.)

[NCGA 5, par. 14, as amended by GASB 34, pars. 80 and 82 (GASB Cod. Secs. 1800.112 and L20.113)]

a. Are subsequent governmental fund lease payments accounted for consistently with GASB Cod. Sec. 1600.120 and .121 standards for general obligation debt?

[NCGA 5, par. 14 (GASB Cod. Sec. L20.113)]

8. Are capital lease obligations separately identified in the applicable financial position statements and subject to the same considerations as other obligations in classifying them with current and noncurrent liabilities in classified financial position statements?

[SFAS 13, par. 13 (AC L10.112a(5))]  

9. Are accrued liabilities for operating leases with scheduled rent increases reported in the government-wide and proprietary and fiduciary fund financial statements, but only reported in the governmental fund financial statements to the extent the liabilities are “normally expected to be liquidated with expendable available financial resources”?

[GASB 13, pars. 7 and 9, as amended by GASB 34 (GASB Cod. Sec. L20.107 and .108)]  

10. Does the entity disclose the future minimum payments for each of the five subsequent fiscal years and in five-year increments thereafter for its obligations under capital and noncancelable operating leases?

[NCGA 5, par. 27, as amended by GASB 38, par. 11 (GASB Cod. Sec. L20.125)]

11. Does the entity make the disclosures required by SFAS 13, as amended and interpreted, including:

[NCGA 5, par. 27 (GASB Cod. Sec. L20.125)]

a. For all leases, a general description of the lessee’s leasing arrangements including, but not limited to:

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28 Governments also are required to disclose information about changes in long-term liabilities, including leases payable, as indicated in a question in the subsection on liabilities, including debt, in the section of this checklist titled “Note Disclosures.”
(1) The basis on which contingent rental payments are determined?  
(2) The existence and terms of renewal or purchase options and escalation clauses?  
(3) Restrictions imposed by lease agreements, such as those concerning dividends, additional debt, and further leasing?  

[SFAS 13, par. 16 (AC L10.112d)]

b. For capital leases:

(1) The gross amount of assets recorded as of each financial position statement date presented by major classes according to nature or function? (This information may be combined with the comparable information for owned assets.)  
(2) The total of minimum sublease rentals to be received in the future under noncancelable subleases as of the latest financial position statement date?  
(3) Total contingent rentals actually incurred for each period for which an activity statement is presented?  
(4) Assets recorded under capital leases and the accumulated amortization thereon, unless separately identified in the applicable financial position statements?  
(5) The amortization charge on assets recorded under capital leases, unless the charge is included with depreciation expense (with the fact that it is so disclosed) or unless it is separately identified in the financial statements?  

[SFAS 13, pars. 13 and 16 (AC L10.112a)]

c. For operating leases, rental expense for each period for which an activity statement is presented, with separate amounts for minimum rentals, contingent rentals, and sublease rentals?  

[SFAS 13, par. 16 (AC L10.112c)]

d. For operating leases having initial or remaining noncancelable lease terms in excess of one year, future minimum rental payments required as of the date of the latest financial position statement presented, in the aggregate and for each of the five succeeding fiscal years?  

[SFAS 13, par. 16 (AC L10.112b)]

G. Noninterest-Bearing Receivables and Payables

1. If a note is noninterest-bearing or has an inappropriate stated interest rate:

   a. Is the discount or premium presented as a deduction from or addition to the face amount of the asset or liability? (The face amount of the note should be disclosed in the financial statements or in the notes to the financial statements.)  

   b. Is the amortization of the discount or premium reported as interest expense in the activity statements?  

   c. Is the effective interest rate disclosed?  

[APB 21, par. 16 (AC I69.109)]
H. Employee Benefit Plans (Including Pension Plans and Postemployment Healthcare Plans)—Stand-Alone Plan Reporting

Practice Tips
GASB 14 and 34 establish general standards for reporting fiduciary funds and component units, including pension and other employee benefit plans.

GASB 25 establishes specific standards for defined benefit and defined contribution pension plans. A defined benefit pension is one that specifies the amount of pension benefits to be provided at a future date or after a certain period of time. A defined contribution pension plan is one that specifies how contributions to a plan member's account are to be determined, rather than the amount of retirement income the member is to receive.

[GASB 25, par. 44 (GASB Cod. Sec. Pe5.524); GASB 25, par. 44 and GASB 26, par. 11 (GASB Cod. Sec. Pe5.525)]

A defined benefit pension plan provides retirement income and also may provide other types of postemployment benefits, including disability benefits, death benefits, life insurance, healthcare benefits, and other ancillary benefits. As used GASB standards, the term pension benefits includes retirement income and all other types of benefits provided through a defined benefit pension plan, except postemployment healthcare benefits. For financial reporting purposes, postemployment healthcare benefits (including medical, dental, vision, and other health-related benefits) provided through a defined benefit pension plan, and the assets accumulated by the plan for the payment of postemployment healthcare benefits, are considered, in substance, a postemployment healthcare plan administered by but not part of the pension plan.

[GASB 25, par. 12 (GASB Cod. Sec. Pe5.104)]

GASB 26 establishes specific standards for postemployment healthcare plans administered by state and local governmental defined benefit pension plans. Postemployment healthcare plans provide medical, dental, vision, and other health-related benefits to terminated employees, retired employees, dependents, and beneficiaries.

[GASB 25, par. 44 and GASB 26, par. 11 (GASB Cod. Sec. Pe5.554); GASB 26, par. 3 (GASB Cod. Sec. Po50.101)]

The standards for defined benefit pension plans and postemployment healthcare plans apply whether a plan is a single-employer, agent multiple-employer, or cost-sharing multiple-employer plan and regardless of how or when benefits provided by the plan are financed. (GASB 25 and 26 define those types of plans.) The requirements apply whether (a) the plan's financial statements are included in a separate financial report issued by the plan or by the public employee retirement system (PERS) that administers the plan (stand-alone plan financial report) or (b) the plan is included as a pension (or other employee benefit) trust fund or fiduciary component unit in the financial reporting entity of the sponsor or employer.

[GASB 25, par. 13, as amended by GASB 34, par. 106 (GASB Cod. Sec. Pe5.105); GASB 26, par. 4, as amended by GASB 34, par. 106 (GASB Cod. Sec. Po50.102)]

This subsection of this checklist applies to stand-alone plan financial statements. The subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—sponsor and employer reporting of this section of this checklist provides guidance on adapting the questions in this subsection to plans that are included as pension (or other employee benefit) trust funds or fiduciary component units in the financial reporting entity of the sponsor or employer.

This subsection of this checklist should be used in conjunction with other applicable questions in this checklist to evaluate the financial statements and notes of the plan financial statements. For example, plans will have cash and investments, and the questions in this checklist relating to cash and investments should be answered. As another example, if a plan has capital assets, the questions relating to capital assets should be answered.

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1 GASB 43, which supersedes GASB 26, establishes accounting and financial reporting standards for plans that provide postemployment benefits other than pension benefits (known as other postemployment benefits or OPEB). The provisions of GASB 43 are effective in three phases starting in periods beginning after December 15, 2005, based on the implementation phase of the employer (for single-employer plans) or of the largest participating employer in the plan (for multiple-employer plans) for purposes of applying GASB 34. See the further discussion and questions about GASB 43 in Appendix B of FSP section 13,100.
Overview of the Financial Statements

1. Do the basic financial statements consist of a statement of fiduciary net assets and a statement of changes in fiduciary net assets? (Those financial statements may be referred to by different terms, such as a statement of plan net assets and a statement of changes in plan net assets.)

   [GASB 25, par. 7 (GASB Cod. Sec. Po50.105); GASB 25, par. 19 (GASB Cod. Sec. Pe5.111); GASB 34, par. 106 and fn. 43 (GASB Cod. Secs. 1300.102c and fn. 1 and 2200.172 and fn. 32); GASB 34, par. 139 (GASB Cod. Sec. Sp20.108)]

2. If the entity administers more than one defined benefit pension plan or postemployment healthcare plan, does it present combining financial statements for all plans administered? (An entity should meet this requirement by (a) presenting a separate column in its basic financial statements for each plan administered or (b) presenting combining statements for those plans as part of the basic financial statements. If the entity administers one or more agent multiple-employer plans, the display requirements apply at the aggregate plan level for each plan administered; the entity is not required to include financial statements and schedules for the individual plans of the participating employers.)

   [GASB 25, par. 15 (GASB Cod. Sec. Pe5.107); GASB 26, par. 7 (GASB Cod. Sec. Po50.105); GASB 34, par. 140 and fn. 64 (GASB Cod. Sec. Sp20.109 and fn. 7)]

3. If the entity administers and reports other employee benefit plans (such as defined contribution pension plans, other postemployment benefit plans, or Internal Revenue Code Section 457 deferred compensation plans that meet the criteria for reporting), are they displayed in the statement of fiduciary net assets and statement of changes in fiduciary net assets as employee benefit trust funds? (Combining financial statements for those plans are encouraged, but not required.)

   [GASB 34, pars. 108, 109, and 141 (GASB Cod. Secs. 2200.173 and .174 and Sp20.110)]

Statement of Fiduciary Net Assets

4. Are plan assets subdivided into:
   a. The major categories of assets held, for example, cash and cash equivalents, receivables, investments, and assets used in plan operations?
   b. The principal components of the receivables and investment categories?

   [GASB 25, par. 21 (GASB Cod. Sec. Pe5.113); GASB 26, par. 7 (GASB Cod. Sec. Po50.105); GASB 34, par. 108 (GASB Cod. Sec. 2200.173)]

5. Do plan assets exclude allocated insurance contracts?
   [GASB 25, par. 24 (GASB Cod. Sec. Pe5.116); GASB 26, par. 7 (GASB Cod. Sec. Po50.105); GASB 34, par. 108 (GASB Cod. Sec. 2200.173)]

6. Do plan liabilities exclude benefits payable from contracts that are excluded from plan assets and for which payments to the insurance company have been made?
   [GASB 25, par. 26 (GASB Cod. Sec. Pe5.118); GASB 26, par. 7 (GASB Cod. Sec. Po50.105); GASB 34, par. 108 (GASB Cod. Sec. 2200.173)]
7. Is the difference between total plan assets and total plan liabilities at the reporting date appropriately captioned, for example as net assets held in trust for pension benefits?  

[GAAP 25, par. 27 (GAAP Cod. Sec. Pe5.119); GAAP 26, par. 7 (GAAP Cod. Sec. Po50.105); GAAP 34, par. 108 (GAAP Cod. Sec. 2200.173)]

8. If a schedule of funding progress for a defined benefit pension or postemployment healthcare plan is presented as RSI, does a parenthetical reference follow the net asset amount to refer to that schedule?  

[GAAP 25, par. 27 (GAAP Cod. Sec. Pe5.119); GAAP 26, par. 7 (GAAP Cod. Sec. Po50.105)]

**Statement of Changes in Fiduciary Net Assets**

9. Is the information in the statement presented in two principal sections—additions and deductions?  

10. Is the difference between total additions and deductions reported as the net increase (or decrease) for the year in plan net assets?  

[GAAP 25, par. 28 (GAAP Cod. Sec. Pe5.120); GAAP 26, par. 7 (GAAP Cod. Sec. Po50.105); GAAP 34, par. 109 (GAAP Cod. Sec. 2200.174)]

11. Does the additions section of the statement include the information in these four categories as applicable, separately displayed:

   a. Contributions from the employers?  
   b. Contributions from plan members, including those transmitted by the employers?  
   c. Contributions from sources other than the employers and plan members (for example, state government contributions to a local government plan)?  
   [GAAP 25, par. 29 (GAAP Cod. Sec. Pe5.121); GAAP 26, par. 7 (GAAP Cod. Sec. Po50.105); GAAP 34, par. 109 (GAAP Cod. Sec. 2200.174)]
   d. Net investment income, including:
      (1) The following two components either separately displayed or combined and reported as one amount?  
      [GAAP 25, fn. 11 (GAAP Cod. Sec. Pe5, fn. 11); GAAP 26, par. 7 (GAAP Cod. Sec. Po50.105); GAAP 34, par. 109 (GAAP Cod. Sec. 2200.174)]
      (i) The net appreciation (depreciation) in the fair value of plan investments? (The net appreciation (depreciation) in the fair value of investments should include realized gains and losses on investments that were both bought and sold during the year. Realized and unrealized gains and losses should not be separately displayed in the financial statements.)  
      [GAAP 25, par. 29 and fn. 10 (GAAP Cod. Sec. Pe5.121 and fn. 10); GAAP 26, par. 7 (GAAP Cod. Sec. Po50.105); GAAP 34, par. 109 (GAAP Cod. Sec. 2200.174)]
      (ii) Interest income, dividend income, and other income? (Consistent with reporting investments at their fair value, interest income should be reported at the stated

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**FSP §13,100.02**
interest rate; any premiums or discounts on debt securities should not be amortized.)

[GASB 25, par. 29 and fn. 11 (GASB Cod. Sec. Pe5.121 and fn. 11); GASB 26, par. 7 (GASB Cod. Sec. Po50.105);
GASB 34, par. 109 (GASB Cod. Sec. 2200.174)]

(2) Total investment expense, separately displayed, including investment management and custodial fees and all other significant investment-related costs?

[GASB 25, par. 29 (GASB Cod. Sec. Pe5.121); GASB 26, par. 7 (GASB Cod. Sec. Po50.105); GASB 34, par. 109 (GASB Cod. Sec. 2200.174)]

12. Does the deductions section separately display:

a. Benefits and refunds paid to plan members and beneficiaries? (Benefits paid should not include payments made by an insurance company in accordance with a contract that is excluded from plan assets. However, amounts paid by the plan to an insurance company pursuant to such a contract, including purchases of annuities with amounts allocated from existing investments with the insurance company, should be included in benefits paid. The amounts reported may be net of the plan’s dividend income for the year on excluded contracts.)

[GASB 25, pars. 30 and 31 (GASB Cod. Sec. Pe5.122 and .123);
GASB 26, par. 7 (GASB Cod. Sec. Po50.105); GASB 34, par. 109 (GASB Cod. Sec. 2200.174)]

b. Total administrative expense?

[GASB 25, par. 30 (GASB Cod. Sec. Pe5.122); GASB 26, par. 7 (GASB Cod. Sec. Po50.105); GASB 34, par. 109 (GASB Cod. Sec. 2200.174)]

13. Are movements of member account asset balances from one plan to another reported as separate line items within the deductions and additions sections of each plan’s statement of changes in fiduciary net assets, and not as transfers?

[Q&A, item 5.69]

Note Disclosures

14. Does the SSAP:

a. Describe the recognition policies for contributions, benefits paid, and refunds paid for defined benefit pension and postemployment healthcare plans?

[GASB 25, par. 32b (GASB Cod. Sec. Pe5.124b); GASB 26, par. 7 (GASB Cod. Sec. Po50.105)]

b. Describe the basis of accounting for defined contribution pension plans?

[GASB 25, par. 41b (GASB Cod. Sec. Pe6.104b)]

c. Provide information about investment valuation, including:

(1) For defined benefit pension and postemployment healthcare plans, a brief description of how the fair value of investments is determined?

[GASB 25, par. 32b (GASB Cod. Sec. Pe5.124b); GASB 26, par. 7 (GASB Cod. Sec. Po50.105)]
(2) For defined contribution pension plans, the fair value of plan assets (unless plan assets are reported at fair value), and a brief description of how the fair value is determined? [GASB 25, par. 41b (GASB Cod. Sec. Pe6.104b)]

15. For defined benefit pension and postemployment healthcare plans, do the notes to the financial statements:

a. Identify the nature of the plan (for example, as a single-employer, agent multiple-employer, or cost-sharing multiple-employer defined benefit pension or postemployment healthcare plan) and disclose the number of participating employers and other contributing entities?

b. Disclose the classes of employees covered (for example, general employees and public safety employees) and the current membership, including the number of retirees and beneficiaries currently receiving benefits, terminated members entitled to but not yet receiving benefits, and current active members? (If the plan is closed to new entrants, that fact should be disclosed.)

c. Briefly describe the benefit provisions, including the types of benefits, the provisions or policies with respect to automatic and ad hoc postretirement benefit increases, and the authority under which benefit provisions are established or may be amended? [GASB 25, par. 32a (GASB Cod. Sec. Pe5.124a); GASB 26, par. 7 (GASB Cod. Sec. Po50.105)]

d. Disclose the authority under which the obligations of the plan members, employers, and other contributing entities to contribute to the plan are established or may be amended?

e. Disclose the funding policy, including a brief description of how the contributions of the plan members, employers, and other contributing entities are determined (for example, by statute, through an actuarial valuation, or in some other manner) and how the costs of administering the plan are financed?

f. The required contribution rates of active plan members, in accordance with the funding policy?

g. Briefly describe the terms of any long-term contracts for contributions to the plan and disclosure of the amounts outstanding at the reporting date?

h. Disclose the balances in the plan's legally required reserves at the reporting date? (Amounts of net assets designated by the plan's board of trustees or other governing body for specific purposes also may be disclosed but should be captioned designations, rather than reserves.)

i. Briefly describe the purpose of each reserve and designation and whether the reserve is fully funded? [GASB 25, par. 32c (GASB Cod. Sec. Pe5.124c); GASB 26, par. 7 (GASB Cod. Sec. Po50.105)]

16. For postemployment healthcare plans, do the notes to the financial statements also:

a. Briefly describe the eligibility requirements for benefits?

b. Disclose the required employer contribution rates? [GASB 26, par. 7 (GASB Cod. Sec. Po50.105)]
17. For defined benefit pension, defined contribution pension, and postemployment healthcare plan investments, do disclosures include concentrations of credit risk—that is, an identification, by amount and issuer, of investments in any one issuer that represent 5 percent or more of plan net assets? (Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this requirement.)

[GASB 26, par. 7 (GASB Cod. Sec. Po50.105); GASB 40, pars. 12 and 13 (GASB Cod. Secs. Pe5.124d and Pe6.104c)]

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18. For defined contribution pension plans, do the notes to the financial statements disclose a plan description, including:

a. Identification of the plan as a defined contribution pension plan and disclosure of the number of participating employers and other contributing entities?

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b. Classes of employees covered (for example, general employees, public safety employees) and the total current membership?

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c. Brief description of plan provisions and the authority under which they are established or may be amended?

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d. Contribution requirements (for example, the contribution rates in dollars or as a percentage of salary) of the plan members, employers, and other contributing entities and the authority under which the requirements are established or may be amended?

[GASB 25, par. 41a (GASB Cod. Sec. Pe6.104a)]

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Required Supplementary Information for Defined Benefit Pension Plans

Practice Tips

GASB 25 requires presentation of RSI to provide actuarially determined information, from a long-term perspective, about the funded status of defined benefit pension plans and the progress being made in accumulating sufficient assets to pay benefits when due. GASB 25 requires plans to measure all actuarially determined information included in their financial reports in accordance with certain parameters. The parameters include requirements for the frequency and timing of actuarial valuations as well as for the actuarial methods and assumptions that are acceptable for financial reporting. When the methods and assumptions used in determining a plan's funding requirements meet the parameters, the same methods and assumptions are required for financial reporting by the plan.

[GASB 25, pars. 35 and 36 (GASB Cod. Sec. Pe5.127 and .128)]

GASB 25 requires schedules of funding progress and of employer contributions and related notes. Alternatively, GASB 25 permits a plan to present the information for one or both of the schedules in the financial statements or in the notes to the financial statements. If the entity chooses the financial statement alternative, either or both the statement of funding progress and the statement of employer contributions should be presented in addition to and separate from the statement of fiduciary net assets and statement of changes in fiduciary net assets. If presented, the additional statements or notes should include the same items of information that is required for the RSI for the most recent year (actuarial valuation) available; information for one or more prior years also may be included. The information also should be presented as RSI for all six years, unless all years are included in the additional statements or notes. The following questions are written in terms of presentation of schedules and notes as RSI, but they apply equally to the content of the information in the financial statements or the notes to the financial statements.

[GASB 25, fn. 18 (GASB Cod. Sec. Pe5, fn. 18)]
19. Are schedules of funding progress and of employer contributions presented as RSI immediately after the notes to the financial statements? (Plans that use the aggregate actuarial cost method in accordance with the parameters of GASB 25 are not required to present a schedule of funding progress but should disclose that the aggregate method is used.)

[The text contains references to GASB 25 and its sections, including par. 33 and fn. 17, GASB Cod. Sec. Pe5.125 and fn. 17.]

---

20. Does the schedule of funding progress present the following information for each of the past six consecutive fiscal years of the plan, presented as of the actuarial valuation date (note that plans with biennial valuations need not present duplicate information for the intervening years):

a. The actuarial valuation date?

b. The actuarial value of plan assets?

c. The actuarial accrued liability?

d. The total unfunded actuarial liability or excess [(b) minus (c)]?

e. The actuarial value of assets as a percentage of the actuarial accrued liability or excess (funded ratio) [(b) divided by (c)]?

f. The annual covered payroll?

g. The ratio of the unfunded actuarial liability or excess to annual covered payroll [(d) divided by (f)]?

[The text contains references to GASB 25, par. 37 and fn. 26, GASB Cod. Sec. Pe5.129 and fn. 26.]

---

21. Does the schedule of employer contributions present the following information for each of the past six consecutive fiscal years of the plan:

a. The dollar amount of the ARC applicable to that year?

b. The percentage of that ARC that was recognized in the plan’s statement of changes in fiduciary net assets for that year as contributions from the employers?

---

22. If the plan’s funding policy includes contributions from sources other than the plan members and the employers, are the required contributions of those other contributing entities and the percentage recognized as made included in the schedule of employer contributions?

a. Is the schedule appropriately titled to indicate that it includes contributions from non-employer entities?

[The text contains references to GASB 25, par. 38, GASB Cod. Sec. Pe5.130.]

---

23. Do the following note disclosures accompany the RSI:

a. Identification of the actuarial methods and significant assumptions used for the most recent year reported in the schedules, including:

   (1) The actuarial cost method?

   (2) The methods used to determine the actuarial value of assets?

   (3) The assumptions with respect to the inflation rate, investment return, projected salary increases, and postretirement benefit increases? (If the economic assumptions contemplate different rates for successive years [year-based or select and ultimate rates], the rates that should be disclosed are the ultimate rates.)

---

FSP §13,100.02
(4) The amortization method (level dollar or level percentage of projected payroll) and the amortization period (equivalent single amortization period, for plans that use multiple periods) for the most recent actuarial valuation and whether the period is closed or open? (Plans that use the aggregate actuarial cost method should disclose that the method does not identify or separately amortize unfunded actuarial liabilities.)

b. Factors that significantly affect the identification of trends in the amounts reported in the schedules, including, for example, changes in benefit provisions, the size or composition of the population covered by the plan, or the actuarial methods and assumptions used?

[GASB 25, par. 40 (GASB Cod. Sec. Pe5.132)]

--- Required Supplementary Information for Postemployment Healthcare Plans ---

Practice Tip
GASB 26 does not require supplementary information for postemployment healthcare plans, but allows specific information to be presented as RSI—schedules of funding progress and of employer contributions and the related notes as required by GASB 25 for defined benefit pension plans. Alternatively, a plan could present the information for one or both of the schedules in the financial statements or in the notes to the financial statements. If the entity chooses the financial statement alternative, either or both the statement of funding progress and the statement of employer contributions should be presented in addition to and separate from the statement of fiduciary net assets and statement of changes in fiduciary net assets. The same information that would be presented in the RSI would be presented in the additional statements or notes for the most recent year (actuarial valuation) available; information for one or more prior years also may be included. The information also could be presented as RSI for all six years, unless all years are included in the additional statements or notes. The following questions are written in terms of presentation of schedules and notes as RSI, but they apply equally to the content of the information in the financial statements or notes to the financial statements.

[GASB 25, fn. 18 (GASB Cod. Sec. Pe5, fn. 18); GASB 26, par. 8 and fn. 5 (GASB Cod. Sec. Po50.106 and fn. 5)]

24. If the schedules of funding progress and of employer contributions and related note disclosures are presented for a postemployment healthcare plan, do they include all the information that is required for defined benefit pension plans, presented either in separate healthcare schedules or in separate columns of combining pension and healthcare schedules? (See Questions 19 through 23.)

[GASB 26, par. 8 (GASB Cod. Sec. Po50.106)]

a. Does the RSI also disclose the methods and assumptions used for both schedules?

b. Does the RSI also disclose the healthcare inflation assumption for the most recent year reported in the schedules?

[GASB 26, par. 9 (GASB Cod. Sec. Po50.107)]

25. Are the schedules presented immediately after the notes to the financial statements?

[GASB 25, par. 33 (GASB Cod. Sec. Pe5.125); GASB 26, par. 8 (GASB Cod. Sec. Po50.106)]

FSP §13,100.02
I. Employee Benefit Plans (Including Pension Plans and Postemployment Healthcare Plans)—Sponsor and Employer Reporting

Practice Tips

As discussed in the Practice Tips at the beginning of the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting of this section of this checklist, the GASB standards for defined benefit pension plans and postemployment healthcare plans apply whether (a) the plan’s financial statements are included in a separate financial report issued by the plan or by the PERS that administers the plan (stand-alone plan financial report) or (b) the plan is included as a pension (or other employee benefit) trust fund or fiduciary component unit in the financial reporting entity of the sponsor or employer. [GASB 25, par. 13, as amended by GASB 34, par. 106 (GASB Cod. Sec. Pe5.105); GASB 26, par. 4, as amended by GASB 34, par. 106 (GASB Cod. Sec. Po50.102)]

This subsection includes questions that address financial reporting and disclosure requirements when employee benefit plans are included as pension (or other employee benefit) trust funds or fiduciary component units in a sponsor’s or employer’s financial statements.

When GASB 25 and GASB 27 require similar information about defined benefit and defined contribution pension plans in the employer’s notes to the financial statements and RSI, the employer should present the information in a manner that avoids unnecessary duplication. Similarly, when a defined benefit pension plan that administers a postemployment healthcare plan is included in the employer’s financial report as a pension or other employee benefit trust fund, the employer may combine the postemployment healthcare disclosures required for the fund and the employer’s expenditures/expense in a manner that avoids unnecessary duplication. (See the subsections on pensions—employer reporting and postemployment benefits other than pensions—employer reporting of this section of this checklist.) [GASB 26, fn. 3, as amended by GASB 34, par. 70 (GASB Cod. Sec. Po50, fn. 3); GASB 27, fns. 15 and 19 (GASB Cod. Sec. P20, fns. 16 and 19)]

This subsection of this checklist should be used in conjunction with other applicable questions in this checklist to evaluate the financial statements and notes of the plan financial statements. For example, plans will have cash and investments, and the questions in this checklist relating to cash and investments should be answered. As another example, if a plan has capital assets, the questions relating to capital assets should be answered.

Overview

1. Are employee benefit plans, including those that are fiduciary component units, reported in the entity’s financial statements as pension (and other employee benefit) trust funds? [GASB 25, fn. 2 (GASB Cod. Sec. Pe6, fn. 2); GASB 25, par. 13, as amended by GASB 34, par. 106 (GASB Cod. Sec. Pe5.105); GASB 26, par. 4, as amended by GASB 34, par. 106 (GASB Cod. Sec. Po50.102); GASB 34, par. 70 (GASB Cod. Sec. 1300.111)]

2. Is each plan considered a separate fund? [GASB 25, pars. 15 and 17 (GASB Cod. Sec. Pe5.107 and .109); GASB 26, par. 7 (GASB Cod. Sec. Po50.105); Generally Accepted]

† GASB 43, which supersedes GASB 26, establishes accounting and financial reporting standards for plans that provide postemployment benefits other than pension benefits (known as other postemployment benefits or OPEB). The provisions of GASB 43 are effective in three phases starting in periods beginning after December 15, 2005, based on the implementation phase of the employer (for single-employer plans) or of the largest participating employer in the plan (for multiple-employer plans) for purposes of applying GASB 34. See the further discussion and questions about GASB 43 in Appendix B of FSP section 13,100.

FSP §13,100.02
3. Are financial statements for individual pension plans and postemployment healthcare plans presented in the notes to the financial statements if the plans have not issued separate, GAAP financial reports?

   a. If the pension plans or postemployment healthcare plans have issued separate, GAAP financial reports, do the notes instead include information about how to obtain those separate reports?  
   [GASB 34, par. 106 (GASB Cod. Secs. 2200.172, Pe5.109, and Po50, fn. 4)]

Statement of Fiduciary Net Assets and Statement of Changes in Fiduciary Net Assets

4. Do the financial statements meet the GASB standards for the display of pension (and other employee benefit) trust funds? (See Questions 4 through 13 in the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting in this section of this checklist.)  
   [GASB 34, pars. 108 and 109 (GASB Cod. Sec. 2200.173 and .174)]

5. If the financial statements include both defined benefit pension plans and postemployment healthcare plans, do the combined statements of fiduciary net assets and changes in fiduciary net assets subdivide net assets and the net increase or decrease for the year between those for the pension plans and those for the postemployment healthcare plans?  
   [GASB 26, fn. 4, as amended by GASB 34, par. 70 (GASB Cod. Sec. Po50, fn. 4)]

Note Disclosures

6. Are required note disclosures made for defined benefit pension plans? See Questions 14a, 14c(1), 15, and 17 in the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting in this section of this checklist. (If the plan’s financial statements are presented in both the employer’s report and a publicly available GAAP financial report, and the employer discloses information about how to obtain the stand-alone plan financial report, the employer may limit its disclosures to those listed in Questions 14a, 14b(1), 15c, 15g, and 17.)  
   [GASB 25, par. 32 and GASB 40, par. 12 (GASB Cod. Sec. Pe5.124)]

7. Are required note disclosures made for defined contribution pension plans? See Questions 14b, 14c(2), 17, and 18 in the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting in this section of this checklist. (If the plan’s financial statements are presented in both the employer’s report and a publicly available GAAP financial report, and the employer discloses information about how to obtain the stand-alone plan financial report, the employer may limit its disclosures to those listed in Questions 14b, 14c(2), 17, and 18a.)  
   [GASB 25, par. 41 (GASB Cod. Sec. Pe6.104)]

8. Are required note disclosures made for postemployment healthcare plans? See Questions 14a, 14c(1), 15, 16, and 17 in the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting in this section of
this checklist. (If the plan’s financial statements are presented in both the employer’s report and a publicly available GAAP financial report, and the employer discloses information about how to obtain the stand-alone plan financial report, the employer may limit its disclosures to those listed in Questions 14a, 14b(1), 15c, 15g, 16, and 17.) [GASB 26, par. 7 (GASB Cod. Sec. Po50.105)]  

### Required Supplementary Information for Defined Benefit Pension Plans

9. For each plan, are schedules of funding progress and employer contributions and notes to RSI included as RSI in the employer’s financial report unless (a) the required schedules are included with the plan’s financial statements in a publicly available, stand-alone plan financial report and (b) the employer discloses in its notes to the financial statements information about how to obtain the stand-alone plan financial report? (The requirements for these schedules and notes are listed in Questions 19 through 23 in the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting in this section of this checklist.)  

10. For each single employer plan for which (a) the required schedules are included with the plan’s financial statements in a publicly available, stand-alone plan financial report and (b) the employer discloses in its notes to the financial statements information about how to obtain the stand-alone plan financial report, is a schedule of funding progress and notes to RSI presented for the three most recent actuarial valuations? (The requirements for this schedule and notes are listed in Questions 19, 20, and 23 in the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting in this section of this checklist.)  

### Required Supplementary Information for Postemployment Healthcare Plans

11. If the financial report presents RSI for these plans, do the schedules and notes meet the presentation requirements as listed in Questions 24 and 25 in the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting in this section of this checklist?  

### J. Pensions—Employer Reporting

#### Practice Tips

The pension plans to which employers contribute may be defined benefit or defined contribution plans. Defined benefit plans may be single-employer (sole), agent multiple-employer (agent), cost-sharing multiple-employer (cost-sharing), or insured plans. GASB 27 defines the types of plans.

Some governments are legally responsible for contributions to pension plans that cover the employees of another entity. In those cases, the entity that is legally responsible for the contributions should comply with all applicable provisions of GASB 27 for recognition, measurement, display, note disclosures, and RSI. If the plan is a defined benefit pension plan and the entity with legal responsibility for contributions is the only contributing entity, the requirements of GASB 27 for sole employers apply, regardless of the number of entities whose employees are covered by the plan. [GASB 27, par. 28 (GASB Cod. Sec. P20.125)]

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(continued)
GASB 25 requires that certain note disclosures for pension trust funds be included in the employer's financial reports. When similar disclosures are made for the employer and the pension trust fund, the employer should present the disclosures in a manner that avoids unnecessary duplication. (See the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—sponsor and employer reporting in this section of this checklist.)

[GASB 27, fns. 15 and 19 (GASB Cod. Sec. P20, fns. 16 and 19)]

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**Assets and Liabilities**

1. Are pension liabilities and assets to different plans not offset in the financial statements?
   [GASB 27, pars. 17, 19, and 25 (GASB Cod. Sec. P20.114, .116, and .121)]

2. For pensions relating to governmental funds, is a positive (negative) year-end balance in the net pension obligation (NPO) not reported in the governmental funds but as a general long-term liability (asset) only in the governmental activities column in the government-wide statement of net assets?
   [GASB 27, par. 16, as amended by GASB 34, par. 82 (GASB Cod. Sec. P20.113)]

3. For pensions relating to proprietary funds, is a positive (negative) year-end balance in the NPO reported as a year-end liability (asset) in the proprietary fund and government-wide financial statements?
   [GASB 27, par. 17 (GASB Cod. Sec. P20.114); GASB 34, par. 16 (GASB Cod. Sec. P20.115)]

**Assets and Liabilities—Cost-Sharing Defined Benefit Plans and Defined Contribution Plans**

4. Are pension assets and liabilities reported in the governmental fund, proprietary fund, and government-wide financial statements, as applicable?
   [GASB 27, pars. 19 and 25, as amended by GASB 34, par. 16 (GASB Cod. Sec. P20.116 and .121)]

**Disclosures—Defined Benefit Plans, Except Insured Plans**

5. Are disclosures made for each defined benefit pension plan, with disclosures for more than one plan combined in a manner that avoids unnecessary duplication?
   [GASB 27, par. 20 (GASB Cod. Sec. P20.117)]

6. Is the following information disclosed:

   a. A plan description, including:
      
      (1) Name of the plan, identification of the public employee retirement system or other entity that administers the plan, and identification of the plan as a single-employer, agent multiple-employer, or cost-sharing multiple-employer defined benefit pension plan?
      [ ] [ ] [ ]

      (2) Brief description of the types of benefits and the authority under which benefit provisions are established or may be amended?
      [ ] [ ] [ ]

FSP §13,100.02
(3) Whether the pension plan issues a stand-alone financial report, or is included in the report of a public employee retirement system or another entity, and, if so, how to obtain the report?

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b. The funding policy, as follows:

(1) Authority under which the obligations to contribute to the plan of the plan members, employer(s), and other contributing entities (for example, state contributions to local government plans) are established or may be amended?

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(2) Required contribution rate(s) of active plan members?

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(3) Required contribution rate(s) of the employer in accordance with the funding policy, in dollars or as a percentage of current-year covered payroll?

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   (i) If the plan is a sole or agent plan and the rate differs significantly from the annual required contribution (ARC), how the rate is determined (for example, by statute or contract, or the plan is financed on a pay-as-you-go basis)?

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   (ii) If the plan is a cost-sharing plan, the required contributions in dollars and the percentage of that amount contributed for the current year and each of the two preceding years?

[GASB 27, par. 20 (GASB Cod. Sec. P20.117)]

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c. Additionally, for sole and agent plans:

(1) For the current year, annual pension cost and the dollar amount of contributions made?

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(2) If the employer has a net pension obligation (NPO), the components of annual pension cost (ARC, interest on the NPO, and adjustment to the ARC), the increase or decrease in the NPO, and the NPO at the end of the year?

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(3) For the current year and each of the two preceding years, annual pension cost, percentage of annual pension cost contributed that year, and NPO at the end of the year?

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(4) Date of the actuarial valuation and identification of the actuarial methods and significant assumptions used to determine the ARC for the current year, including:

   (i) The actuarial cost method?

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   (ii) The method(s) used to determine the actuarial value of assets?

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   (iii) The assumptions with respect to the inflation rate, investment return, projected salary increases, and postretirement benefit increases?

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   (iv) The amortization method (level dollar or level percentage of projected payroll)?

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FSP §13,100.02
(v) The amortization period (equivalent single amortization period, for plans that use multiple periods) for the most recent actuarial valuation and whether the period is closed or open?  

(vi) If the aggregate actuarial cost method is used, a statement that the method does not identify or separately amortize unfunded actuarial liabilities?  

[ GASB 27, par. 21 (GASB Cod. Sec. P20.118]  

Disclosures—Insured Defined Benefit Plans  

7. Do the notes to the financial statements disclose:  

   a. A brief description of the insured plan, including the benefit provisions and the authority under which benefit provisions are established or may be amended?  

   b. The fact that the obligation for the payment of benefits has been effectively transferred from the employer to one or more insurance companies and whether the employer has guaranteed benefits in the event of the insurance company’s insolvency?  

   c. The current-year pension expenditures/expense and contributions or premiums paid?  

   [ GASB 27, par. 23 (GASB Cod. Sec. P20.120]  

Disclosures—Defined Contribution Plans  

8. Is the following information disclosed for each plan to which the employer is required to contribute:  

   a. Name of the plan, identification of the public employee retirement system or other entity that administers the plan, and identification of the plan as a defined contribution plan?  

   b. Brief description of the plan provisions and the authority under which they are established or may be amended?  

   c. Contribution requirements (for example, the contribution rate in dollars or as a percentage of salary) of the plan members, employer, and other contributing entities and the authority under which the requirements are established or may be amended?  

   d. The contributions actually made by plan members and the employer?  

   [ GASB 27, par. 27 (GASB Cod. Sec. P20.123]  

Required Supplementary Information  

Practice Tips  

Presentation of the schedule of funding progress as RSI is not required if the employer elects to disclose the required information for all three valuations in the notes to the financial statements. If a sole employer includes the plan in its financial statements and presents the RSI required for that plan by GASB 25, the following RSI for the employer is not also required. For agent employers, the following RSI should be  

29 An insured plan is a pension financing arrangement whereby an employer accumulates funds with an insurance company, while employees are in active service, in return for which the insurance company unconditionally undertakes a legal obligation to pay the pension benefits of those employees or their beneficiaries, as defined in the employer’s plan. [ GASB 27, par. 23 (GASB Cod. Sec. P20.120]  

FSP §13,100.02
presented only for the employer’s individual plan, even if the aggregate multiple-employer plan (all employers) is included in the employer’s report and the RSI required for the aggregate plan is presented. However, when similar RSI is required for the employer and the plan, the employer should present it in a manner that avoids unnecessary duplication.

[GASB 27, fns. 15 and 17 (GASB Cod. Sec. P20, fns. 16 and 18)]

For RSI required for plans presented in an employer’s report, see the subsection on employee benefit plans (including pension plans and postemployment healthcare plans)—sponsor and employer reporting in this section of this checklist.

1. Do sole and agent employers present as RSI the following for the most recent actuarial valuation and the two preceding valuations, unless the aggregate actuarial cost method was used:
   a. A schedule of funding progress, including:
      (1) The actuarial valuation date? ______ ______ ______
      (2) The actuarial value of plan assets? ______ ______ ______
      (3) The actuarial accrued liability? ______ ______ ______
      (4) The total unfunded actuarial liability or funding excess? ______ ______ ______
      (5) The actuarial value of assets as a percentage of the actuarial accrued liability (funded ratio)? ______ ______ ______
      (6) The annual covered payroll? ______ ______ ______
      (7) The ratio of the unfunded actuarial liability (or funding excess) to annual covered payroll? ______ ______ ______
   b. Factors that significantly affect the identification of trends in the amounts reported, including, for example, changes in benefit provisions, the size or composition of the population covered by the plan, or the actuarial methods and assumptions used?

   [GASB 27, par. 22 (GASB Cod. Sec. P20.119)]

K. Postemployment Benefits Other Than Pensions—Employer Reporting**

Practice Tip

Ordinarily, postemployment benefits other than pensions (OPEB) are postemployment benefits provided by an employer to plan participants, beneficiaries, and covered dependents through a plan or other arrangement that is separate from a plan to provide retirement income. However, GASB standards provide that OPEB also include postemployment healthcare benefits provided through a defined benefit pension plan. In addition to postemployment healthcare benefits (such as illness, dental, vision, and hearing), OPEB may include, for example, life insurance, disability income, tuition assistance, legal services, and other assistance programs. Except for postemployment healthcare (always OPEB), whether a particular type of benefits should be considered pension benefits or OPEB depends on how the benefits are provided. That is, if the postemployment benefits (other than postemployment healthcare) are provided through a defined benefit pension plan, those benefits are pension benefits rather than OPEB.30

[GASB 12, par. 3 (GASB Cod. Sec. P50.103)]

** GASB 45 supersedes or amends all previous authoritative guidance on accounting and financial reporting for an employer’s OPEB expense/expenditures and related information. Most notably, it supersedes GASB 12, which provides note disclosures for OPEB, and paragraph 24 of GASB 27, which permits governments to apply the provisions of GASB 27 to postemployment healthcare benefits. The provisions of GASB 45 are effective in three phases beginning in periods beginning after December 15, 2006, based on the entity’s implementation phase for purposes of applying GASB 34. See the further discussion and questions about GASB 45 in Appendix B of FSP section 13.100.

30 For postemployment benefits that are not OPEB, see the separate subsection on pensions—employer reporting in this section of this checklist.
1. If the entity is a sole or agent employer that has elected to apply the measurement and recognition requirements of GASB 27 to postemployment healthcare benefits, has it:

   a. Provided the notes to the financial statements required by GASB 27 (see the subsection on pensions—employer reporting in this section of this checklist) instead of the note disclosures required by GASB 12 (as provided in Question 2 below)?

   b. Disclosed the healthcare inflation assumption?

   c. Disclosed all information provided on postemployment healthcare benefits separately from information on pension benefits?

   [GASB 27, par. 24 (GASB Cod. Sec. P50.106)]

2. Except as addressed in Question 1 above, does the entity disclose, at a minimum, the following information, either separately for one or more types of benefits or in the aggregate for all OPEB provided:

   a. A description of the OPEB provided; employee groups covered; eligibility requirements; and the employer and participant obligations to contribute, quantified in some manner (such as the approximate percentage of the total obligation to contribute that is borne by the employer and the participants, respectively, or the dollar or percentage contribution rates)?

   b. A description of the statutory, contractual, or other authority under which OPEB provisions and obligations to contribute are established?

   c. A description of the accounting and financing or funding policies followed (such as a statement that the employer’s contributions are financed on a pay-as-you-go basis or are advance-funded on an actuarially determined basis)?

   d. If OPEB are advance-funded on an actuarially determined basis:

      (1) The actuarial cost method and significant actuarial assumptions (including the interest rate and, if applicable, the projected salary increase and health inflation assumptions) used to determine funding requirements?

      (2) The method used to value plan assets?

   e. The following expenditure/expense information, depending on how OPEB are financed:

      (1) If OPEB are financed on a pay-as-you-go basis or if the employer sets aside assets for future OPEB payments but does not advance-fund OPEB on an actuarially determined basis:

         (i) The amount of OPEB expenditures/expenses recognized during the period by the employer (net of participant contributions)?

         (ii) The number of participants currently eligible to receive benefits?

         (iii) If expenditures/expenses for OPEB cannot readily be separated from expenditures/expenses for similar types
of benefits provided to active employees and their dependents, and a reasonable approximation cannot be made, is it stated that OPEB expenditures/expenses cannot be reasonably estimated? 

(iv) The amount of net assets available for future benefit payments? 

(2) If OPEB are advance-funded on an actuarially determined basis: 

(i) The number of active plan participants? 

(ii) The employer’s actuarially required and actual contributions for the period (net of participant contributions)? 

(iii) The amount of net assets available for future benefit payments? 

(iv) The actuarial accrued liability and unfunded actuarial accrued liability for OPEB according to the actuarial cost method in use? 

f. A description (and the dollar effect, if measurable) of any significant matters that affect the comparability of these disclosures with those for the previous period (for example, a change in benefit provisions)? 

g. Any additional information that the employer believes will help users assess the nature and magnitude of the cost of the employer’s commitment to provide OPEB? 

[GASB 12, par. 10 and fn. 4 (GASB Cod. Sec. P50.105 and fn. 4)]

L. Public Entity Risk Pools

Practice Tip

A public entity risk pool is a cooperative group of governmental entities joining together to finance an exposure, liability, or risk. A pool may be a stand-alone entity or part of a larger governmental entity that acts as the pool’s sponsor. If a government provides insurance or risk management coverage separate from its own risk management activities to individuals or organizations outside its reporting entity and there is material transfer or pooling of risk among the participants, it should report that activity as a public entity risk pool. A governmental entity that is a pool’s sponsor also may participate in the pool for its own risk management function. If a government provides risk transfer or pooling coverage combined with its own risk management activities to individuals or organizations outside its reporting entity, those activities should be reported as a public entity risk pool if the sponsoring government is not the predominant participant in the activity. 

[GASB 10, pars. 10, 11, and 76 (GASB Cod. Sec. Po20.109 and .110)]

Basic Financial Statements

1. Does the public entity risk pool account for its activities in an enterprise fund, regardless of whether there is a transfer or pooling of risk? 

[GASB 10, par. 18 (GASB Cod. Sec. Po20.115)]

2. Do the pool’s financial statements apply all applicable GASB pronouncements as well as private-sector standards as provided in GASB 20, as amended? 

[GASB 20, pars. 6 and 7, as amended (GASB Cod. Sec. Po20.115)]
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<td>3. Does the pool report include an MD&amp;A; a statement of net assets; a statement of revenues, expenses, and changes in net assets; a statement of cash flows; notes to the financial statements; and RSI other than MD&amp;A, as applicable?</td>
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<td>4. If a portion of premiums is specifically identified as being collected for future catastrophe losses, is that amount separately identified as a reservation of pool equity if it is contractually restricted for that specific future use or if it is legally restricted for that specific use by an organization or individual outside the entity?</td>
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<td>5. If the pool purchases annuity contracts in the claimant’s name to satisfy a claim liability, and the likelihood that the pool will be required to make future payments on the claim is remote, are the contracts not reported in, and the related liability removed from, the pool’s statement of net assets?</td>
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<td>6. If no accrual is made for an insured event, or if an exposure to loss exists in excess of the accrual, is a loss contingency disclosed if there is at least a reasonable possibility that a loss or an additional loss may have been incurred?</td>
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<td>a. Does the disclosure indicate the nature of the contingency and give an estimate of the possible loss or range of loss or state that such an estimate cannot be made?</td>
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<td>b. If it is considered probable that a claim will be asserted and there is a reasonable possibility that the outcome will be unfavorable, is disclosure of the possible claim made?</td>
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<td>7. Are unamortized acquisition costs classified as an asset, and do proceeds from reinsurance transactions that represent recovery of acquisition costs reduce applicable unamortized acquisition costs?</td>
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<td>8. Are policyholder dividends that are used to reduce premiums reported as dividend expense and premium income?</td>
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<td>9. If experience refund arrangements exist under experience-rated contracts, is a separate liability accrued for those amounts, with those amounts reducing revenue?</td>
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<td>10. Are premium deficiencies in excess of unamortized acquisition costs reported as a premium deficiency liability and as a premium deficiency expense?</td>
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This question and the remaining questions in this subsection do not apply to a public entity risk pool that does not involve any transfer or pooling of risk among pool participants. In those situations, the pool is acting as a claims servicer, not as an insurer. Instead, the activity statement of this type of pool should report claims-servicing revenue and administrative costs. Amounts collected or due from pool participants, including capitalization contributions, and paid or to be paid to settle claims should be netted and reported as an asset or a liability, as appropriate. [GASB 10, par. 51, and GASB 4, par. 13 (GASB Cod. Sec. Po20.149)]

FSP §13,100.02
11. Are premium deficiencies resulting from risk-sharing pool participation contracts reported as revenue and assessments receivable? [GASB 30, par. 5 (GASB Cod. Sec. Po20.133)]  

12. Are amounts that are recoverable from reinsurers or excess insurers and that relate to paid claims and claim adjustment expenses classified as assets (with an allowance for estimated uncollectible amounts) and as reductions of expenses?  

13. Are estimated amounts recoverable from reinsurers that relate to the liabilities for unpaid claims and claim adjustment expenses deducted from those liabilities rather than reported as assets?  

14. Are unearned premiums on contracts ceded to a reinsurer by a pool netted with related premiums paid to but not yet earned by the reinsurer?  

15. Are receivables and payables from the same reinsurer, including amounts withheld, netted? [GASB 10, par. 37 (GASB Cod. Sec. Po20.134)]  

16. Does the pool report a liability if it has agreed to service ceded insurance contracts without reasonable compensation? [GASB 10, par. 38 (GASB Cod. Sec. Po20.135)]  

17. To the extent that a reinsurance or excess insurance contract does not, despite its form, provide for indemnification of the pool by the reinsurer against loss or liability, is the premium paid less the premium to be retained by the reinsurer reported as a deposit (or as a liability, if a net credit)? [GASB 10, par. 39 (GASB Cod. Sec. Po20.136)]  

18. Does the pool report capitalization contributions to another public entity risk pool as provided for proprietary funds in GASB Cod. Sec. C50.133, 134, and .136, and not as an equity interest in a joint venture? (See the subsection on risk financing and related financing issues—entities other than risk pools in this section of this checklist.) [GASBI 4, par. 3 (GASB Cod. Sec. J50.113); GASBI 4, par. 10 and fn. 9 (GASB Cod. Sec. Po20.137)]  

19. Are capitalization contributions received reported as a liability or as unearned premiums, depending on the probability that the contributions will be returned? [GASBI 4, pars. 11 and 12 (GASB Cod. Sec. Po20.138 and .139)]  

20. Concerning investments:  
   a. Does the pool apply the accounting and financial reporting standards for debt securities, marketable equity securities, and certain other, similar investments provided in GASB Cod. Sec. I50? [GASB Cod. Sec. Po20.140]  
   b. Is the amortization of purchased premiums or discounts on mortgage loans, and other related charges or credits, charged or credited to investment income?  
   c. Are changes in the allowance for estimated uncollectible amounts relating to mortgage loans included in realized gains and losses? [GASB 10, par. 42 (GASB Cod. Sec. Po20.141)]  
   d. Is depreciation and other related charges or credits on real estate investments charged or credited to investment income?
e. Are changes in the allowance for any impairment in value relating to real estate investments included in realized gains and losses? [GASB 10, par. 43 (GASB Cod. Sec. Po20.142)]

f. Are other-than-temporary declines in the fair value of other investments below their carrying amounts reported as a realized loss and a reduction of the carrying amount of the investment? [GASB 10, par. 44, as amended by GASB 31, par. 6 (GASB Cod. Sec. Po20.143)]

g. Are loan origination and commitment fees and direct loan origination costs accounted for as prescribed in SFAS 91, Accounting for Nonrefundable Fees and Costs Associated with Originating or Acquiring Loans and Initial Direct Costs of Leases? [GASB 10, par. 45 (GASB Cod. Sec. Po20.144)]

h. Is all investment income, including changes in the fair value of investments (except those that are accounted for as foreign currency or futures contract hedges as required by SFAS 52, Foreign Currency Translation, and SFAS 80, Accounting for Futures Contracts), reported in the statement of revenues, expenses, and changes in net assets as a component of other income? [GASB 10, par. 46, as amended by GASB 31, par. 13 (GASB Cod. Sec. Po20.145); GASB 10, fn. 7 (GASB Cod. Sec. Po20, fn. 7)]

21. Concerning real estate:
   a. Is such real estate classified either as an investment or as real estate used in the pool's operations, depending on its predominant use?  
   [ ] Yes  [ ] No  [ ] N/A

   b. Are depreciation and other real estate operating costs classified as investment expenses or operating expenses consistent with the classification in the statement of net assets of the related asset?  
   [ ] Yes  [ ] No  [ ] N/A

   c. Is imputed investment income and rental expense not reported for real estate used in the pool's operations?  
   [ ] Yes  [ ] No  [ ] N/A

22. Does the pool disclose the following matters in the notes to the financial statements:
   a. A description of the risk transfer or pooling agreement, including the rights and responsibilities of the pool and the pool participants?  
   [ ] Yes  [ ] No  [ ] N/A

   b. A brief description of the number and types of entities participating in the pool?  
   [ ] Yes  [ ] No  [ ] N/A

   c. The basis for estimating the liabilities for unpaid claims and claim adjustment expenses?  
   [ ] Yes  [ ] No  [ ] N/A

   d. A statement that the liabilities are based on the estimated ultimate cost of settling the claims, including the effects of inflation and other societal and economic factors?  
   [ ] Yes  [ ] No  [ ] N/A

   e. The nature of acquisition costs capitalized, the method of amortizing those costs, and the amount of those costs amortized for the period?  
   [ ] Yes  [ ] No  [ ] N/A

   f. The face amount and carrying amount of liabilities for unpaid claims and claim adjustment expenses that are presented at present value in the financial statements and the range of annual interest rates used to discount those liabilities? [GASB 10, par. 49 (GASB Cod. Sec. Po20.147)]  
   [ ] Yes  [ ] No  [ ] N/A

FSP §13,100.02
g. Whether the pool considers anticipated investment income in determining if a premium deficiency exists?
   [GASB 10, par. 49 and fn. 6 (GASB Cod. Sec. Po20.147 and fn. 5)]

h. The nature and significance of excess insurance or reinsurance transactions to the pool’s operations, including the type of coverage, reinsurance premiums ceded, and estimated amounts that are recoverable from excess insurers and reinsurers and that reduce the liabilities as of the financial statement date for unpaid claims and claim adjustment expenses?
   [GASB 30, par. 6 (GASB Cod. Sec. Po20.147)]

i. A reconciliation of total claims liabilities, including an analysis of changes in aggregate liabilities for claims and claim adjustment expenses for the current fiscal year and the prior fiscal year, in this tabular format:

   (1) Amount of liabilities for unpaid claims and claim adjustment expenses at the beginning of each fiscal year?

   (2) Incurred claims and claim adjustment expenses, including the provision for insured events of the current fiscal year and the increase (decrease) in the provision for insured events of prior fiscal years?

   (3) Payments for claims and claim adjustment expenses attributable to insured events of the current fiscal year and claims and claim adjustment expenses attributable to insured events of prior fiscal years?

   (4) Other items, with an explanation of each material item?

   (5) Amount of liabilities for unpaid claims and claim adjustment expenses at the end of each fiscal year?
   [GASB 10, par. 49 (GASB Cod. Sec. Po20.147)]

j. The aggregate outstanding amount of liabilities for which annuity contracts have been purchased from third parties in the claimants’ names and for which the related liabilities have been removed from the statement of net assets? (Annuity contracts used to settle claims for which the claimant has signed an agreement releasing the entity from further obligation and for which the likelihood that the pool will be required to make future payments on those claims is remote should not be included in this disclosure.)
   [GASB 10, pars. 26 and 49 (GASB Cod. Sec. Po20.123 and .147)]

**Required Supplementary Information**

**Practice Tips**

In separate pool financial reports, the following RSI should be presented immediately after the notes to the financial statements. Pools that are included as part of a governmental reporting entity and that do not issue separate financial reports also should present the following RSI after the notes to the reporting entity’s financial statements. However, if such a reporting entity issues a comprehensive annual financial report (CAFR), the entity may present the RSI for the pool with the statistical information.
   [GASB 30, par. 7 (GASB Cod. Sec. Po20.148 and fn. 10)]

(continued)
If the ten years of information about claims liabilities and claim adjustment expenses is not available (see Question 23a below), all required information should be presented only for as many years as that information is available. If changes in a pool's loss, expense, reinsurance, excess insurance, or other transactions materially affect pool revenue, expenses, or liabilities in a manner not fairly disclosed or presented in the RSI tables, the pool should expand the information to show additional detail (such as separate information for each type of contract) to keep the schedules from being misleading or to keep trends from becoming obscured.

[GASB 30, par. 7 (GASB Cod. Sec. Po20.148)]

23. Is the following claims development information presented as RSI:

a. A table that presents:

(1) Amount of gross premium (or required contribution) revenue and reported investment revenue, amount of premium (or required contribution) revenue ceded, and amount of net reported premium (or required contribution) revenue (net of excess insurance or reinsurance) and reported investment revenue for each of the past ten fiscal years including the latest fiscal year?

(2) Amount of reported unallocated claim adjustment expenses and reported other costs for each of the past ten fiscal years including the latest fiscal year?

(3) Total gross amount of incurred claims and allocated claim adjustment expenses (both paid and accrued before the effect of loss assumed by excess insurers or reinsurers), loss assumed by excess insurers or reinsurers (both paid and accrued), and total net amount of incurred claims and allocated claim adjustment expenses (both paid and accrued)?

(4) The cumulative net amount paid as of the end of the accident year, report year, or policy year (as appropriate) and each succeeding year for each of the incurred claims and allocated expense amounts presented in Question (3) above?

(5) The reestimated amount for loss assumed by excess insurers or reinsurers as of the end of the current year for each of the accident years, report years, or policy years (as appropriate) presented in Question (3) above?

(6) The reestimated amount for net incurred claims and claim adjustment expenses as of the end of each succeeding year for each of the accident years, report years, or policy years (as appropriate) presented in Question (3) above?

(7) The change in net incurred claims and claim adjustment expenses from the original estimate, based on the difference between the latest reestimated amount presented in Question (6) above for each of the accident years, report years, or policy years (as appropriate) and the original net incurred claims and claim adjustment amounts reported in Question (3) above?

b. A table that reconciles claims liabilities by type of contract, including an analysis of changes in liabilities for claims and claim adjustment expenses for the current fiscal year and the prior year, in the same tabular format required by Question 22?

[GASB 30, par. 7 (GASB Cod. Sec. Po20.148)]
M. Risk Financing and Related Financing Issues—Entities Other Than Risk Pools

1. Are accrued liabilities for claims and judgments reported in the government-wide and proprietary and fiduciary fund financial statements, but only reported in the governmental fund financial statements to the extent the liabilities are "normally expected to be liquidated with expendable available financial resources"? [GASB 34, pars. 16, 82, 92, and 107 (GASB Cod. Sec. C50.120 and .124); GASBI 6, par. 14 (GASB Cod. Sec. C50.124)]

2. If a single fund is used in the fund financial statements to account for the entity's risk financing activities, is that fund either the general fund or an internal service fund? [GASB 10, par. 63 (GASB Cod. Sec. C50.124)]

3. If the entity uses the general fund to account for its risk financing activities and allocates loss expenditures/expenses to the other funds of the entity:
   a. Are amounts charged to other funds from the general fund reported as interfund reimbursements (that is, as expenditures or expenses in the paying fund and as reductions of the expenditure or expense in the general fund)?
   b. If the total amounts charged to the other funds (including the general fund itself) exceed total expenditures and liabilities determined in accordance with Cod. Sec. C50.110-.114, are the excess amounts reported as transfers? [GASB 10, par. 64, as amended by GASB 34, par. 112 (GASB Cod. Sec. C50.126)]

4. If the entity uses an internal service fund to account for its risk financing activities:
   a. Are charges made by the internal service fund to the other funds calculated in accordance with the provisions of GASB Cod. Sec. C50.128 reported as revenue by the internal service fund and as expenditures or expenses in the paying funds?
   b. Is the excess of charges greater than the amount resulting from the application of GASB Cod. Sec. C50.128 reported in both the internal service fund and the paying funds as a transfer?
   c. If the charge by the internal service fund to the other funds fails to recover the full cost of claims over a reasonable period of time, is any deficit fund balance in the internal service fund charged back to the other funds and reported as an expenditure or expense of those funds?
   d. Do the notes to the financial statements disclose a deficit net asset balance in the internal service fund?

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32 The practice tip in the subsection on public entity risk pools in this section of this checklist discusses how an entity that provides insurance or risk management coverage to individuals or organizations outside the governmental reporting entity should report that activity.

33 Stand-alone entities that engage only in business-type activities or fiduciary activities and that are not considered to be a part of another financial reporting entity should not use an internal service fund to report their own risk-financing activities. [GASB 10, fn. 12, as amended by GASB 14, par. 66 and GASB 34, pars. 138 and 139 (GASB Cod. Sec. C50, fn. 8)]
e. Are net assets in the internal service fund resulting from a charge by the internal service fund to the other funds for a reasonable provision for expected future catastrophe losses disclosed in the notes to the financial statements as equity designated for future catastrophe losses?
[GASB 10, par. 67, as amended by GASB 34, par. 98 (GASB Cod. Sec. C50.129); GASB 10, par. 68, as amended by GASB 34, par. 112 (GASB Cod. Sec. C50.130)]

5. Are risk financing internal service fund asset and liability balances that are not eliminated in the statement of net assets reported in the governmental activities column unless enterprise funds are the predominant or only participants in the risk financing internal service fund?
[GASB 34, par. 62 (GASB Cod. Sec. C50.122)]

6. Are eliminations made in the government-wide statement of activities to remove the “doubling-up” effect of risk financing internal service fund activity?
[GASB 34, par. 59 (GASB Cod. Sec. C50.123)]

7. If no accrual is made for a loss contingency, or if an exposure to loss exists in excess of the accrual, is a loss contingency disclosed if there is at least a reasonable possibility that a loss or an additional loss may occur?

a. Does the disclosure indicate the nature of the contingency and give an estimate of the possible loss or range of loss or state that such an estimate cannot be made?
[GASB 10, par. 58 (GASB Cod. Sec. C50.115)]

8. If the entity purchases an annuity contract in a claimant’s name to satisfy a claim liability and the likelihood that the entity will be required to make future payments on the claim is remote, is the annuity contract not reported in, and the related liability removed from, the entity’s government-wide and proprietary fund financial statements, as appropriate? (If it is later determined that the primary liability will revert back to the entity, the liability should be reinstated on the entity’s financial statements.)
[GASB 10, par. 61, as amended by GASB 34, par. 6 (GASB Cod. Sec. C50.118)]

Participation in Risk Pools

9. If the entity participates in a pool in which there is a transfer or pooling (sharing) of risks among the participants of that pool, does the entity:

a. Report its premium or required contribution (as well as additional assessments and obligations that meet the recognition criteria in Cod. Secs. C50.132 and .133) in the government-wide and fund financial statements as insurance expenditures or expenses?

b. Does the entity disclose assessment and obligation amounts that are probable but not reasonably estimable as well as those that are reasonably possible?
[GASB 10, par. 69, as amended by GASB 34, par. 6 (GASB Cod. Sec. C50.132); GASB 10, par. 70 (GASB Cod. Sec. C50.133)]
c. Are capitalization contributions reported as a deposit if it is probable that the contribution will be returned to the entity upon either the dissolution of or the approved withdrawal from the pool?
   
   (1) In governmental funds, is fund balance reserved to indicate that the deposit is not appropriable for expenditure?
   [GASB 4, par. 4 (GASB Cod. Sec. C50.134)]

   d. If it is not probable that a capitalization contribution will be returned:
      
      (1) In governmental funds, is the entire amount of the contribution reported as an expenditure in the period of the contribution; or reported initially as prepaid insurance (an asset), and reported as expenditures over the periods for which the pool is expected to provide coverage and fund balance reserved to indicate that the amount is not appropriable for expenditure?

10. If the entity participates in a pool without transfer or pooling of risks, is a capitalization contribution reported as a deposit or a reduction of claims liabilities, as appropriate?
   [GASB 10, par. 71, and GASB 4, par. 9 (GASB Cod. Sec. C50.139)]

Retrospectively Rated Insurance Policies

11. If the entity is insured under a retrospectively rated insurance policy whose ultimate premium or required contribution is based primarily on the entity's loss experience, does it disclose in the notes to the financial statements a contingency if it cannot estimate losses from reported and unreported claims?
   [GASB 10, par. 73 (GASB Cod. Sec. C50.141)]

12. If the entity is insured under a retrospectively rated insurance policy with premiums or required contributions that are based primarily on the experience of a group of entities, does it disclose in the notes to the financial statements:
   a. The fact that it is insured under a retrospectively rated insurance policy?
   
   b. That premiums are accrued based on the ultimate cost of the experience to date of a group of entities?
   
   c. A contingency if it cannot estimate losses from reported and unreported claims?
   [GASB 10, par. 74 (GASB Cod. Sec. C50.142)]

Other Disclosures

13. Is disclosure made if claims liabilities include allocated or unallocated claims adjustment expenditures or expenses other than specific, incremental claims adjustment expenditures or expenses?
   [GASB 30, par. 9 (GASB Cod. Sec. C50, fn. 6)]

FSP §13.100.02
14. Are the following disclosed in the notes to the financial statements, if applicable, including in the separately issued financial statements of component units that participate in their primary government’s risk management internal service fund:

a. A description of the risks of loss to which the entity is exposed and the way(s) in which those risks of loss are handled (for example, purchase of commercial insurance, participation in a public entity risk pool, risk retention)?

b. A description of significant reductions in insurance coverage from coverage in the prior year by major categories of risk, and an indication whether the amount of settlements exceeded insurance coverage for each of the past three fiscal years?

c. If an entity participates in a risk pool, a description of the nature of the participation, including the rights and the responsibilities of both the entity and the pool?

[GASB 10, par. 77 and par. 79, as amended by GASB 14, par. 65 (GASB Cod. Sec. C50.145 and .148)]

15. If an entity retains the risk of loss, does it disclose:

a. The basis for estimating the liabilities for unpaid claims, including the effects of specific, incremental claim adjustment expenditures or expenses, salvage, and subrogation, and whether other allocated or unallocated claim adjustment expenditures or expenses are included?

b. The carrying amount of liabilities for unpaid claims that are presented at present value in the financial statements and the range of discount rates used to discount those liabilities?

c. The aggregate outstanding amount of claims liabilities for which annuity contracts have been purchased in the claimants’ names and for which the related liabilities have been removed from the statement of net assets? (Annuity contracts used to settle claims for which the claimant has signed an agreement releasing the entity from further obligation and for which the likelihood that the pool will be required to make future payments on those claims is remote should not be included in this disclosure.)

d. A reconciliation of changes in the aggregate liabilities for claims for the current fiscal year and the prior fiscal year, in the following tabular format:

(1) Amount of claims liabilities at the beginning of each fiscal year?

(2) Incurred claims, representing the total of a provision for events of the current fiscal year and any change (increase or decrease) in the provision for events of prior fiscal years?

(3) Payments on claims attributable to events of both the current fiscal year and prior fiscal years?

(4) Other items and explanations of each material item?

(5) Amount of claims liabilities at the end of each fiscal year?

[GASB 10, par. 77, as amended by GASB 30, par. 10 (GASB Cod. Sec. C50.145)]
N. Special Assessments

1. Are the transactions of a service-type special assessment reported in the fund type that best reflects the nature of the transactions (usually the general fund, a special revenue fund, or an enterprise fund) as well as in the government-wide financial statements?

   [GASB 6, par. 14, as amended by GASB 34, par. 15 (GASB Cod. Sec. S40.114)]

   a. In the government-wide financial statements, are service-type special assessment revenues reported as charges for services, a program revenue?

   [GASB 37, par. 13 (GASB Cod. Sec. 2200.134)]

2. Is general obligation debt that will be repaid, in part, from special assessments reported as general long-term liabilities only in the governmental activities column in the government-wide statement of net assets?

   [GASB 6, par. 17, as amended by GASB 34, par. 82 (GASB Cod. Sec. S40.116a)]

3. Is special assessment debt for which the government is not obligated in any manner not displayed in the government's financial statements? (However, if the government is liable for a portion of that debt—the public benefit portion, or as a property owner—that portion should be reported like other general long-term liabilities.)

   [GASB 6, par. 17 (GASB Cod. Sec. S40.116c)]

   a. Are the debt service transactions for this special assessment debt reported in an agency fund?

   [GASB 6, par. 19 (GASB Cod. Secs. 1300.107 and S40.119)]

   b. Is the construction phase reported in a capital projects or other appropriate fund, with the source of funds identified by a description other than "bond proceeds," such as "contribution from property owners"?

   [GASB 6, par. 19 (GASB Cod. Secs. 1800.108 and S40.119)]

   c. Are the capital assets constructed or acquired reported only as general capital assets in the governmental activities column in the government-wide statement of net assets?

   [GASB 6, par. 19, as amended by GASB 34, par. 80 (GASB Cod. Sec. S40.119)]

   d. Is the "contribution" of the capital assets reported as program revenue with other grants or contributions restricted for capital purposes in the government-wide statement of activities?

   [GASB 6, par. 19, as amended by GASB 34, pars. 16 and 50 (GASB Cod. Sec. S40.125)]

   e. Do the notes to the financial statements disclose the amount of the debt and the fact that the government is in no way liable for repayment but is only acting as agent for the property owners?

   [GASB 6, par. 21 (GASB Cod. Sec. S40.127)]

4. For special assessment debt for which the government is obligated in some manner:

   a. And that debt is not a direct obligation of a proprietary fund nor expected to be repaid from operating revenues of a proprietary fund:

   [GASB §13,100.02]
(1) Are all expenditures reported in the same manner as any other capital improvement and financing transaction?  

(2) Is a capital projects or other appropriate fund used to report the transactions of the construction phase?  

(3) Is a debt service fund used to report the transactions of the debt service phase if legally mandated or if financial resources are being accumulated for principal and interest payments maturing in future years?  

[GASB 6, par. 15 (GASB Cod. Sec. S40.118)]  

(4) Is the debt reported as general long-term liabilities only in the governmental activities column in the government-wide statement of net assets?  

[GASB 6, pars. 15 and 17, as amended by GASB 34, par. 82 (GASB Cod. Sec. S40.116b and .118)]  

(i) Is the portion of the debt that will be repaid from property owner assessments reported as “special assessment debt with governmental commitment”?  

[GASB 6, par. 17 (GASB Cod. Sec. S40.116b(1))]  

(ii) Is the portion of the debt that will be repaid from general resources of the government (the public benefit portion, or the amount assessed against government-owned property) reported like other general long-term liabilities?  

[GASB 6, par. 17, as amended by GASB 34, pars. 15, 30, and 82 (GASB Cod. Sec. S40.116b(2))]  

(5) Are the capital assets constructed or acquired reported and depreciated, as appropriate, as general capital assets only in the governmental activities column in the government-wide financial statements?  

[GASB 6, pars. 15, 19, and 23, as amended by GASB 34, pars. 6, 22, and 80 (GASB Cod. Secs. S40.116d and .118 and 1400.120)]  

b. And that debt that is a direct obligation of a proprietary fund or expected to be repaid from operating revenues of a proprietary fund:  

(1) Are all transactions reported in the same manner as any other capital improvement and financing transaction reported in proprietary funds?  

[GASB 6, par. 15 (GASB Cod. Sec. S40.121)]  

(2) Is the debt reported as liabilities in the proprietary fund as well as in the business-type activities column in the government-wide statement of net assets?  

[GASB 6, par. 23, as amended by GASB 34, par. 15 (GASB Cod. Sec. S40.116b and .123)]  

(3) Are capital assets constructed or acquired reported and depreciated, as appropriate, in the proprietary fund and in the business-type activities column in the government-wide financial statements?  

[GASB 6, pars. 15, 19, and 23, as amended by GASB 34, pars. 6, 22, 80, and 92 (GASB Cod. Secs. S40.116d., .122, and .124 and 1400.120)]
(4) Is the "contribution" of the capital assets to the proprietary fund reported in the fund as capital contributions after non-operating revenues and expenses? [GASB 6, par. 23, as amended by GASB 34, pars. 92 and 100 (GASB Cod. Secs. 1400.120 and S40.122)]

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c. Do the notes to the financial statements disclose:

1. Information otherwise required by GASB standards for long-term debt?

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2. The nature of the government's obligation, including the identification and description of any guarantee, reserve, or sinking fund established to cover defaults by property owners?

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3. The amount of special assessment receivables that are delinquent if not separately displayed on the face of the financial statements? [GASB 6, par. 20 (GASB Cod. Sec. S40.126)]

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5. If the entity establishes a special assessment bond reserve, guarantee, or sinking fund to provide cash if the assessed property owners default, are the related transactions and balances reported in a debt service fund? [GASB 6, par. 118 (GASB Cod. Sec. S40.117)]

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6. If a special assessment district is a component unit, are the accounts of that unit, including the special assessment debt for which the component unit is obligated in some manner, included in the reporting entity financial statements in accordance with the provisions of GASB 14, even though the primary government may have no obligation for the debt? [GASB 6, par. 24, as amended by GASB 14, par. 13 (GASB Cod. Sec. S40.128)]

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### VIII. Required Supplementary Information

1. Except as indicated elsewhere in this checklist, is RSI presented immediately following the notes to the financial statements? [GASB 34, par. 6 and fn. 5 (GASB Cod. Sec. 2200.102c and .178 and fns. 3 and 34)]

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2. Does RSI distinguish between information pertaining to the primary government (including its blended component units) and that of its discretely presented component units? [GASB 14, par. 62 (GASB Cod. Sec. 2600.121)]

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### A. Management's Discussion and Analysis

1. Is MD&A presented preceding the basic financial statements? [GASB 34, par. 8 (GASB Cod. Sec. 2200.106)]

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2. Does the MD&A:

a. Discuss the current-year results in comparison with the prior year, with emphasis on the current year?[^34]

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[^34]: If a government is presenting comparative prior-year financial statements, the MD&A should address both years presented in the comparative financial statements and include comparative condensed financial information and related analysis for both years. That is, the MD&A should discuss both (a) the current-year results in comparison with the prior year and (b) the prior-year results in comparison with the second prior year. Completely separate MD&As are not required. [Q&A, item 7.14; AAG-SLV, par. 14.57]
b. Discuss the positive and negative aspects of the comparison with the prior year?  
[GASB 34, par. 9 (GASB Cod. Sec. 2200.107)]

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c. Focus on the primary government and distinguish between information pertaining to the primary government and that of its component units?

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d. Discuss matters related to a component unit based on the individual component unit’s significance to the total of all discretely presented component units and that component unit’s relationship with the primary government?

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e. Refer readers to the component unit’s separately issued financial statements, when appropriate?  
[GASB 34, par. 10 (GASB Cod. Sec. 2200.108)]

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3. Does the MD&A include the following topics, if relevant:

a. A brief discussion of the basic financial statements, including the relationships of the statements to each other, and the significant differences in the information they provide? (This discussion should include analyses that assist readers in understanding why measurements and results reported in fund financial statements either reinforce information in government-wide statements or provide additional information.)

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b. Condensed financial information derived from government-wide financial statements comparing the current year to the prior year, including:

1. Total assets, distinguishing between capital and other assets?

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2. Total liabilities, distinguishing between long-term liabilities and other liabilities?

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3. Total net assets, distinguishing among amounts invested in capital assets, net of related debt; restricted amounts; and unrestricted amounts?

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4. Program revenues, by major source?

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5. General revenues, by major source?

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6. Total revenues?

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7. Program expenses, at a minimum by function?

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8. Total expenses?

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9. Excess (deficiency) before contributions to term and permanent endowments or permanent fund principal, special and extraordinary items, and transfers?

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10. Contributions?

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11. Special and extraordinary items?

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12. Transfers?

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FSP §13,100.02
(13) Change in net assets?
(14) Ending net assets?

c. An analysis of the government’s overall financial position and results of operations that addresses whether financial position has improved or deteriorated as a result of the year’s operations? (The analysis should address both governmental and business-type activities and should include reasons for significant changes from the prior year and important economic factors that significantly affected operating results for the year.)

d. An analysis of balances and transactions of individual funds, including the reasons for significant changes in fund balances or fund net assets and whether restrictions, commitments, or other limitations significantly affect the availability of fund resources for future use?

e. An analysis of significant variations between original and final budget amounts and between final budget amounts and actual budget results for the general fund (or its equivalent), including any currently known reasons for those variations that are expected to have a significant effect on future services or liquidity?

f. A description of significant capital asset and long-term debt activity during the year, including a discussion of commitments made for capital expenditures, changes in credit ratings, and debt limitations that may affect the financing of planned facilities or services? (Alternatively, the MD&A could summarize information disclosed in the notes to the financial statements as required by GASB Cod. Sec. 2300.111–.115 and refer to it for additional details.)

g. A discussion by governments that use the modified approach to report some or all of their infrastructure assets, including:

1. Significant changes in the assessed condition of eligible infrastructure assets from previous condition assessments?
2. How the current assessed condition compares with the condition level the government has established?
3. Any significant differences from the estimated annual amount to maintain/preserve eligible infrastructure assets compared with the actual amounts spent during the current period?

h. A description of currently known (as of the date of the auditor’s report) facts, decisions, or conditions that are expected to have a significant effect on financial position or results of operations?

[GASB 34, par. 11 and fn. 6 and 8, as amended by GASB 37, par. 5 (GASB Cod. Sec. 2200.109 and fn. 6 and 9)]

4. Is MD&A confined to the topics listed in Question 3? (Governments can provide additional details about the required topics. However, information that does not relate to the required topics should not be included in MD&A, but may be provided elsewhere, such as in the letter of transmittal or in other forms of supplementary information.)

[GASB 37, par. 4 (GASB Cod. Sec. 2200.109 and fn. 8)]
B. Budgetary Comparison Schedules

Practice Tips
In general, governments may elect to report the required budgetary comparison information in budgetary comparison statements as part of the basic financial statements, rather than as RSI. (Governments that present their budgetary comparison information based on the fund, organization, or program structure that it uses for its legally adopted budget are required to present the information as RSI and can not choose to present it in the basic financial statements.) If presented in the basic financial statements, the budgetary comparison statement and notes to the financial statements should include the same items of information indicated below for RSI.

[GASB 34, fn. 53, as amended by GASB 41, par. 3 (GASB Cod. Secs. 2200, fn. 35, and 2400, fn. 1); GASB 34, fn. 56 (GASB Cod. Secs. 2200, fn. 38, and 2400, fn. 5)]

Chapter 11 of the Audit and Accounting Guide State and Local Governments discusses the auditor's responsibility for and procedures on budgetary comparison information, which may differ depending on whether the information is presented as RSI or as a basic financial statement.

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1. Does the entity present budgetary comparison schedules for the general fund and for each major special revenue fund that has a legally adopted annual budget?

   [GASB 34, par. 130 (GASB Cod. Secs. 2200.179 and 2400.102)]

   a. If the entity has significant budgetary perspective differences that result in its not being able to present budgetary comparisons for the general fund and each major special revenue fund, does it present budgetary comparison schedules for the activities reported in those funds based on the fund, organization, or program structure that the government uses for its legally adopted budget?

   [GASB 41, par. 3 (GASB Cod. Secs. 2200.179 and fn. 36, and 2400.102 and fn. 2)]

   b. If a budget is not adopted for the general or a major special revenue fund because it is not legally required and, therefore, presentation of budgetary comparison information is not required, is that situation disclosed in the notes to RSI?

   [AAG-SLV, pars. 11.16 and 14.57]

2. Does the budgetary comparison schedule present:

   a. The original appropriated budgets for the reporting period?

   b. The final appropriated budgets for the reporting period?

   c. Actual inflows, outflows, and balances, stated on the government's budgetary basis?

   [GASB 34, par. 130 (GASB Cod. Secs. 2200.179 and 2400.102)]

3. Is the budgetary comparison schedule presented either using the same format, terminology, and classifications as the budget document, or using the format, terminology, and classifications in a statement of revenues, expenditures, and changes in fund balances?

   [GASB 34, par. 131 (GASB Cod. Secs. 2200.180 and 2400.103)]

4. Are individual fund budgetary comparisons presented at the legal level of budgetary control? (If the government presents budgetary comparisons at the legal level of control as supplementary information or in a separate budgetary report that is referred to from the notes to RSI, the presentation of required budgetary comparison information in

FSP §13,100.02
RSI may be made at a level that aggregates budgetary accounts through revenue source and expenditure function or program.)
[NCGAI 10, par. 14, as amended by GASB 34 (GASB Cod. Sec. 2400.121); AAG-SLV, par. 11.12]

5. Is the schedule accompanied by information (either in a separate schedule or in notes to RSI) that reconciles budgetary information to GAAP information?
[NCGAI 10, par. 25, as amended by GASB 34, par. 131 (GASB Cod. Secs. 2200.180 and 2400.103 and .119)]

6. Do notes to RSI disclose excesses of expenditures over appropriations in individual funds presented in the budgetary comparison?
[GASB 37, par. 19 (GASB Cod. Secs. 2200.180 and 2400.103)]

7. Do notes to RSI refer to a separate budgetary report, if one is prepared?
[NCGAI 10, par. 14, as amended by GASB 34, par. 131 (GASB Cod. Sec. 2400.121)]

C. Modified Approach for Eligible Infrastructure Assets

1. Does the entity present the following schedules, derived from asset management systems, for all eligible infrastructure assets that are reported using the modified approach:35
   a. The assessed condition, performed at least every three years, for at least the three most recent complete condition assessments, indicating the dates of the assessments?
   [GASB 34, par. 132 (GASB Cod. Sec. 1400.118)]
   b. The estimated annual amount calculated at the beginning of the fiscal year to maintain and preserve at (or above) the condition level established and disclosed by the government compared with the amounts actually expensed for each of the past five reporting periods?
   [GASB 34, fn. 57 (GASB Cod. Sec. 1400, fn. 12)]
   c. If a government applies the modified approach to subsystems of infrastructure assets (rather than at the network level), is the information in these schedules by subsystem?
   [GASB 34, par. 153 (GASB Cod. Sec. 1400.130)]

2. Do the following disclosures accompany the schedules:
   a. The basis for the condition measurement and the measurement scale used to assess and report condition?
   b. The condition level at which the government intends to preserve its eligible infrastructure assets reported using the modified approach?
   c. Factors that significantly affect trends in the information reported in the required schedules, including any changes in the measurement scale, the basis for the condition measurement, or the condition assessment methods used during the periods covered by the schedules?
   d. If there is a change in the condition level at which the government intends to preserve eligible infrastructure assets, an estimate of the

35 The three most recent complete condition assessments and the estimated and actual amounts to maintain and preserve the infrastructure assets for the previous five reporting periods may not be available initially. In these cases, the required information should be presented for as many complete condition assessments and years of estimated and actual expenses as are available. [GASB 34, par. 153 (GASB Cod. Sec. 1400.130)]
effect of the change on the estimated annual amount to maintain and preserve those assets for the current period?

[GASB 34, par. 133 (GASB Cod. Sec. 1400.119)]

D. Pension Plans (Defined Benefit) and Postemployment Healthcare Plans

See the subsections on employee benefit plans (including pension plans and postemployment healthcare plans)—stand-alone plan reporting and employee benefit plans (including pension plans and postemployment healthcare plans)—sponsor and employer reporting in the section of this checklist titled “Specialized Topics.”

E. Pensions—Employer Reporting

See the subsection on pensions—employer reporting in the section of this checklist titled “Specialized Topics.”

F. Public Entity Risk Pools

See the subsection on public entity risk pools in the section of this checklist titled “Specialized Topics.”

Appendix A: Applying Post-November 30, 1989 FASB and AICPA Pronouncements to Enterprise Funds and Business-Type Activities

GASB 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting, as amended by GASB 34, Basic Financial Statements—Management’s Discussion and Analysis for State and Local Governments, provides guidance on the applicability of FASB pronouncements in government-wide and proprietary fund financial statements. It provides that those financial statements should apply FASB pronouncements issued on or before November 30, 1989, that do not conflict with or contradict GASB pronouncements. GASB 20, paragraph 7, also provides that enterprise funds and the resulting reporting as business-type activities in the government-wide financial statements may elect to apply all FASB pronouncements issued after November 30, 1989, except for those that conflict with or contradict GASB pronouncements. The following chart lists FASB pronouncements issued after November 30, 1989, and for those issued through May 2005, indicates their applicability to governments that apply paragraph 7 of GASB 20, as amended. This chart is adapted from the nonauthoritative chart that is available on the GASB Internet site at www.gasb.org, which is periodically updated for new FASB pronouncements. Check the GASB Internet site for updated information about the applicability of FASB pronouncements issued after May 2005 as well as for any changes to the following guidance.

Applicability of FASB Pronouncements Issued after November 30, 1989 Under GASB 20, paragraph 7

<table>
<thead>
<tr>
<th>FASB Statements</th>
<th>Apply?</th>
</tr>
</thead>
<tbody>
<tr>
<td>SFAS 103, Accounting for Income Taxes-Deferral of the Effective Date of FASB Statement No. 96</td>
<td>Not applicable to governments.</td>
</tr>
<tr>
<td>FASB Statements</td>
<td>Apply?</td>
</tr>
<tr>
<td>--------------------------------------------------------------------------------</td>
<td>-------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>SFAS 105, Disclosure of Information about Financial Instruments with Off-Balance-Sheet Risk and Financial Instruments with Concentrations of Credit Risk</td>
<td>No—Superseded by SFAS 133.</td>
</tr>
<tr>
<td>SFAS 106, Employers’ Accounting for Postretirement Benefits Other Than Pensions</td>
<td>Optional based on GASB 12. Entities may apply the provisions of GASB 27. When GASB 45 becomes effective the answer will be no.</td>
</tr>
<tr>
<td>SFAS 107, Disclosures about Fair Value of Financial Instruments</td>
<td>In Part—GTB 03-1 requires disclosure of fair value for derivatives not reported at fair value. GASB 31 requires many investments to be reported at fair value and provides related disclosures for investments within its scope.</td>
</tr>
<tr>
<td>SFAS 108, Accounting for Income Taxes—Deferral of the Effective Date of FASB Statement No. 96, and SFAS 109, Accounting for Income Taxes</td>
<td>Not applicable to governments.</td>
</tr>
<tr>
<td>SFAS 110, Reporting by Defined Benefit Pension Plans of Investment Contracts</td>
<td>No—Apply GASB 25.</td>
</tr>
<tr>
<td>SFAS 111, Rescission of FASB Statement No. 32 and Technical Corrections</td>
<td>Yes—Except for corrections of standards that conflict with GASB standards (SFAS 14 and 76).</td>
</tr>
<tr>
<td>SFAS 112, Employers’ Accounting for Postemployment Benefits</td>
<td>Optional based on GASB 12. When GASB 45 becomes effective the answer will be no.</td>
</tr>
<tr>
<td>SFAS 113, Accounting and Reporting for Reinsurance of Short-Duration and Long-Duration Contracts</td>
<td>No—Apply GASB 10, as amended.</td>
</tr>
<tr>
<td>SFAS 114, Accounting by Creditors for Impairment of a Loan</td>
<td>Yes</td>
</tr>
<tr>
<td>SFAS 115, Accounting for Certain Investments in Debt and Equity Securities</td>
<td>No—Apply GASB 31.</td>
</tr>
<tr>
<td>SFAS 116, Accounting for Contributions Received and Contributions Made</td>
<td>No—Apply GASB 33.</td>
</tr>
<tr>
<td>SFAS 117, Financial Statements of Not-for-Profit Organizations</td>
<td>No</td>
</tr>
<tr>
<td>SFAS 118, Accounting by Creditors for Impairment of a Loan—Income Recognition and Disclosures</td>
<td>Yes</td>
</tr>
<tr>
<td>SFAS 119, Disclosures about Derivative Financial Instruments and Fair Value of Financial Instruments</td>
<td>No—Superseded by SFAS 133.</td>
</tr>
<tr>
<td>SFAS 120, Accounting and Reporting by Mutual Life Insurance Enterprises and by Insurance Enterprises for Certain Long-Duration Participating Contracts</td>
<td>No—Apply GASB 10, as amended.</td>
</tr>
</tbody>
</table>

56 GASB 29, The Use of Not-for-Profit Accounting and Financial Reporting Principles by Governmental Entities, as amended by GASB 34, Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments, provides that enterprise funds and the resulting reporting as business-type activities in the government-wide financial statements should apply only those FASB Statements and Interpretations issued after November 30, 1989, that are developed for business enterprises. They should not apply FASB Statements and Interpretations whose provisions are limited to not-for-profit organizations, such as SFAS 117 and SFAS 124, or address issues concerning primarily such organizations, such as SFAS 116.

57 See footnote 36.
<table>
<thead>
<tr>
<th>FASB Statements</th>
<th>Apply?</th>
</tr>
</thead>
<tbody>
<tr>
<td>SFAS 121, Accounting for the Impairment of Long-Lived Assets and for Long-Lived Assets to Be Disposed Of</td>
<td>Yes—When GASB 42 becomes effective the answer will be no.</td>
</tr>
<tr>
<td>SFAS 122, Accounting for Mortgage Servicing Rights</td>
<td>No—Superseded by SFAS 124 and 140.</td>
</tr>
<tr>
<td>SFAS 123, Accounting for Stock-Based Compensation</td>
<td>No—Superseded by SFAS 123 (revised 2004).</td>
</tr>
<tr>
<td>SFAS 123 (revised 2004), Share-Based Payment</td>
<td>Not applicable to governments.</td>
</tr>
</tbody>
</table>
| SFAS 124, Accounting for Certain Investments Held by Not-for-Profit Organizations | No*

| SFAS 125, Accounting for Transfers and Servicing of Financial Assets and Extinguishments of Liabilities | No—Superseded by SFAS 140.                                                                                                                                                                             |
| SFAS 126, Exemption from Certain Required Disclosures about Financial Instruments for Certain Nonpublic Entities—an amendment to FASB Statement No. 107 | In Part—See SFAS 107 above. Decision on whether to discontinue application of SFAS 107 should be based on the prevalent practice in the reporting entity’s industry (such as healthcare and so forth). |
| SFAS 127, Deferral of the Effective Date of Certain Provisions of FASB Statement No. 125 | No—Superseded by SFAS 140.                                                                                                                                                                             |
| SFAS 128, Earnings per Share                                                  | Not applicable to governments.                                                                                                                                                                         |
| SFAS 129, Disclosure of Information about Capital Structure                   | Yes—Paragraph 4 applies to debt issued.                                                                                                                                                                |
| SFAS 130, Reporting Comprehensive Income                                      | No—Separately reporting other comprehensive income conflicts with the reporting requirements of GASB 34.                                                                                                 |
| SFAS 131, Disclosures about Segments of an Enterprise and Related Information | No—GASB 34, as amended by GASB 37, establishes segment reporting requirements for governments.                                                                                                          |
| SFAS 132, Employers’ Disclosures about Pensions and Other Postretirement Benefits | No—Superseded by SFAS 132 (revised 2003).                                                                                                                                                              |
| SFAS 132 (revised 2003), Employers’ Disclosures About Pensions and Other Postretirement Benefits | In Part—Only for provisions that amend disclosures required by SFAS 106, which is optional for entities that adopt paragraph 7 of GASB 20. Disclosures related to SFAS 87 and 88 do not apply. When GASB 45 becomes effective the answer will be no. |
| SFAS 133, Accounting for Derivative Instruments and Hedging Activities       | In Part—Reporting gains and losses in other comprehensive income conflicts (see SFAS 130 above). Because the guidance in GASB 31 for investments is similar to the investment standards for not-for-profit entities in SFAS 124, the guidance in paragraph 43 of SFAS 133 applies to the extent it does not conflict with GASB pronouncements. GASB 31 requires all investment income, including changes in the fair value of financial assets and liabilities. |

* See footnote 36.
<table>
<thead>
<tr>
<th>FASB Statements</th>
<th>Apply?</th>
</tr>
</thead>
<tbody>
<tr>
<td>value of investments, to be recognized as revenue in the statement of changes and the statement of activities. GASB 34 requires investment income to be reported with nonoperating income (or operating revenue if appropriate [fn. 42]).</td>
<td></td>
</tr>
<tr>
<td>SFAS 134, Accounting for Mortgage-Backed Securities Retained after the Securitization of Mortgage Loans Held for Sale by a Mortgage Banking Enterprise</td>
<td>No—Relates to classifications of securities under SFAS 115. See SFAS 115 above.</td>
</tr>
<tr>
<td>SFAS 135, Recission of FASB Statement No. 75 and Technical Corrections</td>
<td>Yes—To the extent that it corrects currently applicable FASB pronouncements issued after November 30, 1989 that do not conflict with GASB Standards and amends SFAS 35 and rescinds SFAS 75. For example, corrections to SFAS 87 and to the standards noted in this table as conflicting would not apply.</td>
</tr>
<tr>
<td>SFAS 136, Transfers of Assets to a Not-for-Profit Organization or Charitable Trust That Raises or Holds Contributions for Others</td>
<td>No³⁹</td>
</tr>
<tr>
<td>SFAS 137, Accounting for Derivative Instruments and Hedging Activities—Deferral of the Effective Date of FASB Statement No. 133</td>
<td>Yes—See SFAS 133 above.</td>
</tr>
<tr>
<td>SFAS 138, Accounting for Certain Derivative Instruments and Certain Hedging Activities</td>
<td>Yes—See SFAS 133 above.</td>
</tr>
<tr>
<td>SFAS 139, Recission of FASB Statement No. 53 and amendments to FASB Statements No. 63, 89, and 121</td>
<td>Yes</td>
</tr>
<tr>
<td>SFAS 140, Accounting for Transfers and Servicing of Financial Assets and Extinguishments of Liabilities</td>
<td>In Part—Portions pertaining to reverse repurchase agreements, securities lending transactions, measurement of investments, and extinguishments of debt should not be applied. See GASB 3, 7, 23, 28, and 31.</td>
</tr>
<tr>
<td>SFAS 141, Business Combinations</td>
<td>In Part—Applicable GASB Statements should be used in assigning amounts to assets acquired and liabilities assumed (for example, GASB 13 for operating leases with scheduled rent increases, GASB 16 for compensated absences, GASB 27 for pension liabilities, GASB 31 for investments within its scope, and GASB 45 for OPEB liabilities). SFAS 141 applies only to business combinations (paragraph 6 of EITF 98-3 discusses the term business). It does not apply to combinations of or acquisitions by</td>
</tr>
</tbody>
</table>

³⁹ See footnote 36.
<table>
<thead>
<tr>
<th>FASB Statements</th>
<th>Apply?</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>not-for-profit organizations, or to combinations of mutual enterprises</strong></td>
<td>(see glossary of SFAS 141). Many governmental enterprises have characteristics similar to those entities to which SFAS does not apply.</td>
</tr>
<tr>
<td>SFAS 142, Goodwill and Other Intangible Assets</td>
<td>In Part—Apply GASB 42 to impairment of tangible capital assets. SFAS 142 does not apply to intangibles acquired in combinations between mutual enterprises (see glossary of SFAS 142), between not-for-profit organizations, or arising from acquisition of a not-for-profit business by a not-for-profit. Many governmental enterprises have characteristics similar to those entities to which SFAS 141 does not apply.</td>
</tr>
<tr>
<td>SFAS 143, Accounting for Asset Retirement Obligations</td>
<td>In Part—Does not apply to municipal solid waste closure and postclosure care costs (see GASB 18).</td>
</tr>
<tr>
<td>SFAS 144, Accounting for the Impairment or Disposal of Long-Lived Assets</td>
<td>In Part—Apply GASB 42 to impairment of tangible capital assets.</td>
</tr>
<tr>
<td>SFAS 145, Rescission of FASB Statements No. 4, 44, and 64, Amendment of FASB Statement No. 13, and Technical Corrections</td>
<td>Yes—To the extent that it corrects currently applicable FASB pronouncements, except that subparagraph 9b conflicts with paragraph 56 of GASB 34 and subparagraphs f and g conflict with GASB 9 and 31. SFAS 4 conflicted with paragraph 55 of GASB 34.</td>
</tr>
<tr>
<td>SFAS 146, Accounting for Costs Associated with Exit or Disposal Activities</td>
<td>In Part—Accounting for special termination benefits should follow NCGAI 8, paragraph 12 (and 6 through 8), as amended. (Accounting for termination benefits should follow GASB 47, when effective.) The requirement in paragraph 18 for separate reporting of discontinued operations conflicts with the format required by GASB 34.</td>
</tr>
<tr>
<td>SFAS 147, Acquisitions of Certain Financial Institutions</td>
<td>Yes—Does not apply to transactions between mutual enterprises. Many governmental enterprises have similar characteristics. Apply GASB 42 to impairment of tangible capital assets.</td>
</tr>
<tr>
<td>SFAS 148, Accounting for Stock-Based Compensation—Transition and Disclosures</td>
<td>Not applicable to governments.</td>
</tr>
<tr>
<td>SFAS 149, Amendment of Statement 133 on Derivative Instruments and Hedging Activities</td>
<td>In Part—The discussion of the applicability of SFAS 133 applies to the amendments to SFAS 133.</td>
</tr>
<tr>
<td>FASB Statements</td>
<td>Apply?</td>
</tr>
<tr>
<td>--------------------------------------------------------------------------------</td>
<td>--------------------------------------------</td>
</tr>
<tr>
<td>SFAS 150, Accounting for Certain Financial Instruments with Characteristics of both Liabilities and Equity</td>
<td>Yes</td>
</tr>
<tr>
<td>SFAS 151, Inventory Costs—an amendment of ARB No. 43, Chapter 4</td>
<td>Yes</td>
</tr>
<tr>
<td>SFAS 152, Accounting for Real Estate Time-Sharing Transactions—an amendment of FASB Statements No. 66 and 67</td>
<td>Not applicable to governments.</td>
</tr>
<tr>
<td>SFAS 153, Exchanges of Nonmonetary Assets—an amendment of APB Opinion No. 29</td>
<td>In Part SFAS 153 includes amendments to, or related to, other FASB pronouncements listed in this appendix. Those amendments are applicable only to the extent that the related FASB pronouncement is applicable, as provided in this appendix.</td>
</tr>
<tr>
<td>SFAS 154, Accounting Changes and Error Corrections</td>
<td>No</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>FASB Interpretations</th>
<th>Apply?</th>
</tr>
</thead>
<tbody>
<tr>
<td>FASBI 39, Offsetting of Amounts Related to Certain Contracts</td>
<td>Yes(^{40})</td>
</tr>
<tr>
<td>FASBI 40, Applicability of Generally Accepted Accounting Principles to Mutual Life Insurance and Other Enterprises</td>
<td>Yes</td>
</tr>
<tr>
<td>FASBI 41, Offsetting of Amounts Related to Certain Repurchase and Reverse Repurchase Agreements</td>
<td>NoProvisions of GASB 3, paragraph 81, apply.</td>
</tr>
<tr>
<td>FASBI 42, Accounting for Transfers of Assets in Which a Not-for-Profit Organization Is Granted Variance Power</td>
<td>No(^{41})</td>
</tr>
<tr>
<td>FASBI 43, Real Estate Sales</td>
<td>Yes</td>
</tr>
<tr>
<td>FASBI 44, Accounting for Certain Transactions involving Stock Compensation</td>
<td>Not applicable to government.</td>
</tr>
<tr>
<td>FASBI 45, Guarantors’ Accounting and Disclosure Requirements for Guarantees, Including Indirect Guarantees of Indebtedness of Others</td>
<td>NoProvisions of NCGA 4, paragraphs 9 and 14, as amended by GASB 10 and 34, paragraph 69, apply.</td>
</tr>
<tr>
<td>FASBI 46, Consolidation of Variable Interest Entities</td>
<td>NoSuperseded by FASBI 46 (revised 2003).</td>
</tr>
<tr>
<td>FASBI 46 (revised 2003), Consolidation of Variable Interest Entities</td>
<td>NoProvisions of GASB 14, paragraph 81, apply.</td>
</tr>
<tr>
<td>FASBI 47, Accounting for Conditional Asset Retirement Obligations—an interpretation of FASB Statement No. 143</td>
<td>NoProvisions of NCGA 4, paragraphs 9 and 14, as amended by GASB 10 and GASB 34, paragraph 69, apply.</td>
</tr>
</tbody>
</table>

\(^{40}\) This Interpretation does not apply to reinsurance transactions of public entity risk pools, however, which are addressed in GASB 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues.

\(^{41}\) See footnote 36.
### FASB Technical Bulletins42 Apply?

<table>
<thead>
<tr>
<th>FASB Technical Bulletins42</th>
<th>Apply?</th>
</tr>
</thead>
<tbody>
<tr>
<td>FTB 94-1, Application of Statement 115 to Debt Securities Restructured in a Troubled Debt Restructuring</td>
<td>No—See SFAS 115.</td>
</tr>
<tr>
<td>FTB 97-1, Accounting under Statement 123 for Certain Employee Stock Purchase Plans with a Look-Back Option</td>
<td>No—See SFAS 123.</td>
</tr>
<tr>
<td>FTB 01-1, Effective Date for Certain Financial Institutions of Certain Provisions of Statement 140 Related to the Isolation of Transferred Financial Assets</td>
<td>To the extent that SFAS 140 applies.</td>
</tr>
</tbody>
</table>

### Applicability of AICPA Pronouncements under GASB 20, paragraph 7

Paragraph 33 in the Basis for Conclusions of GASB 20 also provides that AICPA pronouncements issued after November 30, 1989, and not specifically made applicable to governmental entities should be applied using the same logic used in the application of FASB pronouncements. Many of the AICPA pronouncements issued after November 30, 1989, provide guidance on specialized industries. However, preparers should note these AICPA pronouncements in particular:

- Audit and Accounting Guide *Depository and Lending Institutions: Banks and Savings Institutions, Credit Unions, Finance Companies and Mortgage Companies*
- Statement of Position (SOP) 93-7, *Reporting on Advertising Costs*
- SOP 94-6, *Disclosure of Certain Risks and Uncertainties*
- SOP 96-1, *Environmental Remediation Liabilities*
- SOP 97-1, *Accounting by Participating Mortgage Loan Borrowers*
- SOP 97-3, *Accounting by Insurance and Other Enterprises for Insurance-Related Assessments*
- SOP 98-1, *Accounting for Computer Software Developed or Obtained for Internal Use*
- SOP 98-5, *Reporting on the Costs of Start-Up Activities*

The Audit and Accounting Guides *Property and Liability Insurance Companies and Health Care Organizations*, and SOP 98-2, *Accounting for Costs of Activities of Not-for-Profit Organizations and State and Local Governmental Entities That Include Fund Raising*, were reviewed by the GASB and include governmental entities in their scope. For this reason, these Guides constitute level b guidance in the hierarchy of generally accepted accounting principles for all business-type activities regardless of the provisions of GASB 20.

### Transition Provisions of FASB and AICPA Pronouncements

Governments should report all changes in accounting principles to apply FASB and AICPA pronouncements as restatements of beginning net assets.

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42 GASB and FASB Technical Bulletins are issued by the GASB and FASB staff. In the hierarchy of generally accepted accounting principles (GAAP), Technical Bulletins constitute level b GAAP guidance, after Statements and Interpretations. Technical Bulletins may be issued if a majority of the Board does not object to their issuance.

FSP §13.100.02
Appendix B: GASB 43, GASB 45, and GASB 47

GASB 43

GASB 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes accounting and financial reporting standards for plans that provide postemployment benefits other than pension benefits (known as other postemployment benefits or OPEB). GASB 43 defines OPEB as (a) postemployment healthcare benefits, whether provided separately or through a defined benefit pension plan, and (b) other types of postemployment benefits (for example, life insurance) if provided separately from a pension plan. GASB 43 states that the term plans refers to trust or other funds through which assets are accumulated to finance OPEB, and benefits are paid as they come due.

[GASB 43, pars. 1 and 6]

GASB 43 establishes standards for OPEB plans that are administered as trusts or equivalent arrangements, through which assets are accumulated and benefits are paid as they come due in accordance with an agreement between the employer(s) and plan members and their beneficiaries (the substantive plan), and in which (a) employer contributions to the plan are irrevocable, (b) plan assets are dedicated to providing benefits to their retirees and their beneficiaries in accordance with the terms of the plan, and (c) plan assets are legally protected from creditors of the employer(s) or the plan administrator. It establishes different standards for funds that are used to accumulate assets and to pay benefits in a multiple-employer OPEB plan that do not meet those criteria. The provisions of GASB 43 do not apply to assets that an employer earmarks for OPEB purposes within its governmental or proprietary funds by designation of fund balance(s) or net assets or to assets that an employer transfers to and accumulates in a separate governmental or proprietary fund for that purpose.

[GASB 43, pars. 4 and 5]

GASB 43 applies if the OPEB plan is reported in the financial statements of a participating employer or plan sponsor or separately reported by a public employee retirement system (PERS) or other entity that administers the plan. GASB 43 applies whether the plan is a single-employer, agent multiple-employer, or cost-sharing multiple-employer plan and regardless of how or when OPEB provided by the plan is financed. The requirements apply whether (a) the plan's financial statements are included in a separate financial report issued by the plan or by the public employee retirement system (PERS) or other entity that administers the plan (stand-alone plan financial report) or (b) the plan is included as a trust or agency fund or a fiduciary component unit in the statement of fiduciary net assets and statement of changes in fiduciary net assets of the plan sponsor or employer.

[GASB 43, par. 8]

GASB 43 supersedes GASB 26, Financial Reporting for Postemployment Healthcare Plans Administered by Defined Benefit Pension Plans, and amends various other GAAP requirements, primarily those relating to the financial reporting for OPEB plans. The provisions of GASB 43 are effective (a)

FSP §13,100.02
in three phases based on the implementation phase for the employer (for single-employer plans) or for the largest participating employer in the plan (for multiple-employer plans) for purposes of applying GASB 34, Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments, and (b) one year prior to the effective date of GASB 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Specifically:

<table>
<thead>
<tr>
<th>If the sole or largest participating employer's GASB 34 phase was</th>
<th>The plan should apply GASB 43 for periods beginning after</th>
</tr>
</thead>
<tbody>
<tr>
<td>Phase 1</td>
<td>December 15, 2005</td>
</tr>
<tr>
<td>Phase 2</td>
<td>December 15, 2006</td>
</tr>
<tr>
<td>Phase 3</td>
<td>December 15, 2007</td>
</tr>
</tbody>
</table>

Early implementation of GASB 43 is encouraged.

[GASB 43, par. 43]

The disclosures in this appendix should be included in or accompany an entity’s basic financial statements if the entity is required to or does implement GASB 43. Note that the disclosure requirements below are not included in the June 30, 2004, GASB Codification. Appendix F of GASB 43 provides instructions for codifying the pronouncement’s standards.

**Defined Benefit OPEB Plans—Stand-Alone Plan Reporting Overview**

1. If the entity administers the plan as a trust or equivalent arrangement as provided in GASB 43, paragraph 4, do the basic financial statements consist of a statement of plan net assets and a statement of changes in plan net assets? [GASB 43, par. 17]

2. Are multiple-employer OPEB plans that the entity administers, but not as a trust or equivalent arrangement as provided in GASB 43, paragraph 4, reported as agency funds? [GASB 43, pars. 5 and 41]

3. If the financial report includes more than one defined benefit OPEB plan, does it present combining financial statements for all plans administered? (An entity should meet this requirement by (a) presenting a separate column in its basic financial statements for each plan administered or (b) presenting combining statements for those plans as part of the basic financial statements. If the entity administers one or more agent multiple-employer plans, the display requirements apply at the aggregate plan level for each plan administered. The entity is not required to include financial statements and schedules for the individual plans of the participating employers.) [GASB 34, par. 140, as amended by GASB 43, par. 11; GASB 43, par. 13]

**Statement of Plan Net Assets**

4. Are plan assets subdivided into:

   a. The major categories of assets held, for example, cash and cash equivalents, receivables, investments, and assets used in plan operations?
Financial Statements and Notes Checklist

b. The principal components of the receivables and investment categories?
   [GASB 43, par. 19]

5. Do plan assets exclude allocated insurance contracts?
   [GASB 43, par. 22]

6. Do plan liabilities exclude benefits payable from contracts that are
   excluded from plan assets and for which payments to the insurance
   company have been made?
   [GASB 43, par. 24]

7. For plans that are reported as agency funds, are assets accumulated
   in excess of liabilities to pay premiums or benefits, or for investment
   or administrative expenses, offset by liabilities to participating em-
   ployers? (That is, no plan net assets should be reported.)
   [GASB 43, par. 41]

8. For OPEB plans that are administered as trust or equivalent arrange-
   ments as provided in GASB 43, paragraph 4, is the difference between
   total plan assets and total plan liabilities at the reporting date cap-
   tioned net assets held in trust for OPEB?
   [GASB 43, par. 25]

Statement of Changes in Plan Net Assets

9. Is the information in the statement presented in two principal sections—additions and deductions?

10. Is the difference between total additions and deductions reported as
    the net increase (or decrease) for the year in plan net assets?
    [GASB 43, par. 26]

11. Does the additions section of the statement include the information
    in these four categories as applicable, separately displayed:

    a. Contributions from the employers?
    
    b. Contributions from plan members, including those transmitted by
       the employers?
    
    c. Contributions from sources other than the employers and plan
       members (for example, state government contributions to a local
       government plan)?
       [GASB 43, par. 27]
    
    d. Net investment income, including:

       (1) The following two components either separately displayed
           or combined and reported as one amount:
           [GASB 43, par. 27, fn. 7]

           (i) The net appreciation (depreciation) in the fair value of
               plan investments? (The net appreciation (depreciation)
               in the fair value of investments should include realized

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gains and losses on investments that were both bought and sold during the year. Realized and unrealized gains and losses should not be separately displayed in the financial statements.)

[GASB 43, par. 27 and fn. 6]

(ii) Interest income, dividend income, and other income?
(Consistent with reporting investments at their fair value, interest income should be reported at the stated interest rate; any premiums or discounts on debt securities should not be amortized.)

[GASB 43, par. 27 and fn. 7]

(2) Total investment expense, separately displayed, including investment management and custodial fees and all other significant investment-related costs?

[GASB 43, par. 27]

12. Does the deductions section separately display:

a. Benefits and refunds paid to plan members and beneficiaries?
(Benefits paid should not include payments made by an insurance company in accordance with a contract that is included from plan assets. However, amounts paid by the plan to an insurance company pursuant to such a contract, including purchases of annuities with amounts allocated from existing investments with the insurance company, should be included in benefits paid. The amounts reported may be net of the plan’s dividend income for the year on excluded contracts.)

[GASB 43, pars. 28 and 29]

b. Total administrative expense?

[GASB 43, par. 28]

Note Disclosures

13. Does the summary of significant accounting policies (SSAP):

a. Describe the recognition policies for contributions, benefits paid, and refunds paid?

b. Briefly describe how the fair value of investments is determined, including the methods and significant assumptions used to estimate the fair value of investments if that fair value is based on other than quoted market prices?

14. For all OPEB plans (both those that are administered as trusts or equivalent arrangements and those that are reported as agency funds), do the notes to the financial statements:

a. Identify the nature of the plan (for example, as a single-employer, agent multiple-employer, or cost-sharing multiple-employer defined benefit OPEB plan) and disclose the number of participating employers and other contributing entities?

b. Disclose the classes of employees covered (for example, general employees and public safety employees) and the current membership, including the number of retirees and beneficiaries currently receiving benefits, terminated members entitled to but not yet receiving benefits, and current active members? (If the plan is closed to new entrants, that fact should be disclosed.)
c. Briefly describe the benefit provisions, including the types of benefits, the provisions or policies with respect to automatic and ad hoc postretirement benefit increases, and the authority under which benefit provisions are established or may be amended?

[Yes] [No] [N/A]

d. Disclose the authority under which the obligations of the plan members, employers, and other contributing entities to contribute to the plan are established or may be amended?

[Yes] [No] [N/A]

e. Disclose the funding policy, including a brief description of how the contributions of the plan members, employers, and other contributing entities are determined (for example, by statute, through an actuarial valuation, or in some other manner) and how the costs of administering the plan are financed?

[Yes] [No] [N/A]

f. Disclose legal or contractual maximum contribution rates, if applicable?

[Yes] [No] [N/A]

g. The required contribution rates of active or retired plan members, in accordance with the funding policy, expressed as a rate (amount) per member or as a percentage of covered payroll?

[Yes] [No] [N/A]

h. Briefly describe the terms of any long-term contracts for contributions to the plan and disclosure of the amounts outstanding at the reporting date?

[Yes] [No] [N/A]

[15] For OPEB plans that are administered as trusts or equivalent arrangements, do the notes to the financial statements also:

a. Disclose the balances in the plan’s legally required reserves at the reporting date? (Amounts of net assets designated by the plan’s board of trustees or other governing body for specific purposes also may be disclosed but should be captioned designations, rather than reserves.)

[Yes] [No] [N/A]

b. Briefly describe the purpose of each reserve and designation and whether the reserve is fully funded?

[Yes] [No] [N/A]

c. Disclose information about the funded status of the plan as of the most recent valuation date, including the actuarial valuation date, the actuarial value of assets, the actuarial accrued liability, the total unfunded actuarial accrued liability, the actuarial value of assets as a percentage of the actuarial accrued liability (funded ratio), the annual covered payroll, and the ratio of the unfunded actuarial liability to annual covered payroll?

[Yes] [No] [N/A]

d. Disclose information about actuarial methods and assumptions used in valuations on which reported information about the annual required contributions of the employers (ARC) and the funded status and funding progress of OPEB plans are based, including:

(1) That actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and that actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future?

[Yes] [No] [N/A]
(2) That the required schedule of funding progress immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits?

(3) That calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point? (In addition, if applicable, disclosure should indicate that the projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.)

(4) That actuarial calculations reflect a long-term perspective? (In addition, if applicable, disclosure should indicate that, consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.)

(5) Identification of the actuarial methods and significant assumptions used to determine the ARC for the current year and the disclosures listed in Question 15c, including:

(i) The actuarial cost method?

(ii) The method(s) used to determine the actuarial value of assets?

(iii) The assumptions with respect to the inflation rate, investment return (discount rate) (including the method used to determine a blended rate for a partially funded plan, if applicable), projected salary increases if relevant to determination of the level of benefits, and, for postemployment healthcare plans, the healthcare cost trend rate? (If the economic assumptions contemplate different rates for successive years [year-based or select and ultimate rates], the rates that should be disclosed are the initial and ultimate rates.)

(iv) The amortization method (level dollar or level percentage of projected payroll) and the amortization period (equivalent single amortization period, for plans that use multiple periods) for the most recent actuarial valuation and whether the period is closed or open? (Plans that use the aggregate actuarial cost method should disclose that because the method does not identify or separately amortize unfunded actuarial accrued liabilities, information about the plan’s funded status and funding progress has been prepared using the entry age actuarial cost method for that purpose, and that the information presented is intended to approximate the funding progress of the plan.)

[GASB 43, par. 30c(5) and d]

16. If a plan uses the alternative measurement method permitted by GASB 43, do the notes disclose that the plan uses that method and the
source or basis of all significant assumptions or methods selected in addition to all other disclosures required by GASB 43?  
[GASB 43, par. 39]

17. For plans that are reported as agency funds, do the notes also disclose that each participating employer is required by GASB 45 to disclose additional information with regard to funding policy, the employer’s annual OPEB cost and contributions made, the funded status and funding progress of the employer’s individual plan, and actuarial methods and assumptions used?  
[GASB 43, par. 41]

Required Supplementary Information for OPEB Plans That Are Administered as Trusts or Equivalent Arrangements

18. Are schedules of funding progress and of employer contributions for each plan presented as required supplementary information (RSI) immediately after the notes to the financial statements?  
[GASB 43, pars. 13, 17, and 31]

19. Does the schedule of funding progress present for the most recent valuation and the two preceding valuations the information listed in Question 15c?  
[GASB 43, par. 35]

20. Does the schedule of employer contributions present for the most recent valuation and the two preceding valuations, at a minimum:
   a. The dollar amount of the ARC applicable to that year?
   b. The percentage of that ARC that was recognized in the plan’s statement of changes in plan net assets for that year as contributions from the employer(s)?

21. When the plan’s funding policy includes contributions from sources other than the plan members and employers (for example, contributions from a state government to a local government plan), are the required contributions of those other contributing entities and the percentage recognized as made included in the schedule of employer contributions? (The schedule should be titled schedule of contributions from the employer(s) and other contributing entities.)  
[GASB 43, par. 36]

22. Are the schedules accompanied by notes that disclose factors that significantly affect the identification of trends in the amounts reported in the required schedules, including, for example, changes in benefit provisions, the size or composition of the population covered by the plan, or the actuarial methods and assumptions used?  
[GASB 43, par. 37]

Defined Benefit OPEB Plans—Sponsor and Employer Reporting Overview

23. Are defined benefit OPEB plans that are within the scope of GASB 43, including those that are fiduciary component units, included as employee benefit trust or agency funds in the entity’s financial statements? (Trust fund reporting is limited to plans that are administered
as trusts or equivalent arrangements as defined in GASB 43, paragraph 4. Plan sponsors should report multiple-employer OPEB plans that do not meet those criteria as agency funds.) [GASB 43, pars. 4, 8, 17, and 41]


25. Are the financial statements for individual plans presented in the notes to the sponsor’s or employer’s financial statements if the plans have not issued separate financial reports that include financial statements prepared in conformity with GAAP and, if applicable, RSI?

   a. If the plans have issued such separate financial reports, do the notes instead include information about how to obtain those separate reports? [GASB 43, par. 15]

Financial Statements and Note Disclosures

26. Do the statement of fiduciary net assets and statement of changes in fiduciary net assets meet the GASB standards for the display of pension (and other employee benefit) trust and agency funds as listed in Questions 4–12? [GASB 34, pars. 108 and 109, as amended by GASB 43, par. 11; GASB 43, par. 41]

27. Are required note disclosures as listed in Questions 13–16 made for plans that are administered as trusts or equivalent arrangements? (If the plan’s financial statements are presented in both the employer’s report and a publicly available, stand-alone GAAP financial report, and the employer discloses information about how to obtain the stand-alone plan financial report, the employer may limit its disclosures to those listed in Questions 13, 14a, 14h, and 16.) [GASB 43, par. 30]

28. Are required note disclosures as listed in Questions 13, 14, and 17 made for plans that are reported as agency funds? (If the plan’s financial statements are presented in both the employer’s report and a publicly available, stand-alone GAAP financial report, and the employer discloses information about how to obtain the stand-alone plan financial report, the employer may limit its disclosures to those listed in Questions 13, 14a, and 14h.) [GASB 43, par. 30]

29. When similar note disclosures are required by GASB 43 and GASB 45, are disclosures presented in a manner that avoids unnecessary duplication? [GASB 45, par. 24, fn. 19]

Required Supplementary Information

30. For each plan that is administered as a trust or equivalent arrangement, are schedules of funding progress and employer contributions and notes to RSI as required by GASB 43, paragraphs 35–37, and as listed in Questions 19–22 presented immediately after the notes to the financial statements unless (a) the required schedules are included with the plan’s financial statements in a publicly available, stand-alone plan financial report and (b) the employer discloses in its notes
to the financial statements information about how to obtain the stand-alone plan financial report?
[GASB 43, pars. 31 and 32]

31. For each single-employer plan for which (a) the required schedules are included with the plan’s financial statements in a publicly available, stand-alone plan financial report and (b) the employer includes in its notes to the financial statements information about how to obtain the stand-alone plan financial report, is a schedule of funding progress and notes to RSI presented as required by GASB 43, paragraphs 35 and 37, and as listed in Questions 19 and 22 for the three most recent actuarial valuations?
[GASB 43, par. 32]

32. When similar RSI is required by GASB 43 and GASB 45, is the information presented in a manner that avoids unnecessary duplication?
[GASB 45, par. 24, fn. 19]

Defined Contribution OPEB Plans

33. Are defined contribution plans that provide OPEB included as employee benefit trust funds or fiduciary component units in the entity’s financial statements?
[GASB 43, par. 42]

34. Is each plan considered a separate fund?
[Generally Accepted]

35. Do the financial statements apply the detailed display requirements of GASB 25 and GASB 43 as listed in Questions 4–7 and 8–12?
[GASB 34, pars. 108 and 109, as amended by GASB 43, par. 11; GASB 43, par. 42]

36. Do the notes to the financial statements of the plan include the following disclosures when the financial statements are presented in a stand-alone report or solely in the financial report of an employer:

a. A plan description, including:
   (1) Identification of the plan as a defined contribution plan and disclosure of the number of participating employers and other contributing entities?
   (2) Classes of employees covered (for example, general employees, public safety employees) and the total current membership?
   (3) Brief description of plan provisions and the authority under which they are established or may be amended?
   (4) Contribution requirements (for example, the contribution rates in dollars or as a percentage of salary) of the plan members, employers, and other contributing entities and the authority under which the requirements are established or may be amended?

b. A summary of significant accounting policies, including the basis of accounting, fair value of plan assets (unless plan assets are reported at fair value), and a brief description of how the fair value is determined?
c. Identification of concentrations in investments (other than those issued or guaranteed by the U.S. government or those in mutual funds, external investment pools, and other pooled investments) in any one organization that represent 5 percent or more of plan net assets?

37. When a plan’s financial statements are presented in both an employer’s report and a publicly available stand-alone plan report that includes all disclosures indicated in Question 36, and the employer limits its plan disclosures to those in Questions 36a(1), 36b, and 36c, has the employer disclosed information about how to obtain the stand-alone plan financial report?

[ GASB 25, par. 41, as amended by GASB 40, par. 12; GASB 43, par. 42 ]

GASB 45

GASB 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, establishes standards of accounting and financial reporting for OPEB expense/expenditures and related OPEB liabilities or OPEB assets, note disclosures, and RSI in the financial reports of state and local governmental employers. (See the definition of OPEB in the section of this appendix that discusses GASB 43.)

[ GASB 45, par. 4 ]

GASB 45 applies to single-employer (sole), agent multiple-employer (agent), and cost-sharing multiple-employer (cost-sharing) defined benefit OPEB plans, defined contribution plans that provide OPEB, and insured benefits.

If a multiple-employer plan is not administered as a formal trust, or equivalent arrangement in which (a) employer contributions to the plan are irrevocable, (b) plan assets are dedicated to providing benefits to retirees and their beneficiaries in accordance with the terms of the plan, and (c) plan assets are legally protected from creditors of the employer(s) or plan administrator, GASB 45 requires that plan to be classified as an agent multiple-employer plan for financial reporting purposes.

[ GASB 45, par. 22 ]

Some governments are legally responsible for contributions to OPEB plans that cover the employees of another governmental entity or entities. In those cases, the entity that is legally responsible for the contributions should comply with all applicable provisions of GASB 45 for measurement and recognition of expense/expenditures, liabilities, assets, note disclosures, and RSI. If the plan is a defined benefit OPEB plan and the entity with legal responsibility for contributions is the only contributing entity, the requirements of GASB 45 for sole employers apply, regardless of the number of entities whose employees are covered by the plan.

[ GASB 45, par. 32 ]

GASB 45 supersedes or amends all previous authoritative guidance on accounting and financial reporting for an employer’s OPEB expense/expenditures and related information. Most notably, it supersedes GASB 12, which provides note disclosures for OPEB, and paragraph 24 of GASB 27, which permits governments to apply the provisions of GASB 27 to postemployment healthcare benefits.

[ GASB 45, par. 10 ]

The provisions of GASB 45 are effective in three phases based on the entity’s implementation phase for purposes of applying GASB 34. Specifically:

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FSP §13,100.02
Financial Statements and Notes Checklist

If the entity’s GASB 34 phase was

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Early implementation of GASB 45 is encouraged. Component units should implement the requirements of GASB 45 no later than the same year as their primary government. The provisions of GASB 45 generally may be applied prospectively.

[GASB 34, pars. 142 and 143; GASB 45, pars. 36-38]

The disclosures in this appendix should be included in or accompany an entity’s basic financial statements if the entity is required to or does implement GASB 45. Note that the disclosure requirements below are not included in the June 30, 2004, GASB Codification. Appendix G of GASB 45 provides instructions for codifying the pronouncement’s standards.

### Assets and Liabilities

1. Are OPEB liabilities and assets to different plans not offset in the financial statements?
   
   [GASB 45, pars. 20, 21, 23, and 29]

### Note Disclosures—Defined Benefit Plans

2. Are disclosures made for each defined benefit OPEB plan, with disclosure for more than one plan combined in a manner that avoids unnecessary duplication?
   
   [GASB 45, par. 24]

3. When similar note disclosures are required by GASB 43 and GASB 45, are disclosures presented in a manner that avoids unnecessary duplication?
   
   [GASB 45, par. 24, fn. 19]

4. Is the following information disclosed:
   
   a. A plan description, including:
      
      (1) Name of the plan, identification of the PERS or other entity that administers the plan, and identification of the plan as a single-employer, agent multiple-employer, or cost-sharing multiple-employer defined benefit OPEB plan?
      
      (2) Brief description of the types of benefits and the authority under which benefit provisions are established or may be amended?
      
      (3) Whether the OPEB plan issues a stand-alone financial report or is included in the report of a PERS or another entity, and, if so, how to obtain the report?

   b. The funding policy, as follows:
      
      (1) Authority under which the obligations of the plan members, employer(s), and other contributing entities (for example, state contributions to local government plans) to contribute to the plan are established or may be amended?

---

**Yes  No  N/A**

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FSP §13,100.02
(2) Required contribution rate(s) of plan members? (The required contribution rate(s) could be expressed as a rate (amount) per member or as a percentage of covered payroll.)

(3) Required contribution rate(s) of the employer in accordance with the funding policy, in dollars or as a percentage of current-year covered payroll, and, if applicable, legal or contractual maximum contribution rates?

(i) If the plan is a single-employer or agent plan and the rate differs significantly from the ARC, how is the rate determined (for example, by statute or by contract) or that the plan is financed on a pay-as-you-go basis?

(ii) If the plan is a cost-sharing plan, the required contributions in dollars and the percentage of that amount contributed for the current year and each of the two preceding years, and how the required contribution rate is determined (for example, by statute or by contract, or on an actuarially determined basis) or that the plan is financed on a pay-as-you-go basis?

c. Additionally for single-employer and agent plans:

(1) For the current year, annual OPEB cost and the dollar amount of contributions made?

(2) If the employer has a net OPEB obligation, the components of annual OPEB cost (ARC, interest on the net OPEB obligation, and adjustment to the ARC), the increase or decrease in the net OPEB obligation, and the net OPEB obligation at the end of the year?

(3) For the current year and each of the two preceding years, annual OPEB cost, percentage of annual OPEB cost contributed that year, and net OPEB obligation at the end of the year? (For the first two years, the required information should be presented for the transition year, and for the current and transition years, respectively.)

(4) Information about the funded status of the plan as of the most recent valuation date, including the actuarial valuation date, the actuarial value of assets, the actuarial accrued liability, the total unfunded actuarial liability (or funding excess), the actuarial value of assets as a percentage of the actuarial accrued liability (funded ratio), the annual covered payroll, and the ratio of unfunded actuarial liability (or funding excess) to annual covered payroll? (Employers that use the aggregate actuarial cost method should prepare this information using the entry age actuarial cost method for that purpose only.)43

(5) Information about actuarial methods and assumptions used in valuations on which reported information about the ARC,

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43 For sole employers that include the plan in the financial reporting entity as a trust fund, presentation of information about the plan's funded status and funding progress as required for the plan by GASB 43 meets this requirement. For agent employers, this requirement applies to the employer's individual plan. The information should be presented even if the aggregate multiple-employer plan (all employers) is included as an OPEB trust fund in the employer's report and the required funded status and funding progress information is presented for the aggregate plan. [GASB 45, par. 25, fn. 21]
annual OPEB cost, and the funded status and funding progress of OPEB plans is based, including:

(i) That actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and that actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future?  

(ii) That the required schedule of funding progress immediately following the notes to the financial statements presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits?  

(iii) That calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. (In addition, if applicable, the employer should disclose that the projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations [as discussed in the disclosure of funding policy in Question 4b(3)] on the pattern of cost sharing between the employer and plan members in the future.)  

(iv) That actuarial calculations reflect a long-term perspective? (In addition, if applicable, the entity should disclose that, consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.)  

(v) Identification of the actuarial methods and significant assumptions used to determine the ARC for the current year and the information listed in Question 4c(4), including the actuarial cost method?  

(vi) Identification of the actuarial methods and significant assumptions used to determine the ARC for the current year and the information listed in Question 4c(4), including the method(s) used to determine the actuarial value of assets?  

(vii) Identification of the actuarial methods and significant assumptions used to determine the ARC for the current year and the information listed in Question 4c(4), including the assumptions with respect to the inflation rate, investment return (including the method used to determine a blended rate for a partially funded plan, if applicable), postretirement benefit increases if applicable, projected salary increases if relevant to determination of the level of benefits, and, for postemployment healthcare plans, the healthcare cost trend rate? (If the economic assumptions contemplate different rates for successive years [year-based or select and ultimate rates], the rates that should be disclosed are the initial and ultimate rates.)
(viii) Identification of the actuarial methods and significant assumptions used to determine the ARC for the current year and the information listed in Question 4c(4), including the amortization method (level dollar or level percentage of projected payroll) and the amortization period (equivalent single amortization period, for plans that use multiple periods) for the most recent actuarial valuation and whether the period is closed or open? (Employers that use the aggregate actuarial cost method should disclose that because the method does not identify or separately amortize unfunded actuarial liabilities, information about funded status and funding progress has been prepared using the entry age actuarial cost method for that purpose, and that the information presented is intended to approximate the funding progress of the plan.) [GASB 45, par. 25]

5. If an entity uses the alternative measurement method permitted by GASB 45, do the notes disclose that it uses that method and the source or basis of all significant assumptions or methods selected in accordance with paragraph 34 of GASB 45 in addition to all other disclosures required by GASB 45? [GASB 45, pars. 33 and 34]

Note Disclosures—Insured Benefits

6. Do the notes to the financial statements disclose:
   a. A brief description of the insured benefit, including the authority under which benefit provisions are established or may be amended?
   b. The fact that the obligation for the payment of benefits has been effectively transferred from the employer to one or more insurance companies?
   c. Whether the employer has guaranteed benefits in the event of the insurance company’s insolvency?
   d. The current-year OPEB expense/expenditures and contributions or premiums paid? [GASB 45, par. 28]

Note Disclosures—Defined Contribution Plans

7. Is the following information disclosed for each plan to which the employer is required to contribute:
   a. Name of the plan, identification of the PERS or other entity that administers the plan, and identification of the plan as a defined contribution plan?
   b. Brief description of the plan provisions and the authority under which they are established or may be amended?

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44 An insured benefit is an OPEB financing arrangement whereby an employer pays premiums to an insurance company while employees are in active service, in return for which the insurance company unconditionally undertakes an obligation to pay the postemployment benefits of those employees or their beneficiaries, as defined in the employer’s plan. If an employer’s OPEB financing arrangement with the insurance company does not meet those criteria, the benefit is not an insured benefit for financial reporting purposes, and the employer should comply with the requirements of GASB 45 for sole and agent employers. [GASB 45, par. 28]
c. Contribution requirements (for example, the contribution rate in dollars or as a percentage of salary) of the plan members, employer, and other contributing entities (for example, state contributions to local government plans) and the authority under which the requirements are established or may be amended?

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d. The contributions actually made by plan members and the employer? [GASB 45, par. 31]

Required Supplementary Information

Sole and Agent Employers

8. Do sole and agent employers present as RSI the following information for the most recent actuarial valuation and the two preceding valuations?:

a. Information about the funding progress of the plan, including, for each valuation, each of the elements of information listed in Question 4c(4)?

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b. Factors that significantly affect the identification of trends in the amounts reported, including, for example, changes in benefit provisions, the size or composition of the population covered by the plan, or the actuarial methods and assumptions used?

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9. If the entity uses the aggregate actuarial cost method, has it prepared the RSI using the entry age actuarial cost method and disclosed that fact and that the purpose of the disclosure listed in Question 8 is to provide information that approximates the funding progress of the plan? [GASB 45, par. 26]

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Cost-Sharing Employers

10. If the cost-sharing plan in which an entity participates does not issue and make publicly available a stand-alone plan financial report prepared in accordance with the requirements of GASB 43, and the plan is not included in the financial report of a PERS or another entity, does the entity present as RSI schedules of funding progress and employer contributions for the plan (and notes to those schedules), prepared in accordance with the requirements of GASB 43? (The employer should disclose that the information presented relates to the cost-sharing plan

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45 GASB 43 includes the requirements for RSI of OPEB plans reported as trust or agency funds in the employer’s financial reports. When similar information is required by GASB 43 and GASB 45, the employer should present the disclosures in a manner that avoids unnecessary duplication. [GASB 45, par. 24, fn. 19]

46 For sole employers that include the plan in the financial reporting entity (as a trust fund), presentation of information about the plan’s funded status and funding progress as required for the plan by GASB 43 meets these requirements. For agent employers, these requirements apply to the employer’s individual plan. The information should be presented even if the aggregate multiple-employer plan (all employers) is included as an OPEB trust fund in the employer’s report and the required funded status and funding progress information is presented for the aggregate plan. [GASB 45, par. 26, fn. 24]

47 Until three actuarial valuations have been performed in accordance with the parameters of GASB 45, the RSI should be presented for as many years as it is available. Retroactive application of GASB 45 is not required. However, employers that have available actuarial information that was calculated using methods and assumptions that do not differ significantly from the parameters for periods prior to the implementation date may elect to apply the measurement requirements of GASB 45 retroactively. Those employers may be able to provide information in accordance with the parameters for the prior three actuarial valuations when GASB 45 is first implemented. [GASB 45, par. 26, fn. 23]
as a whole, of which the employer is one participating employer, and should provide information helpful for understanding the scale of the information presented relative to the employer.)

[GASB 45, par. 27]

GASB 47

GASB 47, Accounting for Termination Benefits, establishes standards of accounting and financial reporting for termination benefits. Termination benefits are benefits provided by employers to employees as an inducement to hasten the termination of services or as a result of a voluntary early termination (voluntary termination benefits) or as a consequence of the involuntary early termination of services (involuntary termination benefits). Termination benefits may include cash payments, enhancements to defined benefit pension or OPEB formulas, healthcare coverage when none otherwise would be provided, career counseling, and outplacement services. In determining whether the nature of a benefit arrangement is to provide benefits in exchange for the early termination of services (a termination benefit) or to provide benefits in exchange for employee services (a pension benefit or OPEB), professional judgment should be applied considering all relevant factors—including, for example, the employer’s intent, the way in which the employees generally view the benefits, whether the benefit is conditioned on termination of employment prior to the normal retirement age, and the length of time for which the benefits have been made available.

[GASB 47, pars. 1, 3, and 5]

GASB 47 supersedes or amends various paragraphs and footnotes in various NCGA and GASB standards. Most notably, it supersedes the guidance in NCGA Interpretation 8, Certain Pension Matters, relating to special termination benefits.

[GASB 47, par. 7]

For termination benefits that affect an employer’s obligations for defined benefit OPEB, the provisions of GASB 47 should be applied simultaneously with the requirements of GASB 45. For all other termination benefits, including those that affect an employer’s obligations for defined benefit pension benefits, GASB 47 is effective for financial statements for periods beginning after June 15, 2005, with earlier application encouraged. In the initial year of implementation, GASB 47 should be applied to any previous commitments of termination benefits that remain unpaid at the effective date, with the cumulative effect reported as a restatement of beginning net assets, equity, or fund balance, as appropriate.

[GASB 47, pars. 22 and 23]

The disclosures in this appendix should be included in an entity’s basic financial statements if the entity is required to or does implement GASB 47. Note that the disclosure requirements below are not included in the June 30, 2004, GASB Codification. Appendix C of GASB 47 provides instructions for codifying the pronouncement’s standards.

1. Do the notes to the financial statements disclose:

   a. In the period in which an employer becomes obligated for termination benefits and in any additional period in which employees are required to render future service in order to receive involuntary termination benefits, a description of the termination benefit
Financial Statements and Notes Checklist

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arrangement(s)—for example, information about the type(s) of benefits provided, the number of employees affected, and the period of time over which benefits are expected to be provided?

[GASB 47, par. 18]

b. In the period in which an employer becomes obligated for termination benefits, the cost of termination benefits if that information is not otherwise identifiable from information displayed on the face of the financial statements? (To meet this requirement, an employer that provides termination benefits that affect defined benefit pension or OPEB obligations should disclose in the notes the change in the actuarial accrued liability for the pension or OPEB plan attributable to the termination benefits.)

[GASB 47, par. 19]

c. In all periods in which termination benefit liabilities are reported, the significant methods (for example, whether termination benefits are measured at the discounted present value of expected future benefit payments) and assumptions (for example, the discount rate and healthcare cost trend rate, if applicable) used to determine the liabilities?

[GASB 47, par. 20]

d. If so, the fact that a termination benefit that otherwise meets the recognition criteria of GASB 47 is not recognized because the expected benefits are not estimable?

[GASB 47, par. 21]
FSP Section 13,200

Auditors’ Reports Checklist

.01 This checklist can be used by auditors in reporting on audits of financial statements in accordance with generally accepted auditing standards (GAAS). Illustrative auditor’s reports are in the Audit and Accounting Guide State and Local Governments. This checklist does not address:

- The requirements for reporting on audits of financial statements in accordance with Government Auditing Standards (also referred to as the Yellow Book), issued by the Comptroller General of the United States, or on audits performed under the Single Audit Act Amendments of 1996 in accordance with OMB Circular A-133 (See the checklist for reporting on those audits at FSP section 13,300.)
- Restricted-use reports (See SAS 87, Restricting the Use of an Auditor’s Report [AU 532].)
- Auditor’s reports on special-purpose regulatory presentations (See AAG-SLV, par. 14.70.)
- Auditor’s reports on summary financial information—popular reports (See AAG-SLV, pars. 14.71–14.78 and Appendix A (par. 14.79), Example A.17.)
- Auditor’s reports on financial statements prepared in conformity with a comprehensive basis of accounting other than generally accepted accounting principles (GAAP), known as OCBOA financial statements (See AAG-SLV, Chapter 15, and the AICPA Practice Aid Applying OCBOA in State and Local Governmental Financial Statements (product no. 006614.).)

.02 Checklist Questionnaire:

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<th>Basic Financial Statements</th>
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**Practice Tip**

The auditor’s report on governmental financial statements generally is based on opinion units. Normally, the opinion units in a government’s basic financial statements are (as applicable) the governmental activities; the business-type activities; the aggregate discretely presented component units; each major governmental and enterprise fund; and the aggregate remaining fund information (nonmajor governmental and enterprise funds, the internal service fund type, and the fiduciary fund types). In certain circumstances, auditors may choose to combine the two aggregate opinion units—the one for the aggregate discretely presented component units and the one for the aggregate remaining fund information—into a single opinion unit. The resulting combined unit is referred to as the aggregate discretely presented component unit and remaining fund information opinion unit. The AICPA’s fourth standard of reporting requires that the auditor’s report contain either an expression of opinion regarding the financial statements, taken as a whole, or an assertion to the effect that an opinion cannot be expressed. In reporting on a government’s basic financial statements, this fourth standard generally is applied by expressing opinions on the financial statements for each opinion unit required to be presented in those financial statements, or asserting that an opinion on one or more opinion units cannot be expressed. The auditor may express an unqualified opinion on the financial statements of one or more opinion units and modified opinions or disclaimers of opinion on one or more of the other opinion units. Further, the auditor’s evaluation of the results of audit procedures that would lead to an opinion modification on one opinion unit may or may not result in an opinion modification on another opinion unit.

[AAG-SLV, pars. 14.04 and 14.06–14.08]
1. If the titles of the financial statements are referred to in the introductory paragraph of the auditor's report, do those titles match the titles of the financial statements presented?
[Generally Accepted]

2. Do the dates of the financial statements referred to in the introductory paragraph of the report match the dates of the financial statements presented?
[Generally Accepted]

3. Does the auditor's report:
   a. Identify in the introductory paragraph each financial statement audited, which may involve reference to the table of contents or to the pages of the financial report on which the financial statements are displayed?
   [SAS 58, par. 6 (AU 508.06); AAG-SLV, par. 14.13]
   b. Identify in the introductory paragraph each opinion unit covered by the report?
   [AAG-SLV, par. 14.13]
   c. Refer in the introductory and opinion paragraphs to the government's major funds individually or, alternatively, refer to them in a general manner if the financial statements clearly identify which governmental and enterprise funds are major?
   [AAG-SLV, par. 14.15]

4. Does the report express or disclaim opinions on each opinion unit or, if the entity has a single opinion unit, on the financial statements taken as a whole? (See also Question 16.)
   [SAS 58, par. 4 (AU 508.04); AAG-SLV, pars. 14.04, 14.09, 14.16, fn. 4, and Appendix A (par. 14.79), Examples A-1–A-3]
   a. If prior-period financial statements include the minimum information required by GAAP for a complete set of financial statements and we audited those financial statements, have we updated the report on those prior-period financial statements? (See also Question 8d.)
   [SAS 58, par. 65, as amended (AU 508.65); AAG-SLV, par. 14.35]

5. If the terms of the engagement cause us to set the scope of the audit and assess materiality at a more-detailed level than by the opinion units required for the basic financial statements (for example, at an individual fund or fund type level), does the report reflect both the "standard" opinion units for the basic financial statements and the additional opinion units resulting from the more-detailed audit scope?
   [AAG-SLV, pars. 14.11 and 14.47]
   a. If the financial statements that are subject to the more-detailed audit scope are reported separately in the government's basic financial statements, does the report on that more-detailed audit scope refer to the presentation of the subject financial statements in the basic financial statements?
   [AAG-SLV, par. 14.48 and Appendix A (par. 14.79), Example A-13]
   b. If the financial statements that are subject to the more-detailed audit scope are not reported separately in the basic financial statements, does the report on that more-detailed audit scope refer to the presentation of the subject financial statements outside of the basic financial statements as SI, which is supplementary information other than required supplementary information (RSI)?
   [AAG-SLV, par. 14.49 and Appendix A (par. 14.79), Example A-14]
Practice Tip

The Public Company Accounting Oversight Board (PCAOB) establishes standards for audits of "issuers," as that term is defined by the Sarbanes-Oxley Act of 2002 (the Act) or whose audit is prescribed by the rules of the SEC. Other entities, including state and local governments, are referred to as "nonissuers." Interpretation 17, "Clarification in the Audit Report of the Extent of Testing of Internal Control Over Financial Reporting in Accordance With Generally Accepted Auditing Standards," of SAS 58, Reports on Audited Financial Statements, as amended (AU 9508.85–88), provides language that may be added to the auditor’s standard report on the financial statements of a nonissuer to clarify differences between a GAAS audit and an audit conducted in accordance with the standards of the PCAOB. (See also the discussion about that Interpretation and that language in AAG-SLV, Appendix A (par. 14.79), par. A-3, Example A-1, and fn. 2.) Interpretation 18, “Reference to PCAOB Standards in an Audit Report on a Nonissuer,” of SAS 58, as amended (AU 9508.89–92), explains how the auditor should report if engaged to also follow PCAOB auditing standards in the audit of a nonissuer.

6. Does the auditor’s report include:
   a. The appropriate addressee?
      [SAS 58, par. 9 (AU 508.09)]
   b. A title that includes the word independent?\(^1\)
      [SAS 58, par. 8a (AU 508.08a)]
   c. A statement that the financial statements identified in the report were audited?
      [SAS 58, par. 8b (AU 508.08b)]
   d. A statement that the financial statements are the responsibility of management and that the auditor’s responsibility is to express opinion(s) on the financial statements based on his or her audit?
      [SAS 58, par. 8c (AU 508.08c); AAG-SLV, pars. 14.13 and 14.14]
   e. A statement that the audit was conducted in accordance with GAAS and an identification of the United States of America as the country of origin of those standards?
      [SAS 58, par. 8d, as amended (AU 508.08d)]
   f. A statement that those standards require that the auditor plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement?
      [SAS 58, par. 8e (AU 508.08e)]
   g. A statement that an audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation?
      [SAS 58, par. 8f (AU 508.08f)]
   h. A statement that the auditor believes that his or her audit provides a reasonable basis for his or her opinion(s)?
      [SAS 58, par. 8g (AU 508.08g); AAG-SLV, par. 14.14]
   i. An opinion as to whether the financial statements present fairly, in all material respects, the financial position as of the financial position statement date and the changes in financial position and, where applicable, cash flows\(^2\) for the period then ended of each opinion unit in the entity’s financial statements in conformity with

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\(^1\) If the auditor is not independent, see SAS 26, paragraph 10 (AU 504.10).

\(^2\) If a government presents required budgetary comparison information as basic financial statements instead of as required supplementary information (RSI), the opinion paragraph(s) should refer to that budgetary comparison information. Explanatory paragraphs, if any, also may need to refer to that budgetary comparison information. [AAG-SLV, par. 14.14, Appendix A (par. 14.79), par. A.1, and Examples A-1 fn. 3, A-5 fn. 16, A-15 fn. 45, and A-16 fn. 47.]
generally accepted accounting principles (GAAP), with an identification of the United States of America as the country of origin of those accounting principles? [SAS 58, par. 8h, as amended (AU 508.08h); AAG-SLV, par. 14.12]

j. The manual or printed signature of the auditor’s firm? [SAS 58, par. 8i (AU 508.08i)]

k. The date (or dual dates) of the auditor’s report? [SAS 1, sec. 530, pars. 3–5, as amended (AU 530.03–.05); SAS 58, par. 8) and par. 28, as amended (AU 508.08/ and .28)]

7. If the opinion(s) is based in part on the report of another auditor and the principal auditor decides not to assume responsibility for the work of the other auditor:

a. Do the introductory and scope paragraphs disclose this fact?

(1) Does the reference in the introductory paragraph indicate the division of responsibility for the performance of the audit?

b. Does the opinion paragraph(s) include a reference to the report of the other auditor? [SAS 1, sec. 543, pars. 3 and 7 (AU 543.03 and .07); SAS 58, pars. 11a, 12, and 13 (AU 508.11a, .12, and .13); AAG-SLV, par. 14.26 and Appendix A (par. 14.79), Example A-9]

8. Certain circumstances, while not affecting the auditor’s unqualified opinion, may require that the auditor add explanatory language to the standard report. Is explanatory language added to the report if:

a. To prevent the financial statements from being misleading because of unusual circumstances, the financial statements contain a departure from an accounting principle promulgated by a body designated by the AICPA Council to establish such principles? [SAS 58, pars. 11b, 14, and 15 (AU 508.11b, .14, and .15)]

b. There is substantial doubt about the entity’s ability to continue as a going concern for a reasonable period of time? [SAS 58, par. 11c (AU 508.11c); SAS 59, pars. 12 and 13, as amended (AU 341.12 and .13)]

c. There is a material change between periods in accounting principles or in the method of their application, including a component unit’s change in accounting principles? [SAS 58, pars. 11d and 16–18, as amended (AU 508.11d and .16–.18); AAG-SLV, pars. 14.32 and 14.46]

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3 When the auditor performs an audit with another auditor on a subcontract, joint audit, or joint venture basis, considerations should be given to how the report is signed. See AAG-SLV, paragraphs 14.29–14.31.

4 If the auditor concludes that the entity’s disclosures with respect to its ability to continue as a going concern for a reasonable period of time are inadequate, this represents a departure from generally accepted accounting principles that may result in either a qualified or an adverse opinion. Reporting guidance for such situations is provided in AU 508. [SAS 59, par. 14 (AU 341.14)]

5 The auditor should express a qualified or an adverse opinion on the financial statements of the affected opinion unit(s) (a) if a newly adopted accounting principle is not a generally accepted accounting principle (GAAP), (b) the method of accounting for the effect of the change is not in conformity with GAAP, or (c) management has not provided reasonable justification for the change in accounting principle. [SAS 58, pars. 50–57, as amended and as affected by AAG-SLV, par. 14.04 (AU 508.50–57)]

6 The standards for selecting major funds could result in different funds being reported as major each year. Such changes should not be considered a change in accounting principles affecting consistency, and thus no modification to the auditor’s report is needed. [AAG-SLV, par. 14.39]

7 The adoption of certain GASB standards constitute changes in accounting principles that, unless immaterial, will require the auditor’s report to include an explanatory paragraph regarding consistency. [AAG-SLV, par. 14.17, fn. 8]

FSP §13,200.02
d. In an updated report on comparative financial statements, the opinion on the prior period is different from the one previously expressed?
[SAS 58, pars. 11e, 68, and 69, as amended (AU 508.11e, .68, and .69)]

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e. The financial statements of a prior period (presented for comparative purposes) have been audited by a predecessor auditor whose report is not presented?
[SAS 58, pars. 11e and 74, as amended (AU 508.11e and .74)]

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f. A matter regarding the financial statements needs to be emphasized?
[SAS 58, pars. 11 and 19, as amended (AU 508.11 and .19); Interpretation 3 of SAS 1, sec. 410 (AU 9410.18); Interpretation 1 of SAS 57 (AU 9342.03)]

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g. The auditor uses the work of a specialist in performing the audit and decides to add an explanatory paragraph?
[SAS 73, par. 16 (AU 336.16)]

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9. If prior-period financial information presented with the current-period financial statements is a partial or summarized presentation:

a. Does the continuing auditor's report not mention the prior-period information in the description of the financial statements audited or in the opinion paragraph(s)?

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b. Does the auditor's report include an explanatory paragraph following the opinion paragraph(s) if note disclosure about the nature of the information presented is omitted or incomplete?

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c. Does the continuing auditor's report make clear the degree of responsibility that he or she is assuming in relation to the prior-period information by stating in the introductory paragraph that the partial or summarized information has been derived from a complete set of financial statements; the date of the auditor's report on the complete financial statements; and the type of opinions expressed?

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d. If prior-period partial or summarized information has been derived from financial statements that were audited by another auditor, does the report state that fact and not express an opinion on that information?
[AAG-SLV, pars. 14.37, 14.38, and fn. 14]

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### Practice Tip

Scope limitations are restrictions on the scope of the audit, whether imposed by the client or by circumstances, such as the timing of the auditor’s work, the inability to obtain sufficient competent evidential matter, or an inadequacy in the accounting records. Scope limitations include situations in which the auditor is unable to obtain sufficient evidential matter to support management’s assertions about the nature of a matter involving an uncertainty and its presentation or disclosure in the financial statements. Scope limitations should be differentiated from situations in which the auditor concludes that the financial statements are materially misstated due to departures from GAAP.
[SAS 58, pars. 22, 31, and 32, as amended (AU 508.22, .31, and .32); AAG-SLV, par. 14.18]

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10. Is a qualified opinion or disclaimer of opinion considered if scope limitations preclude application of one or more auditing procedures considered necessary in the circumstances?
[SAS 31, par. 25, as amended (AU 326.25); SAS 58, pars. 22–34 and 61–63, as amended (AU 508.22–.34 and .61–.63)]

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11. If a qualified opinion is expressed because of a scope limitation:
   
a. Are all of the substantive reasons for the qualification disclosed in one or more explanatory paragraphs preceding the opinion paragraph(s)?
   
   Yes   No   N/A
   
   b. Is the situation described and referred to in both the scope and opinion paragraphs?
   
   Yes   No   N/A
   
   c. Does the qualified opinion include the word except or exception in a phrase such as except for or with the exception of?
   
   Yes   No   N/A
   
   d. Does the wording in the opinion paragraph indicate that the qualification pertains to the possible effects on the financial statements of the affected opinion unit(s) and not to the scope limitation itself? (That is, the qualification should indicate that the auditor is unable to reach a conclusion on one or more matters material to the financial statements of the affected opinion unit(s), rather than that the auditor’s procedures were restricted.)
   
   [SAS 58, pars. 21, 25, and 26, as amended (AU 508.21,.25, and .26); AAG-SLV, par. 14.19 and Appendix A (par. 14.79), Example A-4]

12. If an opinion is disclaimed because of a scope limitation:
   
a. Is the introductory paragraph modified to state that “we were engaged to audit” rather than “we have audited” the affected opinion unit(s) and to indicate, in the last sentence, the extent of the auditor’s responsibility to express opinions on the financial statements?
   
   Yes   No   N/A
   
   b. Are all of the substantive reasons for the disclaimer stated in a separate paragraph(s)?
   
   Yes   No   N/A
   
   c. Does the report state that the scope of the audit was not sufficient to warrant the expression of an opinion?
   
   Yes   No   N/A
   
   d. Does the report avoid identifying procedures that were performed?
   
   Yes   No   N/A
   
   e. Is the scope paragraph omitted if the disclaimer is on the financial statements taken as a whole? (See Question 16.)
   
   Yes   No   N/A
   
   f. Does the report describe the auditor’s reservations about fair presentation in conformity with GAAP?
   
   Yes   No   N/A
   
   [SAS 58, pars. 62 and 63, as amended (AU 508.62 and .63); AAG-SLV, pars. 14.20, 14.21, and Appendix A (par. 14.79), Example A-4]

Practice Tip

Consult the AU Topical Index to the AICPA Professional Standards, under “Departures From Established Principles,” “Adverse Opinions,” and “Qualified Opinions,” for additional references to specific types of GAAP departures that could result in qualified or adverse opinions. See also Chapter 14 of AAG-SLV, especially paragraph 14.22, for descriptions of GAAP departures in governmental financial statements.

13. Is a qualified or an adverse opinion considered in the following circumstances:
   
a. The financial statements contain a material departure from GAAP, including inadequate disclosure, inappropriate accounting principles, or unreasonable accounting estimates?
   
   Yes   No   N/A
   
   [SAS 58, pars. 35–60, as amended (AU 508.35–.60); AAG-SLV, par. 14.22]
(1) If the fund financial statements do not report one or more governmental or enterprise funds as major in conformity with the quantitative criteria of GASB 34, does the report express adverse opinions on the “missing” major fund opinion units because of the omitted display and modify the opinion on the aggregate remaining fund information opinion unit if the missing major fund is contained therein? [AAG-SLV, par. 14.40 and Appendix A (par. 14.79), Example A-10]

b. Essential data concerning an impending change in GAAP and the future resulting restatement are not disclosed? [Interpretation 3 of SAS 1, sec. 410 (AU 9410.15)]

c. The auditor concludes that an illegal act has a material effect on the financial statements, and the act has not been properly accounted for or disclosed? [SAS 54, par. 18 (AU 317.18)]

14. If a qualified opinion is expressed because of a GAAP departure:

a. Are all of the substantive reasons for the qualified opinion disclosed in one or more separate explanatory paragraphs preceding the opinion paragraph(s)?

b. Does the explanatory paragraph disclose the principle effects of the departure on financial position, results of operations, and, where applicable, cash flows\(^8\), if practicable, or state that the effects are not reasonably determinable, if not practicable to do so?

c. Does the qualified opinion include the word *except* or *exception* in a phrase such as *except for* or *with the exception of* and a reference to the explanatory paragraph? [SAS 58, pars. 21, 37–44, and 52, as amended (AU 508.21, .37-.44, and .52); AAG-SLV, par. 14.23 and Appendix A (par. 14.79), par. A.1]

15. If an adverse opinion is expressed because of a GAAP departure:

a. Are all of the substantive reasons for the adverse opinion disclosed in one or more separate explanatory paragraphs preceding the opinion paragraph(s)?

b. Does the explanatory paragraph disclose the principle effects of the departure on financial position, results of operations, and, where applicable, cash flows\(^9\), if practicable, or state that the effects are not reasonably determinable, if not practicable to do so?

c. State that the financial statements do not present fairly the financial position, changes in financial position, or, where applicable, cash flows\(^10\) in conformity with GAAP? [SAS 58, pars. 58–60, as amended (AU 508.58–60); AAG-SLV, pars. 14.24 and 14.25 and Appendix A (par. 14.79), Examples A-6, A-7, A-10, and A-12]

16. Does the report render an adverse opinion or a disclaimer of opinion on the financial statements taken as a whole when:

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\(^8\) See footnote 2.

\(^9\) See footnote 2.

\(^10\) See footnote 2.
a. The required government-wide or fund financial statements are not presented?

b. Adverse opinions or disclaimers of opinion are appropriate for both the governmental activities and business-type activities opinion units (or for only the governmental activities opinion unit if that is the only required presentation for the primary government in the reporting entity’s government-wide financial statements)?

c. In the auditor’s judgment the financial statements, taken as a whole, are not presented fairly in conformity with GAAP or it is appropriate to disclaim an opinion on the financial statements taken as a whole?


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**Practice Tip**

Consult the AU Topical Index to the AICPA Professional Standards, under “Departures From Standard Report,” for additional references to specific auditor’s report modifications.

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### Financial Statements That Include Only Part of the Reporting Entity

17. If the government also has issued audited financial statements for the reporting entity, does the auditor’s report on separate primary government financial statements:

a. Indicate that the financial statements are those of the primary government and not of the financial reporting entity?

b. Define the term primary government?

c. Indicate that the primary government’s financial statements do not purport to, and do not, fairly present financial position, changes in financial position, or, where applicable, cash flows\(^1\) of the financial reporting entity in conformity with GAAP?

d. Indicate that the entity has issued separate audited reporting entity financial statements?

e. Give opinions or disclaimers of opinion on the opinion units in the primary government’s financial statements?


18. If the government has not also issued audited financial statements for the reporting entity, does the auditor’s report on separate primary government financial statements express opinions on the opinion units that are presented and express an adverse opinion or disclaimer of opinion on the missing aggregate discretely presented component unit opinion unit? (If the reporting entity financial statements would have included blended component units, the auditor should consider expressing a modified opinion on the opinion units that would have presented those blended component units.)

[AAG-SLV, par. 14.43 and fn. 2 and Appendix A (par. 14.79), Example A-12]

19. If the financial statements omit the financial information of one or more (but not all) component units, is the effect of the GAAP departure on the auditor’s report considered in relation to the relevant opinion unit(s)?

[AAG-SLV, par. 14.44]

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\(^1\) See footnote 2.
20. Does the auditors' report disclose that the entity is a component unit of a financial reporting entity, if applicable?  [AAG-SLV, par. 14.45 and Appendix A (par. 14.79), Example A-2]  

Other Financial Statement Presentations  

21. Does the auditor's report on GAAP-basis financial statements for one or more individual funds:  
   a. Report on the audit based on each fund as a separate opinion unit?  
   b. Indicate in the introductory and opinion paragraphs the specific fund(s)?  
   c. Include an explanatory paragraph after the scope paragraph indicating that the financial statements do not purport to, and do not, present the government's financial position, changes in financial position, or, where applicable, cash flows?\(^\text{12}\)  
   d. Consider whether the financial statements include all relevant GAAP financial statements, note disclosures, MD&A topics, and other RSI?  
   e. Consider the extent to which the financial statement presentation may be misleading to financial statement users who might misunderstand that the financial statements are meant to represent the overall government? (For example, if a government presents a complete set of fund financial statements, that results in a misleading presentation that should result in the auditor expressing an adverse opinion on the financial statements taken as a whole. See Question 16.)  [AAG-SLV, pars. 14.65, 14.66, 14.67, and Appendix A (par. 14.79), Example A-15]  

22. Does the auditor's report on GAAP-basis financial statements for governmental departments, agencies, or programs:\(^\text{13}\)  
   a. Report on the audit based on the involved opinion units?  
   b. Include an explanatory paragraph after the scope paragraph indicating that the financial statements do not purport to, and do not, present the government's financial position, changes in financial position, or, where applicable, cash flows?\(^\text{14}\)  
   c. Consider whether the financial statements include all relevant GAAP financial statements, note disclosures, MD&A topics, and other RSI?  [AAG-SLV, par. 14.69 and Appendix A (par. 14.79), Example A-16]  

Required Supplementary Information and Supplementary Information Other Than Required Supplementary Information  

Practice Tip  

The Audit and Accounting Guide State and Local Governments includes flowcharts that summarize auditor procedures and reporting on RSI and SI.

\(^{12}\) See footnote 2.  
\(^{13}\) When an organizational unit is coterminous with a single fund, it is appropriate for the government to issue a fund financial statement, rather than a departmental financial statement. [AAG-SLV, par. 14.69, fn. 27]  
\(^{14}\) See footnote 2.
23. If the auditor is so engaged, does the report render an opinion on whether either or both RSI and SI are fairly presented, in all material respects, in conformity with GAAP?\(^{15}\)

[SAS 8, par. 3 (AU 550.03); SAS 52, par. 2, as amended (AU 558.02); AAG-SLV, par. 14.53]

\[a.\] Is the reporting on the results of the audit based on the terms of the engagement?

[AAG-SLV, par. 14.53]

<table>
<thead>
<tr>
<th>Yes</th>
<th>No</th>
<th>N/A</th>
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24. For unaudited RSI:

\[a.\] Does the report include an explanatory paragraph if:

\[1\] Applicable RSI is omitted?\(^{16}\)

\[2\] The measurement or presentation of such information departs materially from prescribed guidelines?

\[3\] The auditor is unable to complete the prescribed procedures with respect to such information?

\[4\] The auditor is unable to remove substantial doubts about whether such information conforms to prescribed guidelines?

[SAS 52, par. 8, as amended (AU 558.08); SAS 29, par. 16, as amended (AU 551.16); AAG-SLV, par. 14.56]

\[b.\] If the RSI is presented in an auditor-submitted document, or if the auditor chooses to or is engaged to report on the RSI in a client-prepared document, does the report:

\[1\] State that the audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the entity’s basic financial statements?

\[2\] Specifically identify the RSI?

\[3\] State that the RSI is presented for purposes of additional analysis and is not a required part of the basic financial statements?

\[4\] Include either or both an opinion on whether the RSI is fairly stated in all material respects in relation to the basic financial statements taken as a whole or a disclaimer of opinion?

\[5\] Consider the effect of any modifications in the report on the basic financial statements?

[SAS 8, par. 7, as amended (AU 550.07); SAS 29, pars. 6, 10, and 12–14, and par. 15, as amended (AU 551.06, .10, and .12–.15); SAS 52, par. 9, as amended (AU 558.09); AAG-SLV, pars. 14.60–14.62 and Appendix A (par. 14.79), Example A-1]

\[c.\] If the RSI on which the report provides an “in relation to” opinion includes prior-year information and the basic financial statements for the prior year are not also presented in the financial report:

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\(^{15}\) Unless the auditor is engaged to express an opinion whether RSI or SI is fairly presented in conformity with GAAP, this checklist refers to the information as unaudited, even though GAAS require the auditor to perform specific procedures and perhaps to report on the information.

\(^{16}\) This includes situations in which all of the required budgetary comparison information is omitted or if only part of the required budgetary comparison information is presented as RSI. If, however, the government chooses to present required budgetary comparison information as a basic financial statement and presents only part of the required information, the omission constitutes a departure from GAAP in the basic financial statements that the auditor should consider in evaluating his or her opinions on the opinion units for which budgetary presentations are required but not made. [AAG-SLV, par. 14.56, fn. 22]

FSP §13,200.02
(1) And a continuing auditor subjected the prior-year RSI to the auditing procedures applied in the audit of the basic financial statements in the prior year, does the report include:
   (i) A statement that the prior-year basic financial statements are not included in the current-year presentation?
   (ii) The date of the auditor’s report on the prior-year financial statements?
   (iii) The types of opinions expressed on those prior-year financial statements?

(2) And a predecessor auditor audited the basic financial statements in the years for which the prior-year RSI is presented, and that auditor subjected the prior-year RSI to the auditing procedures applied in the audit of the basic financial statements in the prior year and expressed an “in relation to” opinion on that information, does the report include:
   (i) Statements that the prior-year basic financial statements are not included in the current-year presentation and that those financial statements were audited by another auditor?
   (ii) The date of the predecessor auditor’s report?
   (iii) The types of opinions expressed on those prior-year financial statements and on the RSI?
   [AAG-SLV, par. 14.64]

25. For unaudited SI:
   a. If the SI is materially inconsistent with information appearing in the financial statements, has it been determined whether the financial statements, the auditor’s report, or both require revision?
   [SAS 8, par. 4 (AU 550.04); SAS 58, par. 11h (AU 508.11h); AAG-SLV, par. 14.59]

   b. If the SI is presented in an auditor-submitted document, or if the auditor chooses to or is engaged to report on the SI in a client-prepared document, does the report:
      (1) State that the audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the entity’s basic financial statements?
      (2) Specifically identify the SI?
      (3) State that the SI is presented for purposes of additional analysis and is not a required part of the basic financial statements?
      (4) Include either or both an opinion on whether the SI is fairly stated in all material respects in relation to the basic financial statements taken as a whole or a disclaimer of opinion?
      (5) Consider the effect of any modifications in the report on the basic financial statements?
      [SAS 8, par. 7, as amended (AU 550.07); SAS 29, pars. 6, 10, and 12-14 (AU 551.06, .10, and .12-14); AAG-SLV, pars. 14.60–14.62 and Appendix A (par. 14.79), Example A-1]

   c. If the SI on which the report provides an “in relation to” opinion includes prior-year information and the basic financial statements for the prior year are not also presented in the financial report:
(1) And a continuing auditor subjected the prior-year SI to the auditing procedures applied in the audit of the basic financial statements in the prior year, does the report include:

(i) A statement that the prior-year basic financial statements are not included in the current-year presentation?

(ii) The date of the auditor’s report on the prior-year financial statements?

(iii) The types of opinions expressed on those prior-year financial statements?

(2) And a predecessor auditor audited the basic financial statements in the years for which the prior-year SI is presented, and that auditor subjected the prior-year SI to the auditing procedures applied in the audit of the basic financial statements in the prior year and expressed an “in relation to” opinion on that information, does the report include:

(i) Statements that the prior-year basic financial statements are not included in the current-year presentation and that those financial statements were audited by another auditor?

(ii) The date of the predecessor auditor’s report?

(iii) The types of opinions expressed on those prior-year financial statements and on the SI?

[AAG-SLV, par. 14.64]

26. If the auditor is relying on another auditor’s work on RSI or SI, is the report modified to refer to the work of the other auditor?

[AAG-SLV, par. 14.63 and Appendix A (par. 14.79), Example A-9]

Other Auditor Communications

27. Does the auditor follow the reporting requirements of SAS 60, paragraphs 9–19, when communicating internal control-related matters noted in an audit? (The auditor must communicate reportable conditions in internal control, preferably in writing, to the audit committee or to individuals with a level of authority and responsibility equivalent to an audit committee in organizations that do not have one. The auditor also may identify matters that, in his or her judgment, are not reportable conditions and choose to communicate such matters for the benefit of management and other recipients, as appropriate.)

[AAS 60, pars. 1–3 and 9–19, as amended (AU 325.01–.03 and .09–.19); AAG-SLV, par. 4.60]

28. Does the auditor follow the reporting requirements of SAS 61, as amended, when communicating specific matters related to the conduct of an audit to the entity’s audit committee or other formally designated group equivalent to an audit committee, such as a finance committee or a budget committee. (If there is no such committee, the auditor could consider making the required communication to the entity’s governing board.)

[AAS 61, pars. 1, 3, and 6–16, as amended (AU 380.01, .03, and .06–.16); AAG-SLV, par. 13.24]

29. If the auditor has determined that there is evidence that fraud may exist, has the auditor complied with the reporting requirements of SAS 99, paragraphs 79–82?

[AAS 99, pars. 79–82 (AU 316.79–.82)]
30. Has the auditor adequately informed the audit committee, or others with equivalent authority and responsibility, with respect to illegal acts that come to the auditor’s attention?
[SAS 54, par. 17 (AU 317.17)]

31. If during a GAAS audit of the financial statements the auditor becomes aware that the entity is subject to an audit requirement that may not be encompassed in the terms of the engagement, has the auditor communicated to management and the audit committee, or to others with equivalent authority and responsibility, that an audit in accordance with GAAS may not satisfy the relevant legal, regulatory, or contractual requirements?

a. Does the auditor consider how the client’s actions in response to such communication relate to other aspects of the audit, including the potential effect on the financial statements and on the auditor’s report on those financial statements?
[SAS 74, pars. 22 and 23 (AU 801.22 and .23); AAG-SLA, pars. 1.10 and 1.11]
FSP Section 13,300

Auditors’ Reports on Audits Performed in Accordance With Government Auditing Standards and Circular A-133 Checklist

.01 Government Auditing Standards (also referred to as the Yellow Book), issued by the Comptroller General of the United States of the U.S. Government Accountability Office (GAO), applies to the audits of governmental entities, programs, activities, and functions, and of governmental assistance administered by contractors, not-for-profit organizations (NPOs), and other nongovernmental entities, when required by statute or other mandates or when auditors hold themselves out as following those standards. The Single Audit Act Amendments of 1996 (the Single Audit Act) and Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations (Circular A-133), require a single or program-specific audit for entities that expend $500,000 or more of federal awards in a fiscal year. The Single Audit Act requires single audits and program-specific audits of federal awards to be performed in accordance with Government Auditing Standards. Similarly, Government Auditing Standards requires the use of its standards when auditing compliance with regulations relating to federal award expenditures and other governmental financial assistance in conjunction with or as a byproduct of a financial statement audit.

.02 This checklist has two parts: Part I is for auditor’s reports on financial statement audits performed in accordance with Government Auditing Standards. (This checklist does not address the performance auditing or attestation standards of Government Auditing Standards. It also does not address types of financial audits other than financial statement audits, except for Circular A-133 audits.) Part II contains the additional requirements for auditor’s reports on audits performed in accordance with the Single Audit Act and Circular A-133. For audits performed in accordance with Circular A-133, both Parts I and II of this checklist must be completed. Illustrative auditor’s reports on financial statement audits performed in accordance with Government Auditing Standards and illustrative auditor’s reports and an illustrative schedule of findings and questioned costs for Circular A-133 audits are in the AICPA Audit Guide Government Auditing Standards and Circular A-133 Audits.


1 As discussed in paragraph 4.24 of the AICPA Audit Guide Government Auditing Standards and Circular A-133 Audits, paragraph 5.07 of Government Auditing Standards acknowledges that an auditee may need a financial statement audit for purposes other than to comply with a requirement calling for an audit in accordance with Government Auditing Standards. For example, the auditee may need a financial statement audit to issue bonds. In that case, Government Auditing Standards permits auditors to issue a separate report on the financial statements conforming only to the requirements of generally accepted auditing standards (GAAS). The AICPA Audit and Accounting Guide State and Local Governments discusses auditor association with municipal securities filings and the use of Government Auditing Standards reports and references in the official statement. That Guide states that the official statement should not include the reports required by Government Auditing Standards and that Guide states that it generally is advisable for the official statements to use an auditor’s report on the financial statements that does not refer to the Government Auditing Standards audit or to those reports.
.04 The Public Accounting Oversight Board (PCAOB) establishes standards for audits of "issuers," as that term is defined by the Sarbanes-Oxley Act of 2002 (the Act) or whose audit is prescribed by the rules of the Securities and Exchange Commission (SEC). Other entities are referred to as "nonissuers." Because state and local governments are nonissuers, this checklist does not address PCAOB standards. However, while not common, the auditor may be engaged to audit and report on the effectiveness of a state or local government's internal control over financial reporting in accordance with PCAOB auditing standards. In those cases, the auditor should modify this checklist considering the guidance in PCAOB standards, the GAO Internet Notice at www.gao.gov/govaud/ybk01.htm titled Guidance on Complying with Government Auditing Standards Reporting Requirements for the Report on Internal Control for Audits of Certain Entities Subject to the Requirements of the Sarbanes-Oxley Act of 2002 and Government Auditing Standards, and Interpretation 18, "Reference to PCAOB Standards in an Audit Report on a Nonissuer," of SAS 58, as amended (AU 9508.89–92), as well as the discussion in the Notice to Readers and Appendix A to Chapter 4 of the AICPA Audit Guide Government Auditing Standards and Circular A-133 Audits.

.05 As explained in Chapter 14 of the AICPA Audit and Accounting Guide State and Local Governments, and the first Practice Tip in FSP section 13,200, the auditor generally expresses or disclaims an opinion on a government's basic financial statements by providing an opinion or disclaimer of opinion on each opinion unit required to be presented in those financial statements. This checklist sometimes uses the singular terms opinion and disclaimer of opinion to encompass the multiple opinions and disclaimers of opinions that generally will be provided on a government's financial statements.

.06 Checklist Questionnaire:

| Part I—Reports on Audits Performed in Accordance With Government Auditing Standards |
| 1. In a financial statement audit performed in accordance with Government Auditing Standards, has the auditor issued the following reports: |
| a. A report on the entity's financial statements that provides an opinion or disclaimer of opinion on the financial statements? |
| [GAS, par. 5.03; AAG-SLA, pars. 4.03 and 4.21] |
| b. A report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with Government Auditing Standards? |
| [GAS, pars. 5.08 and 5.12; AAG-SLA, pars. 4.03, 4.07, and 4.25] |

Report on the Financial Statements

| 2. In addition to the elements listed in the checklist for the auditor's report on the financial statements at FSP section 13,200, does the auditor's report on the financial statements contain: |
| a. A statement that the audit was conducted in accordance with the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States? |
| [GAS, par. 5.05; AAG-SLA, pars. 4.04a, 4.21d, and 4.23] |

2 If an auditor prepares financial statements in conformity with comprehensive bases of accounting other than generally accepted accounting principles (GAAP), known as other comprehensive bases of accounting, or OCBOA, the auditor still is required to express or disclaim an opinion and should follow the reporting in SAS 62 (AU 623), as amended. [AAG-SLA, fn. 21 to par. 4.21h]

3 When personal, external, and organizational impairments to independence exist, a government auditor who cannot decline to perform the work because of a legislative requirement or for other reasons should report the impairment in the scope section of the auditor's report. [GAS, par. 3.05; AAG-SLA, fn. 20 to par. 4.21d]
b. A reference to the separate report on internal control over financial reporting and on compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters prepared in accordance with Government Auditing Standards, which includes:

(1) A statement that the purpose of that report is to describe the scope of testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance?

(2) A statement that the separate report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of the audit?

3. If the auditor does not follow an applicable standard of Government Auditing Standards, does the scope section of the report disclose the standard that was not followed, the reasons therefore, and how not following the standard affected, or could have affected, the results of the audit?

4. If a component unit or fund that is material to an opinion unit is not required to have an audit in accordance with Government Auditing Standards, has the scope paragraph of the report on the financial statements been modified to indicate the portion of the entity that was not audited in accordance with Government Auditing Standards? (If it is not evident from the financial statements to which opinion unit the component unit or fund relates, the auditor should consider identifying the opinion unit in addition to the name of the component unit or fund.)

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4 If the reporting on internal control over financial reporting and on compliance and other matters is included in the report on the financial statements, the reference to the separate report is not required. The Audit Guide Government Auditing Standards and Circular A-133 Audits recommends separate reporting. [AAG-SLA, pars. 4.04b and 4.21i]

5 Paragraph 5.08 of Government Auditing Standards permits, but does not require, an opinion on internal control over financial reporting or on compliance if sufficient work was performed. This statement should be modified if the auditor is providing an opinion on internal control over financial reporting or on compliance in the Government Auditing Standards report. [AAG-SLA, fn. 6 to par. 4.04b, par. 4.21i]
departure from the standard report (for example, a qualified opinion, a modification as to consistency because of a change in accounting principle, or a reference to the report of other auditors)? [AAG-SLA, par. 4.26a and fns. 23 and 24 to Example 4-3 in App. A (par. 4.44)]

b. A statement that the audit was conducted in accordance with GAAS (with an identification of the United States of America as the country of origin of those standards) and with the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States?

c. A statement that in planning and performing the audit, the auditor considered the auditee's internal control over financial reporting in order to determine the auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide an opinion on the internal control over financial reporting?

d. If applicable, a statement that reportable conditions were noted and the definition of a reportable condition?

e. If no reportable conditions are noted, a statement that the auditor's consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses; if reportable conditions are noted, a statement that the auditor's consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses?

f. If applicable, a description of the reportable conditions noted (including the views of responsible officials and their planned corrective action) or a reference to a separate schedule in which the reportable conditions, views of responsible officials, and their planned corrective action are described?

g. The definition of a material weakness?

h. If applicable, a statement about whether the auditor believes any of the reportable conditions noted are material weaknesses and, if they are, that identifies which reportable conditions are considered material weaknesses? (If there are no reportable conditions noted, a statement is made that no material weaknesses were noted.)

i. A statement that as part of obtaining reasonable assurance about whether the auditee's financial statements are free of material misstatement, the auditor performed tests of the auditee's compliance

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6 See footnote 3. [GAS, par. 3.05; AAG-SLA, fn. 27 to par. 4.26b]

7 Paragraph 5.08 of Government Auditing Standards permits, but does not require, an opinion on internal control over financial reporting or on compliance if sufficient work was performed. This statement should be modified if the auditor is providing an opinion on internal control over financial reporting. [AAG-SLA, fn. 28 to par. 4.26c]

8 For an audit in accordance with Circular A-133, all findings, including those required to be reported under Government Auditing Standards, should be included in the schedule of findings and questioned costs. Therefore, for such audits, this report should refer to the schedule of findings and questioned costs. See the questions about that schedule in Part II of this checklist. [AAG-SLA, fn. 29 to par. 4.26f, and par. 12.17]

9 In reporting reportable conditions, the auditor should identify those that are individually or in the aggregate material weaknesses. [GAS, par. 5.14; AAG-SLA, par. 4.08]
with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts?  

j. A statement that providing an opinion on compliance with those provisions was not an objective of the audit and that, accordingly, the auditor does not express such an opinion?\(^{10}\)

k. A statement that notes whether the results of tests disclosed instances of noncompliance or other matters (certain fraud and abuse) that are required to be reported under Government Auditing Standards and, if they are, describes the instances of noncompliance and other matters (including the views of responsible officials and their planned corrective action) or refers to the separate schedule in which the noncompliance and other matters, views of responsible officials, and their planned corrective action are described?\(^{11}\)

[AAG-SLA, par. 4.26]

l. If applicable, a statement that additional matters were communicated to the auditee in a management letter?

[AAG-SLA, pars. 4.26l and 4.35, fn. 30 to Example 4-3 in App. A (par. 4.44), and fn. 46 to Example 4-4 in App. A (par. 4.44)]

m. A separate paragraph at the end of the report stating that the report is intended solely for the information and use of the audit committee, management and specified legislative or regulatory bodies\(^{12}\) and is not intended to be and should not be used by anyone other than these specified parties?\(^{13}\)

n. The manual or printed signature of the auditor’s firm?

[AAG-SLA, par. 4.26]

7. Does the report carry the same date as the report on the financial statements?  

[AAG-SLA, par. 4.26o]

8. If a component unit or fund that is material to an opinion unit is not required to have an audit in accordance with Government Auditing Standards, has the scope paragraph of the report been modified to indicate the portion of the entity that was not audited in accordance with Government Auditing Standards? (If it is not evident from the financial statements to which opinion unit the component unit or fund relates, the auditor should consider identifying the opinion unit in addition to the name of the component unit or fund.)

[AAG-SLA, pars. 4.37 and 4.39 and fn. 45 to par. 4.39]

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10 Paragraph 5.08 of Government Auditing Standards permits, but does not require, an opinion on internal control over financial reporting or on compliance if sufficient work was performed. This statement should be modified if the auditor is providing an opinion on compliance. [AAG-SLA, fn. 30 to par. 4.26i]

11 See footnote 8. [AAG-SLA, fn. 32 to par. 4.26k]

12 For an audit in accordance with Circular A-133, this reference should include federal awarding agencies and, if applicable, pass-through entities. [AAG-SLA, fn. 34 to par. 4.26m, and par. 12.17]

13 This paragraph conforms to SAS 87, Restricting the Use of an Auditor’s Report (AU 532). See SAS 87 for additional guidance on restricted-use reports. [AAG-SLA, fn. 35 to par. 4.26m]
9. If certain pertinent information is prohibited from general disclosure (as it may be by federal, state, or local laws or regulations), does the auditor's report state the nature of the information omitted and the requirement that makes the omission necessary?  
[GAS, par. 5.31; AAG-SLA, par. 4.04e]  

10. Does the language in the compliance and other matters section of the report refer to findings that do or may include fraud and abuse? (That language should appear in all reports, even if the report does not describe or refer to findings of fraud or abuse or even if the only findings of fraud or abuse are described in or referred to from the section on internal control over financial reporting.)  
[AAG-SLA, par. 4.29]  

11. Are findings that relate to both internal control over financial reporting and to compliance reported in or referred to from both the section of the report concerning internal control over financial reporting and in the section of the report concerning compliance and other matters? (The reporting in one section of the report or schedule may be in summary form with a reference to a detailed reporting in the other section.)  
[AAG-SLA, par. 4.28]  

12. Are findings of fraud and abuse reported in or referred to from the compliance and other matters section of the report, unless the primary nature of the finding is a reportable condition in internal control? (Auditors should present or refer to findings of fraud and abuse that represent reportable conditions in internal control in the internal control section.)  
[AAG-SLA, par. 4.29]  

13. Do the reported findings include all identified deficiencies in internal control over financial reporting considered to be reportable conditions and all fraud and illegal acts (unless clearly inconsequential), and material violations of provisions of contracts or grant agreements and material abuse that has occurred or is likely to have occurred?  
[GAS, par. 5.12; AAG-SLA, pars. 4.04c, 4.08, 4.15, 4.16, 4.27, and 12.33]  

a. Does the auditor limit the public reporting of fraud, illegal acts, violations of provisions of contracts or grant agreements, or abuse to matters that would not compromise investigative or legal proceedings?  
[GAS, par. 5.25; AAG-SLA, par. 4.20]  

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14 In an audit conducted in accordance with Circular A-133, the auditor should apply a financial statement materiality consideration in reporting in the Government Auditing Standards report fraud and illegal acts involving federal awards that are subject to Circular A-133 reporting. [AAG-SLA, pars. 4.15, 12.16, and 12.33]  

15 Although Government Auditing Standards uses the term significant in its reporting standard for violations of provisions of contracts or grant agreements and abuse, footnote 47 to paragraph 4.18 of Government Auditing Standards states that it considers the terms material and significant to be synonymous. For consistency, the Audit Guide Government Auditing Standards and Circular A-133 Audits and this checklist use the term material when discussing that standard. [AAG-SLA, fn. 8 to par. 4.04c]  

16 Government Auditing Standards requires this reporting even if the auditor disclaims an opinion on the financial statements. Government Auditing Standards also provides reporting requirements for other findings of internal control deficiencies, fraud, illegal acts, violations of provisions of contracts or grants agreements, and abuse; see Questions 18 and 19.
14. Does each finding include a reference number? (For example, findings identified and reported in the audit of fiscal year 20X1 could be assigned reference numbers 20X1-1, 20X1-2, and so forth.)
[AAG-SLA, par. 4.32]

15. Do the reported findings place the findings in proper perspective (or context) by describing the work performed that resulted in the finding? (The identified instances should be related to the population or the number of cases examined and be quantified in terms of dollar value, if appropriate.)
[GAS, pars. 5.14 and 5.18; AAG-SLA, par. 4.30]

a. When reporting instances of fraud, illegal acts, violations of provisions of contracts or grant agreements, or abuse, are the results projected? (If the results cannot be projected, conclusions in the findings should be limited to the items tested.)
[GAS, par. 5.18; AAG-SLA, par. 4.30]

16. To the extent possible, do the reported findings present criteria, condition, cause, effect, and recommendation?
[GAS, pars. 5.15 and 5.19; AAG-SLA, par. 4.31]

17. Does the auditor’s report include the views of responsible officials concerning the findings, conclusions, and recommendations, as well as planned corrective actions?17, 18
[GAS, par. 5.26; AAG-SLA, pars. 4.04d and 4.33]

a. If the auditee’s views oppose the report’s findings, conclusions, or recommendations, and are not, in the auditor’s opinion, valid—or if the planned corrective actions do not adequately address the auditor’s recommendations—does the report state reasons for disagreeing with the comments or planned corrective actions?
[GAS, par. 5.30; AAG-SLA, par. 4.33]

Other Reporting and Communication Considerations

18. Does the management letter communicate the following unless clearly inconsequential—deficiencies in internal control that are not reportable conditions, immaterial violations of provisions of contracts or grant agreements, and immaterial abuse?19
[GAS, pars. 5.16 and 5.20; AAG-SLA, pars. 4.17 and 4.35]

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17 In an audit in accordance with Circular A-133, the auditee is required to submit a corrective action plan. For those audits, depending on the status of the development of the corrective action plan at the time the auditor’s reports are released, the auditor may be able to refer to the corrective action plan to satisfy as the required presentation of the auditee’s views and planned corrective actions. See the questions about the reporting of auditee views and the corrective action plan in Part II of this checklist. [AAG-SLA, fn. 39 to par. 4.33]

18 The auditor is required to extend a reasonable effort to obtain and report auditee views and planned corrective actions. Government Auditing Standards does not require the auditor to delay or withhold the release of the report if the auditee does not provide the necessary information on a timely basis. If, however, the auditee does not provide the necessary information by the time the report is released, the report should indicate the status of the auditee’s response. [AAG-SLA, par. 4.34]

19 Generally, Government Auditing Standards requires the auditor to evaluate findings for the purpose of communication in the management letter based on their consequence to the financial statements or other financial data significant to the audit objectives. In an audit in accordance with Circular A-133, however, the auditor should evaluate findings involving federal awards for the purpose of that communication based only on their consequence to the financial statements. Further, the auditor should not communicate such findings in the management letter if they are otherwise reported as audit findings in accordance with Circular A-133. [AAG-SLA, fn. 40 to par. 4.35, and par. 12.25]
19. Has the auditor used professional judgment to determine whether and how to communicate to auditee officials deficiencies in internal control, fraud, illegal acts, violations of provisions of contracts or grant agreements, and abuse that are clearly inconsequential?20
   [GAS, pars. 5.16 and 5.20; AAG-SLA, par. 4.35]

20. Has the auditor reported fraud, illegal acts, violations of provisions of contracts or grant agreements, and abuse directly to parties outside of the auditee in the situations required by Government Auditing Standards, even if the auditor has resigned or been dismissed from the audit?
   [GAS, pars. 5.21–5.25; AAG-SLA, pars. 4.18–4.20]

21. Has the auditor communicated the following information, preferably in a writing such as the engagement letter, to officials of the audited entity and to the individuals contracting for or requesting the audit during the planning stages of the audit:

   a. The auditor's responsibilities for testing and reporting on internal control over financial reporting and on compliance with laws, regulations, and provisions of contracts or grant agreements?

   b. The nature of any additional testing of internal control and compliance required by laws, regulations, and provisions of contracts or grant agreements or otherwise requested, and whether the auditor is planning on providing an opinion on internal control over financial reporting or on compliance with laws, regulations, and provisions of contracts or grant agreements?

   c. A contrasting of the responsibilities in Questions a and b above with other audits of internal control and compliance?

   d. Potential restrictions on the auditor's reports?
      [GAS, pars. 4.06–4.11; AAG-SLA, pars. 2.18 and 2.19]

   e. Additional relevant topics, such as the auditor's fieldwork and reporting responsibilities for fraud and abuse?
      [AAG-SLA, par. 2.18]

22. If an audit is terminated before it is complete, is the reason for terminating the audit communicated to auditee management, the entity requesting the audit, and other appropriate officials, preferably in writing?
   [GAS, par. 4.09; AAG-SLA, par. 2.20]

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20 GAAS require that whenever the auditor has determined that there is evidence that fraud may exist, the auditor should bring that matter to the attention of an appropriate level of management, even if the matter might be considered inconsequential. [SAS 99, par. 79 (AU 316.79); AAG-SLA, par. 4.11 and fn. 42 to par. 4.35]
23. If the auditor is:

   a. A government auditor, does the auditor submit the auditor’s reports to the appropriate officials of the audited entity, appropriate officials of the organizations requiring or arranging for the audits (unless legal restrictions prevent it), and other officials who have legal oversight authority or who may be responsible for acting on audit findings and recommendations and to others authorized to receive such reports?  
      [GAS, par. 5.34; AAG-SLA, par. 4.04f]

   b. A nongovernment auditor, does the auditor clarify report distribution responsibilities with the party contracting for the audit and follow the agreements reached?  
      [GAS, par. 5.34; AAG-SLA, par. 4.04f and fn. 10]

24. Unless the report is restricted by law or regulation, or contains privileged and confidential information, does the auditor clarify that copies are made available for public inspection? (That clarification should be made in the engagement letter and may also be made in correspondence that transmits the reports to the auditee and other recipients.)  
   [GAS, par. 5.34; AAG-SLA, par. 4.04f and fn. 10]

Part II—Reports on Audits Performed in Accordance With Circular A-133

1. In an audit performed in accordance with Circular A-133, has the auditor issued the following reports in addition to those in Part I of this checklist:  
   [AAG-SLA, par. 12.07]

   a. A report on the supplementary schedule of expenditures of federal awards?  
      [A-133, sec. 505; AAG-SLA, par. 12.07]

   b. A report on compliance with requirements applicable to each major program and on internal control over compliance in accordance with Circular A-133?  
      [AAG-SLA, pars. 12.12, 12.15, 12.24, and 12.28]

   c. A schedule of findings and questioned costs?  
      [A-133, sec. 505; AAG-SLA, par. 12.07]

Report on the Supplementary Schedule of Expenditures of Federal Awards

2. Is the report on the schedule (a) included in the auditor’s report on the financial statements, (b) included in the report on compliance with requirements applicable to each major program and on internal control over compliance in accordance with Circular A-133, or (c) issued as a stand-alone report?  
   [AAG-SLA, par. 12.29]

3. If the report on the financial statements refers to the work of other auditors, has the auditor considered the need to refer to the major federal programs audited by other auditors in the report on the schedule?  
   [AAG-SLA, par. 12.29]
4. If the report on the schedule is included in the auditor’s report on the financial statements or in the Circular A-133 report on compliance and on internal control over compliance, does it:
   a. Conform to the standard report language illustrated in AAG-SLA? [AAG-SLA, par. 12.13 and fn. 5 to Example 12-1 in App. A (par. 12.54)]
   b. Identify the schedule of expenditures of federal awards as accompanying supplementary information by descriptive title or by page number of the document?
   c. Contain a statement that the audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements and that the schedule is presented for purposes of additional analysis and is not a required part of the financial statements? [AAG-SLA, par. 12.12 and fn. 5 to Example 12-1 in App. A (par. 12.54)]
   d. Contain an opinion or a disclaimer of opinion as to whether the Schedule is fairly stated, in all material respects, in relation to the financial statements taken as a whole? [AAG-SLA, pars. 12.10 and 12.12 and fn. 5 to Example 12-1 in App. A (par. 12.54)]
   e. Carry the same date as the report on the financial statements, even if that requires a dual date on the Circular A-133 report on compliance and on internal control over compliance? [AAG-SLA, pars. 12.26 and 12.28]
   f. Consider the effect of any modifications to the report on the basic financial statements? [AAG-SLA, fn. 8 to par. 12.13]

5. If the report on the schedule is issued as a stand-alone report, is the guidance of SAS 58 (AU 508) followed in issuing that report?
   a. Does the report carry the same date as the Circular A-133 report on compliance and on internal control over compliance? [AAG-SLA, par. 12.28]

Report on Compliance With Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance With Circular A-133


7. Does the report contain the following elements:
   a. A statement that the auditor has audited the compliance of the auditee with the types of compliance requirements described in the OMB Circular A-133 Compliance Supplement that are applicable to each of its major programs?
   b. A statement that the auditee’s major programs are identified in the summary of the auditor’s results section of the accompanying schedule of findings and questioned costs?
   c. A statement that compliance with the requirements of laws, regulations, contracts, and grants applicable to each of the auditee’s
major federal programs is the responsibility of the auditee’s management, and that the auditor’s responsibility is to express an opinion on the auditee’s compliance based on the audit?

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<td>d. A statement that the audit of compliance was conducted in accordance with GAAS (with an identification of the United States of America as the country of origin of those standards), the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and Circular A-133?</td>
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<td>e. A statement that those standards and Circular A-133 require that the auditor plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements that could have a direct and material effect on a major federal program occurred?</td>
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<td>f. A statement that an audit includes examining, on a test basis, evidence about the auditee’s compliance with those requirements and performing such other procedures as the auditor considered necessary in the circumstances?</td>
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<td>g. A statement that the auditor believes that the audit provides a reasonable basis for the auditor’s opinion?</td>
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<td>h. A statement that the audit does not provide a legal determination of the auditee’s compliance with those requirements?</td>
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<td>i. If instances of noncompliance are noted that result in an opinion modification, a reference to a description in the accompanying schedule of findings and questioned costs, including:</td>
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<td>(1) The reference number(s) of the finding(s)?</td>
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<td>(2) An identification of the type(s) of compliance requirements and related major program(s)?</td>
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<td>(3) A statement that compliance with such requirements is necessary, in the auditor’s opinion, for the auditee to comply with the requirements applicable to the program(s)?</td>
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<td>j. An opinion on whether the auditee complied, in all material respects, with the types of compliance requirements that are applicable to each of its major federal programs?</td>
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<td>k. If applicable, a statement that the results of the auditing procedures disclosed instances of noncompliance that are required to be reported in accordance with Circular A-133 and a reference to the schedule of findings and questioned costs in which they are described?</td>
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<td>l. A statement that the auditee’s management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs?</td>
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<td>m. A statement that in planning and performing the audit, the auditor considered the auditee’s internal control over compliance with requirements that could have a direct and material effect on a major federal program, to determine the auditing procedures for the purpose of expressing an opinion on compliance and to test and report on the internal control over compliance in accordance with Circular A-133?</td>
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n. If applicable, a statement that reportable conditions were noted and the definition of a reportable condition?

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o. If applicable, a reference to a description of reportable conditions noted in the accompanying schedule of findings and questioned costs, including the reference number of the finding(s)?

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p. If no reportable conditions are noted, a statement that the auditor’s consideration of the internal control over compliance would not necessarily disclose all matters in internal control that might be material weaknesses; if reportable conditions are noted, a statement that the auditor’s consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses?

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q. The definition of a material weakness?

r. If applicable, a statement about whether the auditor believes any of the reportable conditions noted are material weaknesses and, if they are, a reference to a description of the material weaknesses in the schedule of findings and questioned costs, including the reference number of the finding(s)? (If there are no reportable conditions, a statement should be made that no material weaknesses were noted.)

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s. A separate paragraph at the end of the report stating that the report is intended solely for the information and use of the audit committee, management, specified legislative or regulatory bodies, federal awarding agencies, and (if applicable) pass-through entities and is not intended to be and should not be used by anyone other than these specified parties?

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t. The manual or printed signature of the auditor’s firm?

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u. The date of the auditor’s report?

[AAG-SLA, par. 12.23]

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8. If the audit of the auditee’s compliance with requirements applicable to a major program detects material instances of noncompliance with those requirements, does the auditor’s report express a qualified or adverse opinion?

[AAG-SLA, par. 12.19]

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9. Have scope limitations on the auditor’s testing of the auditee’s compliance with laws, regulations, and the provisions of contracts or grant agreements been considered in the opinion on compliance with requirements applicable to each major program?

[AAG-SLA, pars. 12.20–12.22]

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10. Have the cumulative effects of all instances of noncompliance with federal programs and scope limitations been considered in the opinion on the financial statements?

[AAG-SLA, pars. 12.19 and 12.20]

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11. If there are abuse findings reported in the federal awards section of the schedule of findings and questioned costs that do not otherwise

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22 See footnote 13. [AAG-SLA, fn. 18 to par. 12.23a]
meet the Circular A-133 requirements for reporting as findings, has the auditor considered the need to modify the report on compliance and on internal control over compliance?


12. Is the report dated the same as or later than the date of the auditor's report on the financial statements?
   a. If the report is dated later than the date of the auditor’s report on the financial statements, have appropriate subsequent events procedures been performed?


13. If the audit of federal awards does not encompass the entirety of the auditee’s operations expending federal awards, are the operations that are not included identified in a separate paragraph following the first paragraph of the report?


14. If the report on the financial statements refers to the work of other auditors, has the auditor considered the need to refer to the major federal programs audited by other auditors in the report on compliance and on internal control over compliance?


Schedule of Findings and Questioned Costs

15. Does the report conform to the standard report language illustrated in AAG-SLA?
   [AAG-SLA, Example 12-5 in App. A (par. 12.54)]

16. Is the report presented even if there are no findings to report? (In a situation in which there are no findings or questioned costs, the auditor should prepare the summary of auditor’s results section of the schedule and either omit the other sections or include them, indicating that no matters were reported.)
   [AAG-SLA, par. 12.40]

17. Does the report contain the following three sections:
   a. A summary of the auditor’s results?
   b. Findings related to the financial statements that are required to be reported in accordance with Government Auditing Standards? (See the questions about those findings in Part I of this checklist.)
   c. Findings and questioned costs for federal awards?
   [AAG-SLA, pars. 12.31 and 12.40]

18. Does the summary of auditor’s results include:
   a. The type of report the auditor issued on the financial statements of the auditee (that is, unqualified opinions, qualified opinions, adverse opinions, or disclaimers of opinion)? (Because the auditor generally expresses or disclaims an opinion on a government’s basic financial statements by providing an opinion or disclaimer of opinion on each opinion unit required to be presented in those financial statements, the schedule of findings and questioned costs may need to indicate multiple types of opinions on a government's basic financial statements.)
   [AAG-SLA, par. 12.32a and fn. 19 to par. 12.32a]
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<th>Yes</th>
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<tr>
<td>b. Where applicable, a statement that reportable conditions in internal control were disclosed by the audit of the financial statements and whether any such conditions were material weaknesses?</td>
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<tr>
<td>c. A statement on whether the audit disclosed any noncompliance that is material to the financial statements?</td>
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<td>d. Where applicable, a statement that reportable conditions in the internal control over major programs were disclosed by the audit and whether any such conditions were material weaknesses? [AAG-SLA, par. 12.32a]</td>
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<td>e. The type of report the auditor issued on compliance for major programs (that is, unqualified opinion, qualified opinion, adverse opinion, or disclaimer of opinion)? (If the audit report for one or more major programs is other than unqualified, indicate the type of report issued for each program.) [AAG-SLA, par. 12.32a and fn. 27 to Example 12-5 in App. A (par. 12.54)]</td>
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<td>f. A statement on whether the audit disclosed any audit findings that the auditor is required to report under Circular A-133? (See Question 20 below.)</td>
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<td>g. An identification of major programs?</td>
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<td>h. The dollar threshold used to distinguish between type A and type B programs?</td>
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<tr>
<td>i. A statement on whether the auditee qualified as a low-risk auditee? [AAG-SLA, par. 12.32a]</td>
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19. If there are abuse findings reported in the federal awards section of the schedule of findings and questioned costs that do not otherwise meet the Circular A-133 requirements for reporting as findings, has the auditor considered the need to modify the summary of the auditor’s results? [AAG-SLA, par. 12.36] |    |    |     |

20. Are the following reported as audit findings related to federal awards: 

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<th>Yes</th>
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<tr>
<td>a. Reportable conditions and material weaknesses in internal control over major programs? (The auditor should identify reportable conditions that are individually or cumulatively material weaknesses.)</td>
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<td>b. Material noncompliance with the provisions of laws, regulations, contracts, or grant agreements related to a major program?</td>
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<td>c. Known questioned costs that are greater than $10,000 for a type of compliance requirement for a major program?</td>
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<td>d. Known questioned costs when likely questioned costs are greater than $10,000 for a type of compliance requirement for a major program?</td>
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<td>e. Known questioned costs that are greater than $10,000 for programs that are not audited as major?</td>
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<td>f. The circumstances concerning why the auditor’s report on compliance for major programs is other than an unqualified opinion, if not otherwise reported as an audit finding?</td>
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Auditors' Reports on Audits Performed in Accordance With GAS and Circular A-133 Checklist

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<th>No.</th>
<th>Question</th>
<th>Yes</th>
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<tr>
<td>21.</td>
<td><strong>Does the audit finding detail include:</strong></td>
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<td><strong>a.</strong> A reference number? (For example, findings identified and reported in the audit of fiscal year 20X1 would be assigned reference numbers 20X1-1, 20X1-2, and so forth.)</td>
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<td>[A-133, sec. 510(c); AAG-SLA, par. 12.39]</td>
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<td><strong>b.</strong> Identification of the federal program and specific federal award, including CFDA title and number, federal award number and year, name of the federal agency, and name of the applicable pass-through entity?</td>
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<td>[A-133, sec. 510(a); AAG-SLA, par. 12.35 and 12.42]</td>
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<td><strong>c.</strong> The criteria or specific requirement upon which the audit finding is based, including the statutory, regulatory, or other citation?</td>
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<td><strong>d.</strong> The condition found, including facts that support the deficiency identified in the audit finding?</td>
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<td><strong>e.</strong> Identification of questioned costs and how they were computed?</td>
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<td><strong>f.</strong> Information to provide a proper perspective for judging the prevalence and consequences of the audit findings?</td>
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<td><strong>g.</strong> The possible asserted effect of the condition?</td>
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<td><strong>h.</strong> Recommendations to prevent future occurrences of the deficiency?</td>
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<td>[A-133, sec. 510(b); AAG-SLA, par. 12.37]</td>
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<td>22.</td>
<td><strong>Do the audit findings related to federal awards also meet the presentation requirements of Government Auditing Standards?</strong> (See the questions about those presentation requirements in Part I of this checklist.)</td>
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<td>[AAG-SLA, par. 12.38]</td>
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<td>23.</td>
<td><strong>Are audit findings that relate to federal awards:</strong></td>
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<td><strong>a.</strong> And that relate to the same issue presented as one finding?</td>
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<td><strong>b.</strong> Organized by federal agency or pass-through entity, where practical?</td>
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23. When information such as the CFDA title and number or the federal award number is not available, the auditor should provide the best information available to describe the federal award. (Chapter 7 of AAG-SLA discusses an alternative for presentation if a CFDA number is not available.) [A-133, sec. 510(b)(1); AAG-SLA, par. 12.37a]

24. Where appropriate, the instances identified should be related to the universe and the number of cases examined and be quantified in terms of the dollar value. [A-133, sec. 510(b)(5); AAG-SLA, par. 12.37c]
24. Are audit findings that relate to both the financial statements and the federal awards reported in both sections of the schedule? (An alternative is to report the finding in one section of the schedule in summary form, with a reference to a detailed reporting in the other section of the schedule.)

[A-133, sec. 505(d)(3); AAG-SLA, par. 12.32c]

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25. Are findings of abuse involving federal awards presented in the compliance section of the schedule, unless the primary nature of the finding is a reportable condition in internal control? (Auditors should present findings of abuse that represent reportable conditions in internal control in the internal control section.)

[AAG-SLA, par. 12.36]

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26. Do the findings report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as planned corrective actions, as required by Government Auditing Standards, or refer to the corrective action plan, depending on the status of the development of the corrective action plan at the time the auditor's reports are released?25

[AAG-SLA, pars. 12.34 and 12.38]

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a. If the auditee's comments oppose the report's findings, conclusions, or recommendations, and are not, in the auditors' opinion, valid—or if the planned corrective actions do not adequately address the auditors' recommendations—does the federal awards section of the schedule of findings and questioned costs state the auditor's reasons for disagreeing with the comments or planned corrective actions?

[A-133, sec. 510(b)(8); AAG-SLA, fn. 25 to par. 12.38]

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27. Do the audit report and any attached or referenced schedules not include names, Social Security numbers, other personal identification, or other potentially sensitive matters?

[AAG-SLA, par. 12.53]

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Data Collection Form26

28. Has the auditor completed the appropriate parts of the data collection form?

<table>
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<tr>
<th>Yes</th>
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29. Has the auditor signed the form and dated it as of the date on which the auditor completes and signs the form?

[AAG-SLA, par. 12.45]

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30. Does the information on the data collection form agree to the information in the auditor's reports and the summary of auditor's results in the schedule of findings and questioned costs?

[Federal Audit Clearinghouse, Data Collection Form No. SF-SAC]

<table>
<thead>
<tr>
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25 See footnote 18.

26 The data collection form and related instructions are available from the Federal Audit Clearinghouse's (FAC's) home page at http://harvester.census.gov/sac or by calling the FAC at (888) 222-9907. The form number is SF-SAC. The FAC prefers to receive the data collection via an online Internet Data Entry System (IDES). The Office of Management and Budget periodically revises the data collection form and its accompanying instructions. Auditors should exercise caution to make sure they use the version of the form and instructions that applies to the fiscal year audited. [AAG-SLA, par. 12.46 and fn. 27 to par. 12.46]
Program-Specific Audits

**Practice Tip**

When an auditee expends federal awards under only one federal program (excluding research and development) and the federal program's laws, regulations, or grant agreements do not require a financial statement audit of the auditee, the auditee may elect to have a program-specific audit. A program-specific audit may not be elected for research and development unless all federal awards expended were received from the same federal agency (or the same federal agency and the same pass-through entity) and that federal agency (or pass-through entity, in the case of a subrecipient) approves a program-specific audit in advance. [A-133, sec. 200; AAG-SLA, par. 13.02]

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31. If a program-specific audit guide is available and current with regard to the program's compliance requirements, has the auditor issued the reports required by the guide?  
[A-133, sec. 235(a); AAG-SLA, par. 13.04]

32. If a program-specific audit guide is not available or not current with regard to the program’s compliance requirements, has the auditor issued the following reports:27,28
   a. A report on the federal program’s financial statements that provides an opinion or disclaimer of opinion on the financial statements?  
   b. A report on compliance with requirements applicable to the federal program and on the internal control over compliance in accordance with the program-specific audit option under Circular A-133?  
   c. A schedule of findings and questioned costs for the program?  
   [A-133, sec. 235(b)(4); AAG-SLA, pars. 13.08 and 13.09]

33. Do the reports conform to the standard report language illustrated in AAG-SLA?  
[AAG-SLA, Example 12-5 in App. A (par. 12.54) and Examples 13-1 and 13-2 in App. A (par. 13.16)]

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27 If the financial statement(s) of the program present only the activity of the federal program, the auditor is not required to issue a separate report to meet the reporting requirements of GAS. However, if the financial statement(s) of the federal program present more than the program's activity the auditor should issue a separate GAS report and modify it so that it refers only to the financial statement(s) of the federal program. [AAG-SLA, par. 13.10]

28 See footnote 21.
FSP Section 13,400

References to Illustrative Financial Statements

.01 This publication does not incorporate illustrative basic financial statements, notes to the financial statements, or required supplementary information (RSI) for governmental financial reports prepared in conformity with generally accepted accounting principles (GAAP). Such illustrative material can be found in nonauthoritative appendixes to various GASB pronouncements, including GASB 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, and GASB 38, Certain Financial Statement Note Disclosures, and the GASB staff’s Comprehensive Implementation Guide. (Similar illustrative material may differ slightly between appendixes in the GASB pronouncements and appendixes in the GASB staff’s Comprehensive Implementation Guide. That is because, when needed, the GASB staff makes conforming and other changes in the illustrative material in the Comprehensive Implementation Guide. Therefore, preparers and auditors should consider giving precedence to illustrative material in the Comprehensive Implementation Guide that is similar to such material in the GASB pronouncements.)
Comment Letter

We welcome any comments and suggestions you have regarding this Checklist. Please send this completed form to: AICPA Accounting and Auditing Publications Team, Harborside Financial Center, 201 Plaza Three, Jersey City, NJ, 07311-3881. Thank you.

Checklist Title: ____________________________________________________________

Comments and Suggestions: